

# Public Document Pack

<b>MEETING:</b>	Cabinet
<b>DATE:</b>	Wednesday, 9 September 2020
<b>TIME:</b>	10.00 am
<b>VENUE:</b>	THIS MEETING WILL BE HELD VIRTUALLY
<b>PUBLIC WEB LINK:</b>	<a href="https://barnsley.public-i.tv/core/portal/webcasts">https://barnsley.public-i.tv/core/portal/webcasts</a>

## AGENDA

1. Declaration of pecuniary and non-pecuniary interests
2. Leader - Call-in of Cabinet decisions

### Minutes

3. Minutes of the previous meeting held on 19th August, 2020 (Cab.9.9.2020/3)  
(Pages 3 - 4)

### Items for Noting

4. Decisions of Cabinet Spokespersons (Cab.9.9.2020/4)

### Petitions

5. Petitions received under Standing Order 44 (Cab.9.9.2020/5) (Pages 5 - 10)

### Items for Decision/Recommendation to Council

#### Children's Spokesperson

6. Annual Report of the Care4Us Council (2019/20) (Cab.9.9.2020/6)  
(Pages 11 - 20)  
Video Report
7. Covid-19 Financial Recovery Strategy: Investment Priorities for Children's Services in the Borough (Cab.9.9.2020/7) (Pages 21 - 26)
8. Annual Report of the Barnsley Local Safeguarding Children Partnership (2019/20) (Cab.9.9.2020/8) (Pages 27 - 52)

#### Adults and Communities Spokesperson

9. Annual Report of the Safeguarding Adults Board (2018 - 2019) (Cab.9.9.2020/9)  
(Pages 53 - 76)
10. Safer Barnsley Partnership Annual Plan 2020 – 2021 (Cab.9.9.2020/10)  
(Pages 77 - 112)
11. Public Space Protection Order for Dog Control (Cab.9.9.2020/11)  
(Pages 113 - 118)

## **Core Services Spokesperson**

12. Quarter 1 (2020/21) Corporate Performance Report (Cab.9.9.2020/12)  
(Pages 119 - 140)
13. Corporate Finance Performance Quarter Ending 30 June 2020 (Cab.9.9.2020/13)  
(Pages 141 - 156)

To: Chair and Members of Cabinet:-

Councillors Houghton CBE (Chair), Andrews BEM, Bruff, Cheetham, Gardiner, Howard, Lamb and Platts

Cabinet Support Members:

Councillors Charlesworth, Franklin, Frost, Saunders, Sumner and Tattersall

Chair of Overview and Scrutiny Committee  
Chair of Audit Committee

Sarah Norman, Chief Executive  
Matt Gladstone, Executive Director Place  
Melanie John-Ross, Executive Director Children's Services  
Wendy Lowder, Executive Director Adults and Communities  
Shokat Lal, Executive Director Core Services  
Julia Burrows, Director Public Health  
Neil Copley, Service Director Finance (Section 151 Officer)  
Martin McCarthy, Service Director Governance, Members and Business Support  
Garry Kirk, Service Director Legal Services  
Michael Potter, Service Director Business Improvement and Communications  
Katie Rogers, Head of Communications and Marketing  
Anna Marshall, Scrutiny Officer

Corporate Communications and Marketing

Please contact Martin McCarthy on email [governance@barnsley.gov.uk](mailto:governance@barnsley.gov.uk)

Tuesday, 1 September 2020

<b>MEETING:</b>	Cabinet
<b>DATE:</b>	Wednesday, 19 August 2020
<b>TIME:</b>	10.00 am
<b>VENUE:</b>	THIS MEETING WILL BE HELD VIRTUALLY

## MINUTES

**Present** Councillors Houghton CBE (Chair), Andrews BEM, Bruff, Gardiner, Howard, Lamb and Platts

**Members in Attendance:** Councillors Franklin, Frost, Saunders and Tattersall and Ennis

### 305. Declaration of pecuniary and non-pecuniary interests

There were no declarations of pecuniary or non-pecuniary interests.

### 306. Leader - Call-in of Cabinet decisions

The Leader reported that no decisions from the previous meeting held on 22<sup>nd</sup> July, 2020 had been called in.

### 307. Minutes of the previous meeting held on 22nd July 2020 (Cab.19.8.2020/3)

The minutes of the meeting held on 22<sup>nd</sup> July, 2020 were taken as read and signed by the Chair as a correct record.

### 308. Decisions of Cabinet Spokespersons (Cab.19.8.2020/4)

There were no Records of Decisions by Cabinet Spokespersons under delegated powers to report.

### 309. Action Taken under Paragraph B6 of the Responsibility for Executive Functions - Officer Delegations Contained in the Council Constitution (Cab.19.8.2020/5)

**RESOLVED** that the action taken by Executive Directors under Paragraph B6 of the Responsibility for Executive Functions – Officer Delegations, as contained within the Appendix attached to the report now submitted and detailed below, be noted:-

- 1 Planning Regulatory Board and Overview and Scrutiny Committee – Revocation of Interim Decision-Making Arrangements in Respect of Board Composition

### 310. Petitions received under Standing Order 44 (Cab.19.8.2020/6)

It was reported that no petitions had been received under Standing Order 44.

**311. Proposed Scrutiny Work Programme for the 2020/21 Municipal Year  
(Cab.19.8.2020/7)**

**RESOLVED** that the proposed Scrutiny Work Programme for 2020/21, as outlined in section 5 of the report, whilst acknowledging that this is subject to change should any urgent issues arise, be noted.

**312. Poverty - Response to Scrutiny Task and Finish Group (Cab.19.8.2020/8)**

**RESOLVED** that the responses to each of the recommendations made by the Scrutiny Task and Finish Group into Poverty, as set out in the report submitted, be endorsed.

.....  
Chair

## BARNSELEY METROPOLITAN BOROUGH COUNCIL

Report of the Chief Executive

### **Petitions received under Standing Order 44**

#### **1. Purpose of Report**

To consider action in respect of petitions received by the Chief Executive under Standing Order 44.

#### **2. Recommendations**

- 2.1 That Cabinet agree the action to be taken in response to the petitions referred to in the report in line with the Council's Petitions Scheme.**

#### **3. Background**

- 3.1 The Council's Standing Order 44 requires that "All petitions relating to a matter over which the Council ... has authority or which affects the Borough shall be presented to the Chief Executive who shall refer them to the relevant officer for investigation."
- 3.2 The Petitions Scheme, which was revised in April, 2013, requires petitions to be reported into Cabinet. This report sets out recent petitions received and the recommended response.
- 3.3 Whilst the report of petitions to Cabinet fulfils this duty requirement, Cabinet may wish to consider further action, such as referring any petition to the relevant Area Council.

#### **4. Details of Petitions Received**

- 4.1 Details of the petitions received up to this meeting of Cabinet are set out in the appendix attached, including a recommendation of the action to be taken for consideration. Members should note that individual petitions will not be the subject of further reports to Cabinet unless this is specifically requested at the meeting when the petition is reported.

#### **5. List of Appendices**

- 5.1 Details of Petitions received.

#### **6. Background Papers**

Petitions presented to the Chief Executive. Available for inspection in the Council Governance Unit, Town Hall, Barnsley, except where the petitions contain Exempt Information.

**Officer Contact:** Martin McCarthy **Email:** [governance@barnsley.gov.uk](mailto:governance@barnsley.gov.uk)

**Date:** September 2020

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**Petitions received under Standing Order 44 - Cabinet – 9<sup>th</sup> September, 2020**

<b>Issue</b>	<b>No. of Signatories</b>	<b>Date Received</b>	<b>Action recommended under the Petitions Scheme</b>
Persistent antisocial and criminal behaviour issues we are having in the Ripley Grove Community, in the shelterbelt area adjacent to Harry Road Recreational Ground	64 signatories (at 13 <sup>th</sup> July 2020)	13/07/2020	Meeting with residents 21 <sup>st</sup> July and agreed to erect fence.

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**Petitions received under Standing Order 44 - Cabinet – 9<sup>th</sup> September, 2020**

Issue	No. of Signatories	Date Received	Action recommended under the Petitions Scheme
Request for trees on Mount Vernon Crescent to be trimmed (not cut down)	29 signatories	06/07/2020	<p>Mount Vernon Crescent is a cul-de-sac with a number of street trees growing in the pavement on both sides of the road. The trees are predominantly Field Maples (7 No.) and European Limes (2 No.).</p> <p>The trees have been inspected and maintained in line with current legislation with the most recent inspection being carried out on the 3<sup>rd</sup> July 2020.</p> <p>At this inspection, no significant risk factors were identified and no issues that required urgent intervention were recorded. It was however noted that several tree crowns had branches that were hanging a little low over the pavement and the adjacent parked cars.</p> <p>A works order was created to carry-out the necessary pruning to remove these low hanging branches to minimise any risk of them affecting people using the pavement.</p>

Issue	No. of Signatories	Date Received	Action recommended under the Petitions Scheme
			<p>The minimal but necessary pruning work was carried out on the 14<sup>th</sup> and 15<sup>th</sup> July 2020 by the Councils in-house Tree Team.</p> <p>No further works on these trees are recommended at this time as unnecessary pruning would not be in the best interest of either the trees or the amenity of the area.</p> <p>Highways carried out a street inspection on 30<sup>th</sup> July 2020 and have advised that no further action is required at this time in relation to the footway condition surrounding the trees. The inspection did however identify a slight moss covering on the footway which has been referred to Neighbourhood Services for sweeping which is scheduled for mid-August 2020.</p>

**BARNSELEY METROPOLITAN BOROUGH COUNCIL**

**This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan**

**REPORT OF THE EXECUTIVE DIRECTOR (CHILDREN'S SERVICES)  
TO CABINET**

**ANNUAL REPORT OF THE CARE4US COUNCIL (2019/20)**

**1.0 PURPOSE OF REPORT**

- 1.1 To present to Cabinet, the latest Annual Report of the Care4Us Council

**2.0 RECOMMENDATIONS**

- 2.1 **That Cabinet notes the contribution of the Care4Us Council in enabling the voice of children in care and care leavers to be heard and acted upon during the planning and commissioning of services aimed at meeting their needs, as noted in the Annual Report.**

**3.0 INTRODUCTION**

- 3.1 The Care4Us Council comprises of children and young people in the care of the Council who meet regularly to share their ideas and experiences and to provide a voice for all children and young people in care; those who have previously experienced care and care leavers in the Borough.
- 3.2 The Appendix provides a summary of the Care4Us Council's Annual Report for 2019/20. The document sets out some of its achievements in helping such children and young people to tackle issues of most concern to them, in order to keep them safe, improve their wellbeing and to make a successful transition into adulthood and in achieving their potential.
- 3.3 The report, also, sets out some of the priorities and objectives of the Care4Us Council as part of its development plans during 2020/21.

**4.0 PROPOSAL AND JUSTIFICATION**

- 4.1 The Annual Report provides Cabinet with an insight into the matters of importance which affect the lives of children and young people in care, together with those leaving care and on how they, themselves, have helped make a difference in tackling these challenges both in the Borough and in the Region, with the support of the Council . A brief video accompanying the Annual Report is to be presented at today's meeting.

## **5.0 CONSIDERATION OF ALTERNATIVE APPROACHES**

- 5.1 The sole purpose of this report is to present the Annual Report of the Care4Us Council.

## **6.0 IMPLICATIONS FOR LOCAL PEOPLE/SERVICE USERS**

- 6.1 There are no implications for local people or service users emerging through the Annual Report. The Care4Us Council provides an important forum for all children in care to be able to help shape services through articulating their experiences in order to improve their safety and wellbeing; enable them to achieve their potential and make a valued contribution to civic life, including the future economic and social prosperity of the Borough.

## **7.0 FINANCIAL IMPLICATIONS**

- 7.1 Consultations have taken place with representatives of the Service Director, Finance. There are no direct financial implications arising from this report.
- 7.2 The cost of undertaking the activities of the Care4Us Council 2019/20 was approximately £35k, which includes related staffing, mileage, etc. The budget for this council provision is within the Youth Operations Service, having previously transferred from the Children in Care Service.

## **8.0 EMPLOYEE IMPLICATIONS**

- 8.1 There are no workforce implications, resulting through consideration of this report.

## **9.0 LEGAL IMPLICATIONS**

- 9.1 No legal implications have emerged through the Annual Report.

## **10.0 CUSTOMER AND DIGITAL IMPLICATIONS**

- 10.1 No adverse implications will arise for the public in accessing the range of Council's services or for digital transactions through consideration of the report.

## **11.0 COMMUNICATIONS IMPLICATIONS**

- 11.1 The experiences of children in care and care leavers, as noted in the Annual Report of the Care4Us Council, will be communicated to the Council's partner agencies as part of continually improving services and fulfilling our Pledge, Care Leavers' Covenant and Local 'Offer'.

## **12.0 CONSULTATIONS**

- 12.1 The experiences of children in care and care leavers, as noted in the Annual Report of the Care4Us Council, will be communicated to the Council's partner agencies as part of continually improving services and fulfilling our Pledge, Care Leavers' Covenant and Local 'Offer'

### **13.0 THE CORPORATE PLAN AND THE COUNCIL'S PERFORMANCE MANAGEMENT FRAMEWORK**

- 13.1 One of the priority actions within the Borough's Children and Young People's Plan (2019-22) is to promote inclusion and engagement particularly among disadvantaged groups of children and young people. The Care4Us Council fulfils a valuable role in placing the voice of children in care at the forefront of planning and commissioning services which can improve their wellbeing and potential.
- 13.2 Within the Corporate Plan, among our ambitions for such children and young people is to continually ensure they are placed in arrangements which will ensure they receive the love and care which will enable them to be safe from harm and as a result, be in a better position, including through improved attendance at school, to thrive and achieve their potential both as participants in the employment market and as active citizens in their communities. As part of its inspection of local authority children's services in October 2018 Ofsted reported that:

*"Services for children in care and care leavers are good and children's outcomes improve because of the support they receive from (social) workers. Children in Barnsley benefit from a committed and pushy corporate parent with a determination to raise the aspirations of all children, families and the communities in which they live."*

In addition, Ofsted noted that:

*"There is an active and vocal children in care (Care4Us) Council which has worked hard to influence service development through its annual "takeover of the service" event and on such areas as the Pledge, peer mentoring, recruitment for foster carers', presenting to the Corporate Parenting Panel and developing documents for reviews".*

### **14.0 PROMOTING EQUALITY, DIVERSITY AND SOCIAL INCLUSION**

- 14.1 The Barnsley Care4Us Council is enriched by the contribution of representatives from groups of children with protected characteristics. This helps ensure their unique perspective informs the planning and commissioning of services which can meet their specific needs as part of an inclusive approach which fosters equality and eliminates any inadvertent discrimination-

### **15.0 TACKLING THE IMPACT OF POVERTY**

- 15.1 The Care4Us Council ensures that the voice of children and young people in care and care leavers is heard and acted upon. As part of our commitment to these young people, the Council has, subsequently, taken vital steps to enable them to become more resilient to the potential impact of poverty and deprivation, by, for example, ring-fencing apprenticeship opportunities and offering exemptions from the payment of Council Tax to care leavers living in independent accommodation up to the age of 25. Providing this level of support has made a difference to many young lives and given young people the confidence to build on their strengths.

## **16.0 TACKLING HEALTH INEQUALITIES**

- 16.1 The Council and its NHS partners have ensured as far as possible that the health needs of children in care and care leavers, are regularly assessed and their needs met during the Covid-19 Pandemic and Lockdown.

## **17.0 REDUCTION OF CRIME AND DISORDER**

- 17.1 In considering the needs of children entering care, the Council ensures, so far as possible, that placements, such as kinship arrangements are made and where this is not deemed to be appropriate that the next step, as part of a graduated response, should be to provide loving, stable homes with Local Authority foster carers'. Placements in residential facilities are only considered where this is the most appropriate way of meeting complex needs and should be close to home, as part of a risk sensitive approach which places the protection of young people from harm as of primary importance.

## **18.0 RISK MANAGEMENT ISSUES**

- 18.1 Please see Paragraph 19.1

## **19.0 HEALTH, SAFETY AND EMERGENCY RESILIENCE ISSUES**

- 19.1 During the Covid-19 Pandemic, vulnerable children and young people have been monitored and tracked to ensure they attend school as part of exercising the full range of our statutory responsibilities towards children and young people in care together with care leavers whilst mindful of the need for social distancing and the need to restrict any movement. Nonetheless, no children have been exposed to any additional risk of harm as a result of the Lockdown.

## **20.0 COMPATIBILITY WITH THE EUROPEAN CONVENTION ON HUMAN RIGHTS**

- 20.1 The role of the Care4Us Council is compatible with the Articles and Protocols of the Convention.

## **21.0 CONSERVATION OF BIODIVERSITY**

- 21.1 There are no implications for the local environment, climate change or the conservation of biodiversity, emerging through this report.

## **22.0 GLOSSARY**

- 22.1 Not applicable.

## **23.0 LIST OF APPENDICES**

- 23.1 Appendix 1: Annual Report Summary of the Care4Us Council (2019/20)

## **24.0 BACKGROUND PAPERS**

- 24.1 If you would like to inspect background papers for this report, please email [governance@barnsley.gov.uk](mailto:governance@barnsley.gov.uk) so that appropriate arrangements can be made

**Report author:** Deborah Mercer (Service Director: Children's Social Care and Safeguarding)

Financial Implications/Consultation



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*(To be signed by senior Financial Services officer  
where no financial implications)*

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<b>Title:</b>	Care4Us Council Annual Report Summary - April 2019 to March 2020
<b>Author/s:</b>	Barnsley Care4Us Council members & Barnsley Targeted Youth Support Service

### **Care4Us Council**

The Care4Us Council are a group of young people in care, care leavers or care experienced young people who come together to have their say and help improve services for all children in care in Barnsley.

Barnsley Care4Us Council members meet with Corporate Parents, decision makers and service providers on a regular basis to discuss any issues and concerns that they may have as well as using the platform to voice their opinions and help shape local, regional and national service design and delivery.

Staff from the Targeted Youth Support Service coordinate and support the group and their peers and help facilitate opportunities for the members of the group to be able to work with their Corporate Parents and other key decision makers to influence services that they receive.

### **Work undertaken during this period**

Over the past year the Care4Us Council members have worked hard to ensure that they were represented and that the voice of Barnsley's children in care was included at a number of events, projects and initiatives. Members had the opportunity to participate in interview panels, starred in videos and attended many local and regional meetings.

Some of this work has included;

- The introduction and regular use of the Care 4Us Council Facebook page and a rolling review of the children in care website and its information
- A rolling review of the Pledge to children in care and the Local offer to care leavers via the use of smart surveys.
- Children social work matters video – June 2019
- Production of a safeguarding message video for the launch event of National Safeguarding Week – July 2019
- Participation in the annual Mayors Parade and Pride events alongside Barnsley Youth Council and winning the first prize for their entry 'Patricia the unicorn' – July 2019
- A programme of fun events and activities during summer of 2019
- Joint planning, design and development of the Hub space and the Care4 Us Council mural
- Participation in independent living and cooking skills sessions
- Participation in the Youth Work Units Yorkshire & Humber Children in Care Regional Residential - August 2019
- Hosts at Barnsley Youth Voice Summit Event - August 2019



- Production of a poem for use at the Designated Nurses/GP's Conference to raise awareness of health issues effecting young people in care
- Contribution and support to the annual National Make your Mark ballot
- Participation in the informal Youth Zone consultations
- Attendance and participation in regional children in care events
- Continued representation of the Care4Us Council at Barnsley Youth Council meetings
- Consultation, planning and delivery of the Children in Care Celebration Evening - November 2019
- Care4Us Christmas Activity with Corporate Parents – Wednesday 18<sup>th</sup> December
- The conclusion of the Esme Fairburn project with Barnsley Museums – January 2020
- Submission of short positive video's about their Social Workers for the World Social Work Day on 17<sup>th</sup> March.
- Participation in the Barnsley 2030 consultation feedback – March 2020

In October 2019 The Care4Us Council hosted the Yorkshire & Humberside regional Children in Care convention at Barnsley Town Hall. The event took place during National Care Leavers week and therefore the theme was focused on leaving care and the services provided to support care experienced young people. One of the activities was to look at what individual Local Authorities provided for their care leavers in relation to their setting up home allowance and the similarities and differences in this area. Local Authorities in attendance produced their own model houses as a visual account of what was provided. One of the outcomes of this was that the Youth Work Unit collated all the information and produced a comparison chart to enable each area to review and compare their offer.

November 2019 saw 24 young people in care and care leavers participating in the Annual Takeover Challenge which is a marked increase on the previous year. The event overall was a huge success and many of the young people and placement providers pledged to take part again next year.

Another highlight of the year has been the production of the 'Change in Language' video which was made to encourage professionals in the sector think about the language they use when speaking to young people in care and what impact language can have on a young person's emotional wellbeing. The final video was presented to a large audience of professional's at the Social Work Forum on Friday 21<sup>st</sup> February 2020 where the group received a standing ovation and some really positive feedback for their work.

Some of the feedback received was as follows;

*"Wow! Loved the video and this is an area of social work that I am most passionate about ensuring children enjoy "natural" childhood experiences despite difficult circumstances"*

*"Just amazing, hearing directly from young people and the video provided was truly powerful. In my many years as a social worker in Barnsley this was one thing I again found very moving and emotive".*



*"Amazing! This is what Forums are about, putting practice into real life perspective from the children of Barnsley's point of view. It really hits home the importance of the work we do. So much learning from this. TED (Our recording system) needs to be updated to reflect appropriate language"*

*"Brought social work to life and reminds us why we do the job we do"*

*"The information from the Care4Us Council will be implemented in my everyday practice"*

As a result of the video the Care4Us Council was approached by Social Work England and Quality Assurance to seek permission to be able to use their video to ensure their voices on this subject are heard further afield.

The Care4 Us Council members finished off the year by attending a team building and camping preparation residential weekend in March 2020 alongside Barnsley Youth Council, members of the SEND Forum and Barnsley Youth Voice network group. Everyone who attended really enjoyed the experience and got a lot out of the activities on offer. Members challenged themselves and supported one another during the team building tasks and also looked at how they could support the chosen Make your Mark campaigns in Barnsley for the year ahead.

### **What's next for 2020/21**

- Support a rolling website review / updates of the Care4Us Council information, events
- Review, update and promote the Care4Us Council Facebook Page
- Review and re launch the Pledge to Children in Care and incorporate the top 10 messages to children in care to be published as one 'promise'
- Promote The Pledge and its purpose to Children and Young People in Care throughout 2020/21
- Support a rolling review of the Pledge via the use of a smart survey, Facebook poll's, user satisfaction and review meetings
- Promote the Local Offer and its purpose to Care Leavers in 2020/21
- Support a rolling review of the Local Offer via the use of a smart survey, Facebook poll's and user satisfaction
- Identify and nominate a new representative from the Care4Us Council to the Corporate Parent Panel for a two year period from April 2020
- Support the development of the Independent Visitor Service and participate in any consultations and service design work necessary
- Develop and participate in an informative training package for Care4Us members and produce an information pack for new and existing members.
- Care4Us members to work on their chosen campaign from the Make your Mark Ballot alongside the Youth Council and other Youth Voice networks.
- Involvement and participation in all relevant youth consultations and activity e.g. Make Your Mark Ballot, Annual Youth Audit, National democracy week



**BARNSLEY**

Metropolitan Borough Council

**CHILDREN'S SERVICES DIRECTORATE**

**Children's Social Care and Safeguarding**

- 
- Drop ins to be established at more secondary schools/academies to reach those young people who find attending a monthly session difficult
  - Mayors Parade
  - Participation and contribution to the planning and development of Take Over Challenge 2020
  - Participation and contribution to the planning and development of the Annual Children in Care Celebration Event

**BARNSELEY METROPOLITAN BOROUGH COUNCIL**

**This matter is a Key Decision within the Council's definition and has been included in the relevant Forward Plan**

**REPORT OF THE EXECUTIVE DIRECTOR  
CHILDREN'S SERVICES  
TO CABINET**

**COVID-19 FINANCIAL RECOVERY STRATEGY: INVESTMENT PRIORITIES FOR  
CHILDREN'S SERVICES IN THE BOROUGH (TEMPORARY INCREASE IN STAFFING  
CAPACITY TO ADDRESS THE BACKLOG OF ANNUAL REVIEWS FOR CHILDREN  
WITH SPECIAL EDUCATIONAL NEEDS)**

**1.0 PURPOSE OF REPORT**

- 1.1 To seek Cabinet's approval for funding a temporary increase in staffing resources to address the backlog of annual reviews for children with special educational needs (SEND) as part of fully complying with our statutory responsibilities in respect of this group of children and young people.

**2.0 RECOMMENDATIONS**

- 2.1 **That Cabinet approves for implementation, the investment proposal outlined in Section 4.0 of this report with immediate effect.**

**3.0 INTRODUCTION**

- 3.1 The Council's Covid-19 Financial Recovery Strategy, including the moratorium on non-essential expenditure and the review of planned capital and revenue investments, makes provision for immediate investment priorities to be accorded funding if they support the efficient delivery of statutory services
- 3.2 These include investments in the provision of services for children and young people with special educational needs or disabilities which form an integral part of the Council's post Covid-19 Recovery Theme of *"Supporting Wellbeing and Managing Demand for Statutory Services"*

**4.0 PROPOSAL AND JUSTIFICATION**

- 4.1 Temporary Increase in Capacity to Address the Backlog in Annual Reviews for Children with Special Educational Needs
- 4.2 It is proposed that Cabinet approves the allocation of funding for the above purpose leading to the appointment of the following temporary posts:
- Two Senior Education, Health and Care Co-ordinators
  - Two Education and Health Care Plan (EHCP) Coordinators
  - One Project Manager (Education and Health Care 'Hub')

- 4.3 As well as ensuring that annual reviews for children and young people entitled to an EHCP are up to date, the benefits to be accrued through the proposal will include the following:
- Increasing capacity within the Local Authority's Education, Health and Care Team to meet rising demand, statutory responsibilities and timelines
  - Timely issuing of new EHCPs for children and young people with SEND.
  - Improving the quality of case management, together with the overall efficiency of the local EHCP system
  - Further development of inclusive practice across the system and consistently high quality plans and support
- 4.4 The implementation of the Borough's Education, Health and Care Hub is crucial to achieving our improvement ambitions as articulated within the recently refreshed SEND Strategy, including the timely assessment, review and issuing of EHCPs.
- 4.5 Impact of Covid-19
- 4.6 The Pandemic has caused some disruption to the planned roll-out of the Education, Health and Care Hub which was originally scheduled for launch in September 2020. This has now been planned for November 2020, following the full re-opening of schools next month in order for schools to be able to prioritise accordingly. Therefore, any outbreak of Covid-19 in schools will have to be considered as part of the implementation and embedding of the 'Hub' and to mitigate against such risk, the Service is considering a 6-month extension to the Project which would be supported by this investment proposal.
- 4.7 This will enable the current, temporary post of Education, Health and Care Hub Project Manager to be extended for 6 months until 30<sup>th</sup> June 2021 in order to support the project; assist in mitigating the disruption caused to the education system by Covid-19 and help oversee the initial roll-out of the 'Hub' leading to a successful and sustainable implementation of the new system. The cost of supporting the proposals is detailed in Section 7.0 of this report.

## **5.0 CONSIDERATION OF ALTERNATIVE APPROACHES**

- 5.1 The justification for the proposal is that it will provide additional support enabling statutory services to fully meet the needs of an increasing number of vulnerable children and young people with SEND through timely assessments and reviews, together with the issuing of EHCPs and whose needs have been compounded by the impact of Covid-19.
- 5.2 In this context and as the leader of its communities and place-shaper, the Council would not consider any other alternative that would render this vulnerable group of children to any potential additional disadvantage or risks.

## **6.0 IMPLICATIONS FOR LOCAL PEOPLE/SERVICE USERS**

- 6.1 The proposal outlined in this report will enhance the capacity of the Education, Health and Care Team to conduct the timely assessment and review of children with SEND across the whole of the Borough, leading to the issuing of EHCPs that meet their needs in full and in compliance with our statutory responsibilities.

## **7.0 FINANCIAL IMPLICATIONS**

- 7.1 Consultations have taken place with representatives of the Service Director – Finance (S151 Officer).
- 7.2 One-off investment funding of £0.773m has been allocated for the increase in capacity to address the backlog in annual reviews of children with SEND. This is in addition to the part year funding provided in 2019/20 to specifically address the existing backlog of reviews and the implementation of the Education & Health Care ‘Hub’ system.
- 7.3 The £0.773m investment funding allocation is made up of the following:
1. The balance of accelerated investment funding provided in 2019/20 to address existing backlog of SEND annual reviews by August 2020 (£0.153m). This balance of funding also includes associated programme management costs relating to the Hub implementation.
  2. Additional funding (£0.620m) to cover the cost of additional permanent posts within the EHC team in 2020/21 and 2021/22 (£0.310m each year). The enhanced capacity is to allow the timely assessment and review of SEND children / young people (and therefore prevent backlog of reviews in the future).
- 7.4 The £0.310m annual funding requirement for the additional permanent posts will be included in the Council’s medium term financial strategy (MTFS) from 2022/23 onwards to reflect the recurrent nature of the investment.

## **8.0 EMPLOYEE IMPLICATIONS**

- 8.1 Subject to Cabinet’s approval, the recruitment of the posts indicated within Paragraph 4.2 of this report will be progressed via the Scheme of Delegation and in consultation with the Service Director (Business Improvement, Human Resources and Communications) and the Service Director (Finance).

## **9.0 LEGAL IMPLICATIONS**

- 9.1 There are no legal implications emerging through this report for the Council to consider.

## **10.0 CUSTOMER AND DIGITAL IMPLICATIONS**

- 10.1 There are no implications for customer access to the range of Council services or for the onus towards the digital transaction of business, emerging through the report.

## **11.0 COMMUNICATIONS IMPLICATIONS**

- 11.1 The approval of this proposal will assure families with vulnerable children of the Council’s commitment to supporting their physical, emotional and social wellbeing, together with their improved resilience to the challenges which lie ahead,

particularly when schools fully re-open and the extent of the impact of the lockdown becomes increasingly known to the Authority and statutory partners.

## **12.0 CONSULTATIONS**

- 12.1 The Senior Management Team has been consulted on the investment proposal and is supportive of its adoption.

## **13.0 THE CORPORATE PLAN AND THE COUNCIL'S PERFORMANCE MANAGEMENT FRAMEWORK**

- 13.1 If approved, the proposal will add support for the Council's Corporate Objective of enabling local people to achieve their potential through investing in early help; safeguarding young people from the impact of all forms of harm and ensuring they become healthier and independent.

## **14.0 PROMOTING EQUALITY, DIVERSITY AND SOCIAL INCLUSION**

- 14.1 Cabinet's approval of this proposal will enable all children and young people with special educational needs, including complex needs, to benefit from timely assessments; improved participation and engagement with education, together with improvements in the quality of practice. This will enable them to close the gap in health, wellbeing and achievement with their peers and promote inclusion and social mobility through education.

## **15.0 TACKLING THE IMPACT OF POVERTY**

- 15.1 The proposal will form part of our commitment to levelling up opportunities for disadvantaged children and young people and to help place them in a position from where they can achieve their potential, acquire skills in order to participate in the employment market and improve social capital in our communities.

## **16.0 TACKLING HEALTH INEQUALITIES**

- 16.1 Please see Paragraph 14.1.

## **17.0 REDUCTION OF CRIME AND DISORDER**

- 17.1 There are no implications for tackling crime, disorder or anti-social behaviour emerging through consideration of this report.

## **18.0 RISK MANAGEMENT ISSUES**

- 18.1 Progress against the required outcomes will be monitored and, if required, immediate remedial action taken in response to any risks impacting upon progress. This will be reported through the quarterly SEND performance and finance framework.

## **19.0 HEALTH, SAFETY AND EMERGENCY RESILIENCE ISSUES**

- 19.1 The proposed investments are in response to the challenges experienced by vulnerable children, young people and families as a result of the impact of Covid-19

and aim to bolster the provision of statutory services in order to mitigate any further impact upon their wellbeing and potential.

## **20.0 COMPATIBILITY WITH THE EUROPEAN CONVENTION ON HUMAN RIGHTS**

- 20.1 The proposals accord with the Articles and Protocols of the Convention concerning the rights of children.

## **21.0 CONSERVATION OF BIODIVERSITY**

- 21.1 There are no adverse implications for the local environment, tackling climate change or the conservation of biodiversity emerging through this report.

## **22.0 GLOSSARY**

- 22.1 None, applicable.

## **23.0 LIST OF APPENDICES**

- 23.1 There are no appendices to this report.

## **24.0 BACKGROUND PAPERS**

- 24.1 If you would like to inspect background papers for this report, please email [governance@barnsley.gov.uk](mailto:governance@barnsley.gov.uk) so that appropriate arrangements can be made

**Report author:** Nina Sleight (Service Director: Education, Early Start and Prevention)

Financial Implications/Consultation



Joshua Amahwe (12/08/2020)

.....  
(To be signed by senior Financial Services officer)

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**BARNSELY METROPOLITAN BOROUGH COUNCIL**

**This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan**

**REPORT OF THE EXECUTIVE DIRECTOR (CHILDREN'S SERVICES)  
TO CABINET**

**ANNUAL REPORT OF THE BARNSELY LOCAL SAFEGUARDING CHILDREN'S  
PARTNERSHIP (2019/20)**

**1.0 PURPOSE OF REPORT**

- 1.1 To present for Cabinet's consideration the first annual report of the Barnsley Local Safeguarding Children Partnership (LSCP).

**2.0 RECOMMENDATION**

- 2.1 **That Cabinet receives the Annual Report of the Barnsley LSCP (2019/20) and notes the progress made by the LSCP in relation to its statutory role and functions, as part of Cabinet's continued consideration of the Borough's framework for safeguarding vulnerable adults and children.**

**3.0 INTRODUCTION**

- 3.1 The Children and Social Work Act (2017) followed by the amended statutory guidance for safeguarding children ("*Working Together To Safeguard Children*" (July 2018)) paved the way for significant changes in responsibilities for safeguarding children and promoting their welfare in local areas.
- 3.2 This included the abolition of local safeguarding children boards and the formal introduction of new multi-agency, safeguarding arrangements. From September 2019, responsibility for safeguarding children and promoting their welfare in the Borough has rested with the three designated, safeguarding partners identified in Chapter 3 of the Children and Social Work Act (2017) as follows:
- The local authority.
  - NHS clinical commissioning group for an area any part of which falls within the local authority area.
  - The chief officer of police for any area in which a part falls within the local authority area.
- 3.3 In Barnsley, these three statutory safeguarding partners have combined to form the Borough LSCP. Whilst the revised statutory guidance applies to all schools and other education providers, they are designated as 'relevant agencies' under the 2017 Act and part of the role of the LSCP is to set out how relevant agencies will comply with this ongoing statutory responsibility within the new local arrangements.
- .

- 3.4 The LSCP is also expected to set out, in writing, how the three statutory local partners will work together and with relevant agencies as well as develop processes and procedures to safeguard children and promote their welfare. This should include reference to the interface with other strategic partnerships, including the Borough's Health and Wellbeing Board; Adult Safeguarding Board and Safer Barnsley Partnership.
- 3.5 The revised guidance identifies the lead representative for each of the 3 safeguarding partners all of whom will be expected to play an active role. In Barnsley, these are as follows:
- The Executive Director (Children's Services) of the Local Authority as the statutory director of children's services.
  - The accountable officer of the Barnsley Clinical Commissioning Group.
  - The District Commander for South Yorkshire Police.

All 3 statutory safeguarding partners should have equal and joint responsibility for local safeguarding arrangements. The Cabinet Spokesperson for Children's Services attends meetings and receives all reports of the LSCP as an observer and as the Borough's statutory Lead Member for Children's Services.

#### **4.0 PROPOSAL AND JUSTIFICATION**

- 4.1 The revised statutory guidance makes provision for the independent scrutiny of these new, local multi-agency safeguarding arrangements and this forms part of the Barnsley LSCP's published arrangements for safeguarding children and promoting their welfare in the Borough.
- 4.2 The revised guidance also states that the designated safeguarding partners should agree an equitable and proportionate level of funding to be derived from each in order to support the new arrangements.
- 4.3 As well as the publication of arrangements for safeguarding children and promoting their welfare, the Barnsley LSCP is also required to publish an annual report on the effectiveness of these arrangements and the progress achieved which should be presented for consideration by the Council's Chief Executive and by Cabinet.
- 4.4 The LSCP's annual report is duly appended to this report and sets out the work of the Partnership in relation to the changes made to local area arrangements for the safeguarding of children and promoting their welfare. This includes the conducting of local child safeguarding practice reviews and child death reviews, together with reporting any instances of child abuse or neglect to the National Child Safeguarding Practice Review Panel as well as informing additional organisations, such as local sports clubs and faith organisations, of their responsibility under the 2017 Act revised statutory guidance.

4.5 The LSCP's annual report also outlines the local, multi-agency arrangements concerning contextual safeguarding, including tackling child criminal exploitation together with protecting children and young people with complex needs and those at risk of neglect. The annual report also indicates the progress made towards improving the quality of evidence informed practice particularly through its programme of multi-agency training, together with the lessons to be learned through initiatives, notably the annual National and Local Safeguarding Awareness Week.

4.6 These considerations are founded upon the four Strategic Priorities of the LSCP, namely:

Strategic Priority 1: Sharing and Engaging

Strategic Priority 2: Helping, Empowering and Supporting

Strategic Priority 3: Prevention

Strategic Priority 4: Ensuring Accountability

Further detail on the LSCP's Strategic Priorities is outlined particularly in Page 4 of the Annual Report.

## **5.0 CONSIDERATION OF ALTERNATIVE APPROACHES**

5.1 The purpose of this report is to comply with the provisions of the amended statutory guidance for safeguarding children concerning the production of an annual report by the Barnsley LSCP and its presentation to Cabinet.

## **6.0 IMPLICATIONS FOR LOCAL PEOPLE/SERVICE USERS**

6.1 The LSCP's annual report will provide assurance of the robust arrangements for safeguarding children and promoting their welfare in all areas of the Borough. In terms of prevention, both Elected Members and the general public all have a valuable role to play in acting as the "eyes and ears" of their local communities in spotting the tell-tale signs of abuse, exploitation or neglect and informing the LSCP in order to prevent children and young people from being exposed to further risks.

## **7.0 FINANCIAL IMPLICATIONS**

7.1 Consultations have taken place with representatives of the Service Director, Finance. There are no direct financial implications arising from this report.

7.2 The cost of undertaking the activities of the Barnsley Safeguarding Children Partnership in 2019/20 amounted to £148k, which includes related staffing, independent chair costs, business support, etc. The overall cost is funded from contributions from partner organisations' and includes the Council, Barnsley CCG and the South Yorkshire Police and Crime Commissioner. A breakdown of costs and partner contributions is outlined on Page 18 of the attached Barnsley Safeguarding Children Partnership annual report.

## **8.0 EMPLOYEE IMPLICATIONS**

- 8.1 There are no employee implications directly arising through consideration of this report.

## **9.0 LEGAL IMPLICATIONS**

- 9.1 There are no legal considerations emerging for the Council through this report.

## **10.0 CUSTOMER AND DIGITAL IMPLICATIONS**

- 10.1 There are no implications for accessing the range of Council services or for the onus in favour of digital transactions arising through the report.

## **11.0 COMMUNICATIONS IMPLICATIONS**

- 11.1 There are no direct implications for the Council arising through the Annual Report. In considering communications, within the context of child protection, Cabinet will note that among the policies and procedures to be continually reviewed and developed by the Barnsley LSCP are those aimed at keeping children and young people safe from grooming and exploitation whilst online
- 11.2 Equally, through engaging young people on how best they can report or raise concerns with the Partnership, statutory partners and relevant agencies, relating to their safety or wellbeing, Cabinet is assured that communication channels are in place to enable them to do this on their terms and in ways which are most familiar to them

## **12.0 CONSULTATIONS**

- 12.1 The Senior Management Team has both been consulted and endorsed the progress and achievements outlined in the Annual Report.

## **13.0 THE CORPORATE PLAN AND THE COUNCIL'S PERFORMANCE MANAGEMENT FRAMEWORK**

- 13.1 The role and responsibilities of the LSCP in safeguarding children and young people from harm and to promote their welfare, accords with one of the six Strategic Priorities of the Borough's Children and Young People's Plan (2020-23) and is reflective of the Corporate Plan's outcome statement of ensuring children and adults are kept safe from harm, thereby enabling them to be better placed in achieving their potential

## **14.0 PROMOTING EQUALITY, DIVERSITY AND SOCIAL INCLUSION**

- 14.1 The Partnership is subject to the Public Sector Equality Duty and will ensure that the development of key strategies, policies and procedures are underpinned by a full equality impact assessment

- 14.2 As part of the Partnership's multi-agency programme, training continues to be offered to practitioners and front line staff, to improve their understanding of complex needs, together with cultural and faith issues in order to help them ensure that the specific needs of children and young people, including from diverse communities are met

## **15.0 TACKLING THE IMPACT OF POVERTY**

- 15.1 In promoting the welfare of children and young people, the Partnership has had a crucial role in helping co-ordinate the monitoring and tracking of vulnerable children in the Borough during the Covid-19 Pandemic as part of preventing the risk of any harm, including hidden harm such as neglect. This has enabled vulnerable children to attend school and maintain their health and wellbeing. This is so that they are better placed to fulfil their aspirations and are equipped with the skills that will enable them to participate in the employment market and enhance social capital in our communities.

## **16.0 TACKLING HEALTH INEQUALITIES**

- 16.1 The LSCP will continue to perform an important role in helping improve the health outcomes of children in care through its oversight of the performance of partners in undertaking timely health assessments and, thereby, closing the gap in health inequality
- 16.2 This also includes helping improve waiting times for accessing child and adult mental health services. In addition, the LSCP will continue to ensure compliance with the mandatory reporting of any known cases of female genital mutilation (FGM) affecting young women under the age of 18 in the Borough, as part of helping promote public health

## **17.0 REDUCTION OF CRIME AND DISORDER**

- 17.1 In complying with its statutory responsibilities, the LSCP not only ensures that children and young people are safeguarded from harm, it also performs a crucial role in helping identify and bring to account those responsible for harming children through cruelty, neglect, violence or exploitation

## **18.0 RISK MANAGEMENT ISSUES**

- 18.1 Where any risks emerge to the progress of its Strategic Priorities, remedial action will be taken to ensure there is no impact on vulnerable children and young people in the Borough and that the needs of children requiring help or protection are met without delay

## **19.0 HEALTH, SAFETY AND EMERGENCY RESILIENCE ISSUES**

- 19.1 Please see Paragraph 15.1.

## **20. COMPATIBILITY WITH THE EUROPEAN CONVENTION ON HUMAN RIGHTS**

- 20.1 The progress achieved by the LSCP, in compliance with the responsibilities upon the statutory safeguarding partners, accords with the Articles and Protocols of the Convention, particularly the rights of the child to be kept safe from serious harm

## **21.0 CONSERVATION OF BIODIVERSITY**

- 21.1 There are no implications for the local environment, tackling climate change or the conservation of biodiversity arising through consideration of this report.

## **22.0 GLOSSARY**

- 22.1 None, applicable.

## **23.0 LIST OF APPENDICES**

- 23.1 Appendix 1: Annual Report of the Barnsley Local Safeguarding Children Partnership (2019/20)

## **24.0 BACKGROUND PAPERS**

- 24.1 If you would like to inspect background papers for this report, please email [governance@barnsley.gov.uk](mailto:governance@barnsley.gov.uk) so that appropriate arrangements can be made

**Report author:** Deborah Mercer (Service Director: Children's Social Care and Safeguarding)

Financial Implications/Consultation



.....  
(To be signed by senior Financial Services officer  
where no financial implications)



# BARNSLEY SAFEGUARDING CHILDREN PARTNERSHIP

## ANNUAL REPORT

2019 - 2020



**BARNSELY**  
Metropolitan Borough Council

The Barnsley Safeguarding Children Partnership is responsible for bringing local services together to plan and agree how best to keep children and young people in the area safe.

The Partnership develops shared policies and plans to protect vulnerable children. Their role is to make sure all children are well cared for and able to reach their full potential. They also provide support and training for people who work with children and young people, to make sure that they are fully aware of their safeguarding responsibilities.

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## Foreword from the Independent Chair

Thank you for giving your time to reading the first annual report of the Barnsley Safeguarding Children Partnership (BSCP). The BSCP replaced the Barnsley Safeguarding Children Board, on the 1 April 2019, as the partnership arrangement for ensuring that agencies work together to keep children and young people safe in Barnsley. You can read more about the governance arrangements on page 4. I am pleased to be able to say that one thing that has not changed is the shared commitment to improving practice and keeping children safe.

This report was prepared by the Partnership. I have reviewed the contents and, as the Independent Chair, I can say that the contents are an accurate report of the activities of the partnership and its sub groups.

The Partnership has played an important role in the Continuous Service Improvement Plan which takes a multi-agency approach to identifying where action can be taken to improve the service that is provided to children and their families. The structured programme of audits of actual cases is a means by which the partnership takes a proactive approach to checking that cases are being managed in accordance with policies and that the correct decisions are being made. Initiatives like these contribute to the Partnership's shared ambition to move from the current 'Good' Ofsted grading to 'Outstanding'.

The report mentions the Local Safeguarding Practice Reviews (LCSPRs), formerly known as Serious Case Reviews, that were commissioned during the year. Due to the fact that they are connected to police investigations, they could not be published during the year but will be published in 2020/21. LCSPRs are another means by which the partnership demonstrates its willingness to learn lessons from cases.

BSCP can be proud of the Multi-Agency Safeguarding Training that it provides to staff working with vulnerable children and their families. It offers a wide range of courses that equip staff with the knowledge and skills they need to support children. It includes training for the Designated Safeguarding Leads in schools, these are teachers who have a particular role in respect of safeguarding children. The Partnership recognises the valuable role that schools play in identifying and working with children at risk.

Work has commenced with the Barnsley Safeguarding Adults Board to review the way that Young People transition into adulthood. For the vast majority, the necessary support and guidance is available to them from their friends and families. However, for some young people, it can be a very challenging time that can impact on their future life chances. A multi-agency audit gave very positive feedback on the support given to children with disabilities and complex health needs but it is accepted that there will be benefit in reviewing the support available to the wider group of young people. We will report on the progress made in next year's report.

This report covers the period to the 31 March 2020 which is shortly after the lockdown was introduced in response to the COVID-19 (Coronavirus) pandemic. It is appropriate that details of how Safeguarding was managed during the COVID-19 crisis should feature more strongly in the next annual report. However, it is important to me to record that I saw that agencies did respond with a positive 'can do' attitude to the challenges faced and were determined to keep vulnerable children at the front of their thinking.

Members of the public play an important role in being the eyes in the community that can report any concerns regarding the safety and welfare of any child. Details of how to report any concerns you may have about a child are shown on page 18. Please remember, Safeguarding is Everyone's Business.

**Bob Dyson QPM,DL**  
Independent Chair - Barnsley Safeguarding Children Partnership

# THIS IS WHAT WE DO

The Role of the Barnsley Safeguarding Children Partnership is to:

- Ensure that safeguarding children and young people is at the centre of everything we do
- Hold Partnership members to account – are we/they doing enough to keep children and young people safe?
- Collect and share information about how well we are keeping children and young people safe and what more we could do
- Produce a 'Plan on a Page'

We have created a 'Plan on a Page' which sets out:

- The Responsibilities of the Barnsley Safeguarding Children Partnership
- The Role of the Barnsley Safeguarding Children Partnership
- The Structure of the Barnsley Safeguarding Children Partnership
- It also outlines our Strategic Priorities

## Strategic Priority 1

### Sharing and Engaging

- The Partnership will continue to monitor service improvement through the Continuous Service Improvement Plan and a schedule of regular audit activity
- The Partnership will continue to seek the views of children and young people
- Safeguarding Awareness Week provides an opportunity for the Partnership and community to come together with the message "Safeguarding is Everybody's Business"

## Strategic Priority 2

### Helping, Empowering, Supporting

- Ensure the availability of quality multi agency child protection training and the provision of quality safeguarding services.
- Supporting children and young people to have a voice.
- Help shape services and support best practice via the Designated Safeguarding Leads and other Forums
- Ensure accessibility of information via the website and other resources

## Strategic Priority 3

### Prevention

- The synergy obtained from strong partnership working remains an essential element of effective safeguarding.
- The continuing effectiveness of the work of the Partnership will continue to be subject to scrutiny
- Ensure partners are kept up to date with emerging themes and key messages
- Support learning and development through Local Child Safeguarding Practice Reviews and Lessons Learned

## Strategic Priority 3

### Accountability

- Continue to ensure that the thresholds are understood and correctly applied by partner agency staff and that effective use is made of the escalation process in cases where there are concerns about the decision making.
- The Partnership will continue to strengthen and evidence its own effectiveness through rigorous challenge, participation and engagement.

# THIS IS WHAT WE WILL DO

- Let people know how to get help or report harm
- Design and deliver effective training for all staff and volunteers
- Provide children and young people and their families who have been harmed with support and information
- Work across the Partnership understand and address the impact of Coronavirus in communities to identify and respond to Hidden Harm for children
- Evaluate children and young people's views of safeguarding and demonstrate if we have helped them to reduce risk
- Carry out Local Child Safeguarding Practice Reviews and Lessons Learned Reviews to improve the way we keep children safe
- Continue to provide Performance Information to the Board to assure the Board that we are working together to prevent harm
- Regularly challenge processes and performance at Board level to show all organisations are being held to account for the safety of children in Barnsley
- Strengthen the role of independent scrutiny of Partnership Arrangements through a Peer Review
- Identify any gaps for young people moving from children's to adult services that may leave them at risk of harm
- Ensure synergy and a joint response to shared themes such as Contextual Safeguarding including CSE and Child Exploitation / Modern Day Slavery / Harmful sexual behaviour /Female Genital Mutilation (FGM)/ Honour Based Violence /Forced Marriage (FM) and Prevent

## OUR PARTNERS



**BARNSLEY**  
Metropolitan Borough Council



South Yorkshire  
**POLICE**



**Barnsley**

Clinical Commissioning Group



**England**



South West  
Yorkshire Partnership  
NHS Foundation Trust



**Barnsley Hospital**  
NHS Foundation Trust

Page 37



  
**Barnardos**



*Barnsley Safeguarding  
Adults Board*



**South Yorkshire  
FIRE & RESCUE**

**National  
Probation  
Service**



**South Yorkshire**  
Community Rehabilitation Company



**healthwatch**  
Barnsley



We also have a very close working relationship with the schools, academies and colleges in Barnsley and representation from both senior and junior schools on the BSCP and its sub-groups.

# BARNSELY SAFEGUARDING CHILDREN PARTNERSHIP GOVERNANCE ARRANGEMENTS

Barnsley Safeguarding Children Partnership (BSCP) published its arrangements to meet the guidance contained in Working Together 2018 on 1st April 2019. We went live as the BSCP 1st April 2019. [The arrangements can be viewed on the BSCP website here.](#)

Working Together 2018 changes the governance arrangements that existed under earlier versions of Working Together and reflects The Children and Social Work Act 2017 which received Royal Assent in April 2017. Section 30 of the Act removes the requirement for local areas to have Local Safeguarding Children Boards. Sections 16 – 23 introduce a duty on 3 key partners (Local Authorities, Police and Clinical Commissioning Groups) to make arrangements with other partners as locally determined to work together in a local area to protect and safeguard children.

Under our previous arrangements the Local Authority had the responsibility for safeguarding partnership arrangements. That has now been extended to include the Police, and the Clinical Commissioning Group on behalf of health. The three Safeguarding Partners have introduced regular scheduled meetings, chaired in rotation by each of the three Safeguarding Partners, where they meet with the Independent Chair to discuss such issues as the local priorities, the structure and functioning of the Partnership, the agenda of forthcoming Partnership meetings, the budget and any cases subject of Local Child Safeguarding Practice Reviews. This has strengthened the oversight of the Partnership.

Barnsley recognises and welcomes the added value that Independent Scrutiny brings to ensuring that local arrangements are effective. Independent Scrutiny is a strong feature in Working Together 2018.

The Barnsley Safeguarding Children Partnership will have the following aspects of Independent Scrutiny:

- It will retain the services of an Independent Chair. It is considered that there is benefit in having Partnership meetings chaired by an individual who is not the representative of any single agency and is able to bring their experience of acting as a critical friend, who encourages appropriate challenge, and plays an important role in holding agencies to account. The role is developing to include more aspects of scrutiny of arrangements.
- It will have an annual programme of independent case file audits. This will take the form of both single agency and multi-agency audits targeted at specific issues, for example Neglect and Child Sexual Exploitation, which will review cases against agreed criteria to independently assess if contact with children and families was in accordance with policies and procedures and that it was appropriate to the circumstances thereby producing the right outcomes.
- The BSCP commits to an active involvement in the Barnsley Metropolitan Borough Council Scrutiny arrangements. This Annual Report will be the subject of a BMBC Scrutiny Committee meeting.
- The BSCP is committed to involving children and young people in having an active role in local arrangements. It works closely with the Children's Trust Executive Group to consult with children and young people on the formulation of plans and strategies. The BSCP holds its meetings in Secondary Schools when practical and welcomes observers from the schools to the meetings. After the meetings, members of the BSCP meet with a focus group of students to gain a better understanding of what it is like to be a young person growing up in Barnsley and what current safeguarding issues affect their daily lives.
- Local elected members attend the BSCP as part of ensuring that local people are involved and have a voice.
- The BSCP commissions Independent Authors to conduct Child Safeguarding Practice Reviews in appropriate cases that meet the criteria set out in WTG 2018.
- The Partnership takes part in Peer Reviews when appropriate

# BARNSLEY SAFEGUARDING CHILDREN PARTNERSHIP GOVERNANCE STRUCTURE

**INDEPENDENT CHAIR: BOB DYSON**

**GOVERNANCE GROUP MEETING  
(WITH EFFECT FROM 1ST APRIL 2020)**

**BETWEEN  
INDEPENDENT CHAIR  
AND THREE SAFEGUARDING PARTNERS**

**Barnsley CCG  
BARNSLEY COUNCIL (BMBC)  
SOUTH YORKSHIRE POLICE**

**BARNSLEY SAFEGUARDING CHILDREN PARTNERSHIP**

**PERFORMANCE AUDIT  
AND QUALITY  
ASSURANCE SUB GROUP**

**BARNSLEY COUNCIL**

**CHILD EXPLOITATION  
STRATEGY GROUP**

**SOUTH YORKSHIRE  
POLICE**

**POLICY, PROCEDURES AND  
WORKFORCE PRACTICE AND  
DEVELOPMENT**

**BARNSLEY CCG AND  
BARNSLEY COUNCIL**

**CHILD DEATH  
OVERVIEW PANEL**

**BARNSLEY  
COUNCIL PUBLIC  
HEALTH**

**NEGLECT SUB-GROUP**

**BARNSLEY  
COUNCIL**

**LOCAL CHILD  
SAFEGUARDING  
PRACTICE REVIEW  
SUB-GROUP  
INDEPENDENT  
CHAIR**

**DISABILITY SUB-  
GROUP**

**BARNSLEY  
COUNCIL**

# THE VOICE OF THE CHILD

In Barnsley, we try to give every opportunity for the voice of children, young people and families to be heard. When possible, the Partnership Meeting is held, at least once or twice a year in a school, academy or college and afterwards, the young people engage with members of the Partnership to speak about what life is like for them living in Barnsley.

During 2019 – 20 we had children from Holy Trinity give presentations at the Safeguarding Awareness Week Launch Event – see extracts below, we visited Outwood Academy Shafton and held the BSCP Meeting there in November and spoke to some of their young people afterwards and we invited children from Greenacre Special School to the BSCP Meeting at Barnsley Town Hall in January to give a presentation on what it means to have Special Needs, attend a Special School and what it means to be lonely. At the Launch Event for Safeguarding Awareness Week 2019, four young people from Holy Trinity School spoke about 'Online Safety' and what it means to them. Here are some extracts from what the young people said. The full transcripts can be read on the BSCP website

## EMILY SAID:

We know that the internet has been a wonderful thing but it is not without it's risks. We all know how to have fun online but not everyone knows how to keep themselves safe or how to report when things go wrong.

The internet can be a scary place and a lot of children and young people think that nothing can happen to them. Young people tend to be more careful in the real world than in the online world.

They wouldn't go off with a stranger in the real world but they sometimes meet someone in person who they have only got to know online and often people lie about their age and gender. They put fake profiles on the internet and photos that they have cut and pasted from modelling sites to look appealing.

Young people often say that they are older than they are to look good and feel grown up but they are attracting older people to talk to without thinking.

## MILLIE SAID:

Reporting is important. Children and young people can report to an adult that they trust at home or in School. There are organisations like Child-line, the NSPCC and CEOP for young people to report to. Parents and Carers can get information from the Parent Zone and CEOP as well as the Police

In 2016/17, CEOP received 40,000 reports of offences against children, up 76.4% on the previous year. 1,896 children and young people were safeguarded or saved. Only 4.5% of all reports to CEOP ended in a conclusion or conviction.

Over the past two years, CEOP have invested in new high-tech equipment to deal with the more sophisticated side of the internet, like underground paedophile gangs working together across the world in bringing misery for thousands of children and young people. CEOP also track and monitor the high-risk offenders including those who travel the world as child sex tourists, especially in poorer countries where children and their families have no choice. CEOP have reached out to millions of Children and Young People through their 'Think u know' campaign in Schools across the UK.

Schools in Barnsley offer internet safety sessions for Parents and Carers as well as for Pupils and Students. We would like to encourage any Child or Young person to report any concerns to a grownup who they can trust like a Parent, Safeguarding worker at School, Child-line, the NSPCC or the local Police and CEOP if necessary.

We wish that, as we said earlier, Parents and Carers would attend Internet Awareness and Safety sessions in order to realise the dangers that their children face on a regular basis. **Safeguarding is everyone's business.**

# THE VOICE OF THE CHILD

The Barnsley Care4us Council were also represented at the Safeguarding Awareness week Launch and a specially commissioned video was shared with the delegates at the Launch Event. [Click here to watch the video on the Children in Care and Care Leavers page on the council website.](#)



## The Child Safeguarding Practice Review Panel

**‘Safeguarding Children From Risk of Criminal Exploitation’ – March 2020**

**“IT WAS HARD TO ESCAPE”**

In March 2020 the National Panel published the findings of its first National Review into Child Criminal Exploitation. The review sets out recommendations and findings for government and local safeguarding partners to protect children at risk of criminal exploitation. It is a qualitative study of 21 cases from 17 local areas regarding children who died or experienced serious harm where criminal exploitation was a factor.

In Barnsley we briefed our safeguarding partnership on the findings of the report and used those findings to further inform our training, particularly around Child Criminal Exploitation and Contextual Safeguarding. We bench-marked our Child Exploitation Strategy against the report to ensure that we are meeting all of the recommendations.

In October 2019 The Child Safeguarding Practice Review Panel announced the second National Review would be into:

**“SUDI in Families Where Children are Considered at Risk of Harm”**

The Barnsley Safeguarding Children Partnership have a particular interest in both the above reviews, the first, already published and informing our training and planning around Child Criminal Exploitation and the second around Sudden Unexplained Death of an Infant, because we have a number of incidents in the region that have prompted us to have a ‘Safe Sleep’ campaign, which will also be a particular focus of Safeguarding Awareness Week 2020. Safe sleeping remains an area of concern and focus of the partnership.

### Multi-Agency Safeguarding Training

During 2019 – 20 we delivered directly or facilitated 124 training courses to a total of 2850 delegates. This is accepted regionally as being by far the most comprehensive child safeguarding training programme on offer.

# LOCAL SAFEGUARDING CHILDREN PRACTICE REVIEW (LSCPR) SUB COMMITTEE

## Independent Chair

The LSCPR subcommittee is chaired by the Independent Chair of the BSCP and has the responsibility for overseeing the commissioning of Safeguarding Children Practice Reviews for cases that meet the criteria set out in Chapter 4 of Working Together 2018. It also manages the action plans from completed reviews to ensure that all learning points are addressed in order to improve our approach to safeguarding children in Barnsley.

Safeguarding Children Practice Reviews replaced Serious Case Reviews (SCR) and this subcommittee was known as the SCR subcommittee under the previous arrangements for partnership working to safeguard children.

There is one outstanding SCR, Child T, from those previous arrangements. The SCR report cannot be published at this time due to an ongoing police investigation. It is anticipated that the report will be published during the current year 2020/2021.

During 2019/2020, Rapid Review Meetings were held on two occasions to consider if individual cases met the criteria for an LSCPR. As a consequence of those meetings the decision was taken to commission an LSCPR in both cases, Child U and Child V. Neither of those reports were ready to be published during 2019/2020 and both are the subject of police investigations. It is anticipated that they will be published during 2020/2021.

There was one Learning the Lessons Review, 'Child S' completed that was commissioned in September 2018 and completed during 2019/2020. This relates to a case that did not meet the criteria for an SCR but in which it was considered that there was learning to be gained by completing a Learning the Lessons Review. The review was completed by an experienced Independent Author. Whilst this review is not subject of publication, the associated action plan is being implemented.

# CHILD DEATH OVERVIEW PANEL

Chair - Barnsley Council Public Health

## WHAT WE DO

The Child Death Overview Panel (CDOP) is intended to help Barnsley's Local Safeguarding Partnership to develop a better understanding of how and why children die, and to inform further prevention work. It is the role of the CDOP to look at all deaths of children and young people in Barnsley, whatever the reason, to see if there is anything that we can learn from them and anything that might help us avoid such deaths happening in the future.

## WHAT WE DID

- Four CDOP meetings were held in 2019/20 during which 16 deaths were reviewed by panel, to see if there were actions that could be taken to prevent other deaths, three of which were deaths which occurred during that year.
- In 2019/20 14 deaths occurred; the majority (57%) of deaths in under 18 year olds were aged under 1 year of age and 14% occurred within the first four weeks of life (neonatal period)
- In 2019/20 Child Death Review partners reviewed Child Death arrangements across the Borough and strengthened the functions of the CDOP management and administration.

CDOP has supported actions taken in 2019/20 to help reduce risk factors:

- Reviewed road safety support to children and young people
- Asthma awareness raising. Ongoing work to develop paediatric individual care plans for asthma and other conditions to share with health care professional and others involved in care of a child as needed. 'My Health Passport' drafted.
- Introduced a South Yorkshire wide safe sleeping steering group which is working to develop a consistent approach to communicating key messages about safe sleeping and look to develop a regional campaign
- South Yorkshire suicide themed panel held to ensure all areas have a response and contagion plan in place and review and check what support services are available across all SY areas.
- We have reviewed how we work and clearly defined what each agency's role in CDOP is. We have implemented the use of eCDOP as a primary recording system allowing all agencies

# CHILD DEATH OVERVIEW PANEL

Chair - Barnsley Council Public Health

Revised CDOP guidance states that the geographical and population 'footprint' of child death review partners should be locally agreed and should cover a child population such that they typically review at least 60 child deaths per year. Reviewing at least 60 deaths each year will better enable thematic learning in order to identify potential safeguarding or local health issues that could be modified in order to protect children from harm and, ultimately, save lives. To enable the new statutory requirements to be met the four areas across SY have come together to strengthen the pre existing regional CDOP arrangements. Together we procured a new electronic CDOP system to allow collation of data at a Local Authority and South Yorkshire level. This allows for greater analysis and reporting of data to enable further examination, trends and learning to be gained, in order to prevent future child deaths.

[New South Yorkshire Child Death Review Arrangements have been published and are available to access on the Barnsley Council website here.](#)

Themed discussions have been held to review deaths from a particular cause, or group of causes, to provide an opportunity for greater understanding and shared learning. This year the two themes have been safe sleep and suicide.

## WHAT WE WILL DO - KEY RECOMMENDATIONS FOR FURTHER ACTION 2020/21:

- Develop and agree a 'Keyworker' role that ensures families are given a single, named point of contact. This person will usually be a healthcare professional and will act as a single point of contact for the bereaved family, who they can turn to for information on the child death review process, and who can signpost them to sources of support.
- Develop and finalise 'My Health Passport'.
- Due to the current crisis, we had to quickly develop local guidance to ensure the child death process including the rapid response work could continue safely.
- In addition to the normal scrutiny of deaths, we are also now looking for any COVID-19 or related factors. Thankfully at the present time of reporting we have not seen any COVID related deaths for children. However, we are ensuring that testing has taken place where deaths have occurred when appropriate.
- Work has continued to ensure we do not fall behind in the reviewing of deaths by CDOP and meetings and processes have continued (albeit virtually).

# CHILD EXPLOITATION STRATEGY GROUP

Chair - South Yorkshire Police

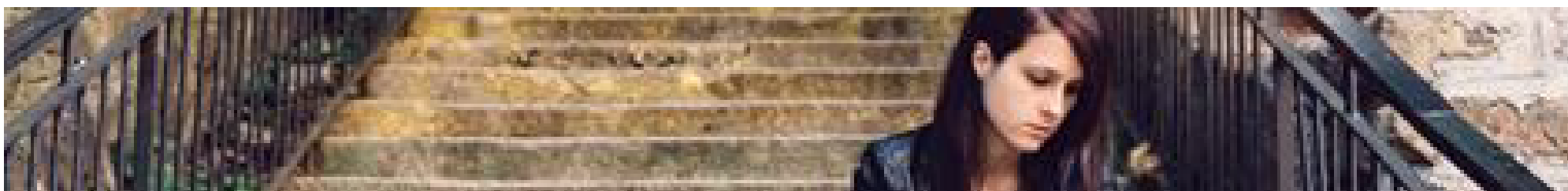
## WHAT WE DO

The Child Exploitation (CE) Strategy Group is responsible to the Safeguarding Children Partnership for overview of inter-agency working in all areas of CE including Contextual Safeguarding and County Lines. The Strategy Group is also responsible for the development and implementation of the Safeguarding Children Partnership CE Strategy and Work Plan.

## WHAT WE DID

In 2019 - 20 we carried out three multi-agency audits so that we are able to assure the Partnership that our partners are fully aware of the risks facing our children and young people from those wishing to try and harm them through CE. This includes on-line grooming specifically and on-line safety in the broader sense and pressures they may face from their peers in engaging in risk taking behaviours that might further expose them to harm.

As well as making sure the BSCP CE Strategy and Work Plan is kept up to date, the CE Strategy Group received regular reports and updates from the Multiple Vulnerabilities and Contextual Abuse Panel, which considers some of our most at risk children and young people and reports from the Missing Panel, that meets regularly to consider children and young people who go missing from home, the reasons why they go missing and what we can do to try and keep them safe.



## WHAT WE WILL DO

In 2020/21 we will continue to conduct regular audits of cases where children and young people have been exposed to or at risk of CE. We will continue to assess the local risks that our children and young people are facing, including Harmful Sexual Behaviour and we will make sure all our partners and people that work for them are aware of what CE is and for them to be constantly vigilant so that we can keep our children and young people as safe as possible.

# POLICY, PROCEDURE AND WORKFORCE PRACTICE AND DEVELOPMENT

Joint Chair - Barnsley CCG and Barnsley Council

## WHAT WE DO

- We aim to ensure we have a workforce that is supported to safeguard children in Barnsley. We strive to ensure staff are well supported and feel confident and competent to undertake their safeguarding role. This is achieved through the provision of a comprehensive training offer and assurance that staff are attending relevant training and achieving required competency.
- Additionally, that this is underpinned by clear, comprehensive policies which are readily available for all staff to access. Moreover, that staff have access to safeguarding supervision to support them and the caseloads they manage.
- The role of the PPWPD is to ensure the above structures are in place and maintain oversight of these to ensure they remain relevant and we are aware of emerging issues and learning

## WHAT WE DID

- Continued to offer a comprehensive training offer.
- **Multi-Agency Safeguarding Training** - During 2019 – 20 we delivered directly or facilitated 124 training courses to a total of 2850 delegates. This is accepted regionally as being by far the most comprehensive child safeguarding training programme on offer.
- Continued to revise and add to our training offer in response to need and through learning from Local and national Reviews, Best Practice, Research or due to emerging issues or themes.
- Reviewed all current policies and procedures to ensure they remain relevant and are up-to-date and established a rolling Tracker for review of policies
- Continued to quality assure the training programme offered
- Continued to develop a successful programme of learning for safeguarding leads
- Generated a substantial amount of income to reinvest in the training offer
- Organised several successful conferences/masterclasses
- Looked at how we can evaluate the impact of training and completed several surveys to determine this.
- On behalf of the BSCP the Barnsley Safeguarding Children multi-agency Training Programme represents one of the most comprehensive safeguarding training offers in the country with over 100 training courses, conferences and seminars on offer.

## WHAT WE WILL DO

In 2020 – 21 we continue to look to provide the same comprehensive training programme in a virtual format until we can return to face to face training. We will continue to keep abreast of what is happening locally and nationally in general and in relation to the impact of COVID-19 and ensure our policies and training reflect and address any gaps.

# SAFEGUARDING CHILDREN WITH A DISABILITY OR COMPLEX HEALTH NEEDS SUB COMMITTEE

Chair - Barnsley Council

## WHAT WE DO

- One of the more vulnerable groups in society is those who either have a disability and/or complex health needs. The
- Partnership considers it very important that it continues to have oversight of this group of children and young people and that the needs of this vulnerable group are being met.
- The role of the Safeguarding Children with Disabilities or Complex Health Needs subcommittee is to make sure that partners are working together to ensure the support needed is available for this group of vulnerable children and young people and to work alongside colleagues and partners of the Adult Safeguarding Board to ensure appropriate arrangements are in place for when these young people transition into adulthood, particularly with regard to relevant training.

## WHAT WE DID

We carried out quarterly themed audits to give the Safeguarding Children Partnership assurance that children with disabilities and or complex health needs receive the support they need and that appropriate plans are in place to keep them safe. We worked with colleagues across the partnership to ensure that transition protocols are in place to support children and young people when they transition from receiving help and support from children's services to accessing help and support from adult services

## WHAT WE WILL DO

- We will continue to work alongside partners in both children's and adult services to ensure colleagues are aware of their responsibilities towards this group of children and young people and that services are available that meet their assessed needs.
- Listen to the voice of children and young people with SEND issues and support partners, to work collaboratively to improve services for children with special educational needs and disabilities
- Develop co-production work with young people to tackle bullying, loneliness and exclusion issues that young people have told us they want to be addressed
- Work with education settings in Barnsley, young people and families to improve the daily experience of all children with complex needs and disabilities.



# PERFORMANCE AUDIT AND QUALITY ASSURANCE SUB-GROUP

Chair - Barnsley Council

## WHAT WE WILL DO

On behalf of the Partnership, we carry out regular checks of individual agencies safeguarding practice. We oversee and scrutinise key, cross cutting performance indicators. We secure quality assurance through findings from single and multi agency audits and use this information to improve practice across the partnership.

## WHAT WE DID

- Responsible to the Partnership for overseeing the Quarterly Performance Management Report and Quarterly Themed Audit Schedule.
- Co-ordinate single agency safeguarding Section 11 self-assessment audits and analysis, monitoring agency and action plans by reviewing summary data and determining response in respect of non-compliance and oversee the Section 175 and 157 audit process relating to schools and outcomes.
- In 2019 – 20 we undertook three Multi Agency Themed Audits and ongoing monitoring of Action Plans:

In April 2019 we carried out an audit to assess the Quality and Timeliness of Section 47 Assessments

In October 2019 we carried out an audit into Children who are Electively Home Educated to assess the quality of plans and support in place to keep them safe

In March 2020 we carried out an audit into Children on a S.17 or S.47 for the Category of (Familial) Sexual Abuse

## WHAT WE WILL DO

In 2020 – 21 we will continue to carry out multi-agency audits to give the Board assurance that partners are doing everything they can to keep children and young people safe in Barnsley. We will continue to oversee multi-agency audits that test quality delivered by the BSCP Sub Groups. We will continue to scrutinise cross cutting performance indicators and measures, to secure evidence that children in Barnsley are safeguarded.

# NEGLECT SUB-GROUP

Chair - Barnsley Council

## WHAT WE WILL DO

The Neglect Sub Group was established in 2017 to help tackle Neglect. We recognise that neglect is a serious problem in Barnsley. The Neglect Strategy was launched and guidance and documents developed to support professionals and families in recognising neglect and what can be done to help sort the problem out.

## WHAT WE DID

- There has been a significant reduction of the impact and prevalence of neglect in Barnsley through launching this initiative.
- Everyone's awareness has been raised to recognise the signs, symptoms and impact of neglect for children and young people 0-18 years.
- Neglect is now identified at a much earlier stage and responded to consistently, confidently and appropriately at the right threshold of need with a timely response
- The strategy developed for referral pathways and management of neglect cases in Barnsley minimises the impact of neglect upon children and young people
- Consistent multi-agency practice and approaches to neglect through training and development have been embedded and the children's workforce will continue to strive to identify and mitigate the impact of neglect at the earliest opportunity
- We have produced documents to help people understand and recognise Neglect, including a guide for parents, young people and professionals called 'Neglect Matters'



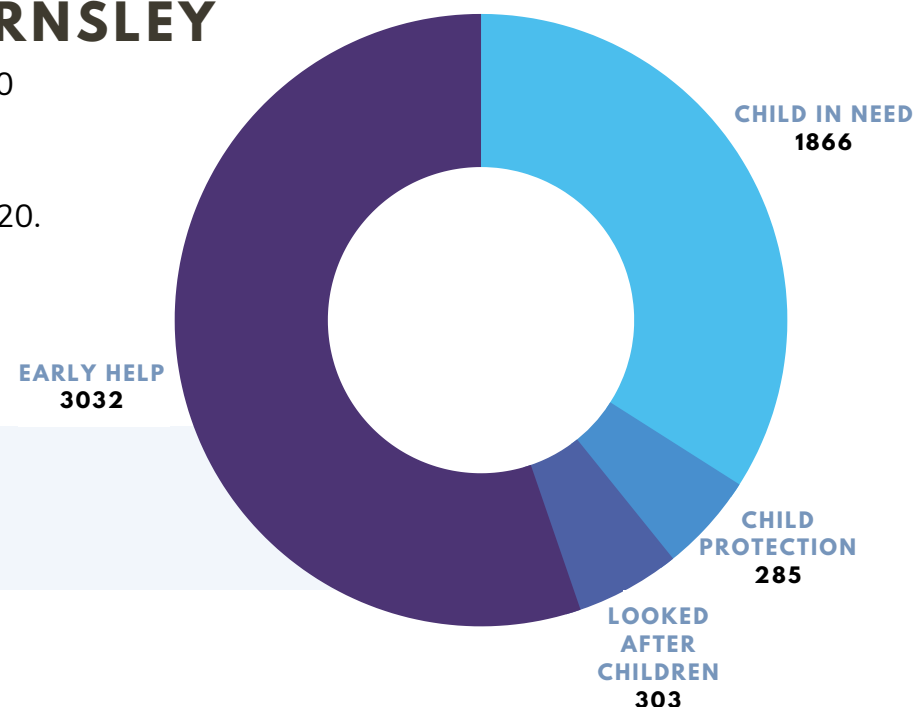
## WHAT WE WILL DO

The BSCP will continue to work with partners, including the delivery of the Graded Care Profile training, to help them recognise neglect; support families in deciding how best to tackle neglect and improve outcomes for children, young people and families. The BSCP is confident that neglect is now firmly on everyone's radar and the neglect strategy embedded in working practice and that the Neglect sub group can be retired with further work being conducted as 'business as usual'

## THE SAFEGUARDING LANDSCAPE IN BARNSELEY

Although the figure fluctuates slightly for a number of reasons, there are c. 52,000 0 -18 year old children and young people living in Barnsley.

The graph shows the number of children on a plan in Barnsley as at 31 March 2020. There are also c. 2,890 children receiving support through early help on an Early Help Assessment.



## WHAT TO DO IF YOU ARE WORRIED ABOUT A CHILD

Page 50

If the child is in danger call the police on 999 or (01142) 202020.

If you're concerned about a child, but they're not in immediate danger, it's still important to share the information with us as soon as possible.

If your call is not urgent contact the Assessment Service on (01226) 772423. Our offices are open between Monday and Friday from 9am to 5pm.

### Out of hours emergencies

If you want to report your concern urgently and our offices are closed you can contact our Emergency Duty Team on 01226 787789. They work on weekends and bank holidays and deal with issues that can't wait until usual office opening hours.

[You can also find more information on the Barnsley Council website by clicking here.](#)

## FINAL POSITION 2019/20

### INCOME

£

#### PARTNER CONTRIBUTIONS

Barnsley Council £86,692

NHS Barnsley CCG £49,000

PCC £12,024

Cafcass £550

**TOTAL £148,266**

### EXPENDITURE

£

Staffing £99,576

Professional Fees,  
Supplies and Services £48,690
**TOTAL £148,266**

## SUMMARY

It can be seen from this report of activity that 2019-20 was a busy year for the newly formed BSCP and that this work evidences the strong partnership arrangements across all agencies and their continued combined efforts to safeguard children and young people in Barnsley helping them achieve the best outcomes in their lives. This remains our imperative going forward in 2020-21, acknowledging the challenging events of the global pandemic of Covid-19 and the impact on children and families. All agencies are determined to keep safeguarding children at the forefront of their work and the Partnership operates to support them in their endeavours and to share learning and best practice to continually improve services.

During 2020-21 the Partnership will drive forward with the strategic priorities and continue with the work of the subgroups, whilst engaging with and listening to the voice of children and young people to reflect their priorities for keeping them safe from harm. We will learn from Practice Reviews, locally and nationally and ensure that learning is shared widely to improve practice and procedures where required. We will examine the quality of safeguarding work across the Partnership through our audits and information gathering and work together to address issues and to identify gaps in service provision for children. We will develop our work to support the most vulnerable children and ,those with complex needs and disabilities to achieve a good transition into adulthood and work with partners to provide the right help and support where it is needed.

The Partnership will remain vigilant with regard to emerging safeguarding issues as they affect children and young people, especially in light of the COVID-19 pandemic situation and will respond to ensure that all agencies come together and are held to account to meet their safeguarding responsibilities.

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**BARNSELEY METROPOLITAN BOROUGH COUNCIL**

**This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan**

**REPORT OF THE EXECUTIVE DIRECTOR  
OF ADULTS & COMMUNITIES  
TO CABINET**

**ANNUAL REPORT OF THE SAFEGUARDING ADULTS BOARD (2018 - 2019)**

**1. PURPOSE OF REPORT**

- 1.1 To inform the cabinet of the work undertaken by the Barnsley Safeguarding Adults Board during 2019/2020 and the publication of its latest Annual Report.

**2. RECOMMENDATIONS**

- 2.1 **Cabinet is recommended to note the Annual Report, in conjunction with the progress of the Board in meeting its responsibilities to keep adults in Barnsley safe**

**3. INTRODUCTION**

- 3.1 Following the introduction of the Care Act in 2015, Adult Safeguarding became a statutory responsibility and requires all Local Authority areas to establish a multi-agency Board with an independent chair. The main responsibilities of the Board are to
- ✓ Provide assurance that single agency and multi-agency responses to prevent and respond to safeguarding are robust
  - ✓ Evaluate the need for a Safeguarding Adults Review (SAR) when an adult dies and there are concerns about the quality of the multi-agency responses
  - ✓ Produce an annual strategic plan and report on progress against this in the annual report.
- 3.2 The BSAB annual report was signed off by the Board on the 30 July 2020 and is attached as Appendix 1. The Cabinet's Spokesperson (People: Safeguarding) attends BSAB meetings as an active member who receives all reports.
- 3.3 Summary of BSAB report (2019/2020)
- 3.4 The report includes more information to demonstrate adoption of the Making Safeguarding Personal approach to safeguarding and its impact on the risks faced by adults. 96% of adults confirmed that safeguarding had either removed or the risks they face. Work is in progress to produce robust data for inclusion in the 2020-2021 annual report on Adult's experience of safeguarding and whether they felt safer as a result of the intervention. (page 8)

- 3.5 On page 8, Barnsley adults report that services make them feel safe and secure and that the support of adult social care keeps them safe; our data shows that we continue to be above both regional and national comparators.
- 3.6 The success of partnership working to safeguard adults is illustrated in the three case studies shown on pages on pages 9 and 16. The Board receives case examples in the quarterly dashboard and by receiving “cases from the frontline” at Board meetings.
- 3.7 The SAFE sub group (Safeguarding Adults Forum (by) Experience) have produced a leaflet for workers to share with the adult or their advocate to explain the safeguarding journey and points of contact. Joint work with Public Health has commenced to produce a universal health passport to improve adult’s access to health services. (page 10)
- 3.8 The progress against the 2019/2020 strategic plan is captured on pages 10 and 11, we are pleased that we were able to deliver several training events during the year, the Board remains concerned that the current availability of training does not match the training and development needs and is actively working to address this in 2020 – 2021. Audits into the effectiveness of two key policies (People in Positions of Trust (PIPOT) and Self-Neglect and Hoarding) resulted in amendments to the policy and a commitment to audit the impact of these changes in 2021.
- 3.9 To address the low numbers of financial abuse cases being reported, an active media campaign and multi-agency training was offered (see pages 6 and 13), this has resulted in an increase in the number of financial abuse cases being identified and referred in as safeguarding concern. This increase brings Barnsley in line with regional and national comparators.
- 3.10 A summary of some of the key achievements are shown on pages 12 – 14; this is not an exhaustive list but provides examples of the partnership work completed during the year. All the documents identified are available on the website.
- 3.11 Page 17 illustrates the strategic plan for the coming year

#### **4. PROPOSAL AND JUSTIFICATION**

- 4.1 Please see paragraphs 3.1 and 3.8

#### **5. CONSIDERATION OF ALTERNATIVE APPROACHES**

- 5.1 This has not been necessary as the purpose of the report has been to highlight the work of the BSAB and illustrate its compliance with the Care Act and Making Safeguarding Personal responsibilities

#### **6. IMPLICATIONS FOR LOCAL PEOPLE/SERVICE USERS**

- 6.1 Keeping people safe is one of the Council’s highest priorities, it is essential that local people have confidence in safeguarding services and know what to do when they are concerned about their own or someone else’s safety. The creation of the SAFE group will embed this knowledge more robustly within Barnsley communities

## **7. FINANCIAL IMPLICATIONS**

- 7.1 The Service Director – Finance and his representative have been consulted in drafting this report.
- 7.2 The total cost of discharging the responsibilities of the BSAB in 2019/20 is £88,363 and mainly relates to cost of the independent Chair, Board Manager and associated business support costs. The above is inclusive of additional funds provided by BMBC and South Yorkshire Police to support the running costs of the SAFE group in 2019/20.
- 7.3 The Council is the largest funder, with the remainder of the funds coming from the Clinical Commissioning Group and the Police and Crime Commissioner (PCC).

## **8. EMPLOYEE IMPLICATIONS**

- 8.1 No workforce implications arising from consideration of this report

## **9. LEGAL IMPLICATIONS**

- 9.1 No legal issues arising from consideration of this report

## **10. CUSTOMER AND DIGITAL IMPLICATIONS**

- 10.1 The report will be available as a digital resource on the web site and can be printed, if required. (expected publication date mid-August)

## **11. COMMUNICATIONS IMPLICATIONS**

- 11.1 There are no specific communication issues arising from this report.

## **12. CONSULTATIONS**

- 12.1 All BSAB partners (see page 18) were consulted about the report in advance of signing it off.

## **13. THE CORPORATE PLAN AND THE COUNCIL'S PERFORMANCE MANAGEMENT FRAMEWORK**

- 13.1 The report and the activity of the Board, throughout the year support the Corporate priority of “People Achieving their Potential” by keeping them safe from harm, The Website is the source of additional materials.

## **14. PROMOTING EQUALITY, DIVERSITY AND SOCIAL INCLUSION**

- 14.1 BSAB will ensure, via compliance with the Public Sector Equality duty and the six core principles of the Care Act that due regard is given to the duty to promote equality and to eliminate unlawful discrimination.

## **15. TACKLING THE IMPACT OF POVERTY**

- 15.1 Agreement between BSAB, BSCB and the Barnsley Safer Partnership resulting in a joint Board Protocol will support joint action to tackle poverty that impacts on our ability to keep adults and children in Barnsley safe.

## **16. TACKLING HEALTH INEQUALITIES**

- 16.1 The Annual Report will be considered by the Health and Wellbeing Board and issues included in relevant action plans.

## **17. REDUCTION OF CRIME AND DISORDER**

- 17.1 A commitment has been given to examine the learning from either local SARs or lessons learnt or SARs from other parts of country to identify any actions to reduce the risk of harm to adults in Barnsley

## **18. RISK MANAGEMENT ISSUES**

- 18.1 The Board receives updates from all the Sub Groups against their work plans and will examine any slippage in progress and take appropriate action. The Board has its own work plan which is reviewed regularly at meetings to evaluate progress on a regular basis. In addition Adult Social Care progress in managing safeguarding cases is monitored by its Business Unit and escalated to the risk register if applicable.

## **19. HEALTH, SAFETY AND EMERGENCY RESILIENCE ISSUES**

- 19.1 There are no implications emerging through consideration of this report

## **20. COMPATIBILITY WITH THE EUROPEAN CONVENTION ON HUMAN RIGHTS**

- 20.1 The report does not demonstrate any challenge to our requirement to comply with the Human Rights legislation

## **21. CONSERVATION OF BIODIVERSITY**

- 21.1 There are no implications for the protection of the local environment or the conservation of biodiversity emerging through this report

## **22. GLOSSARY**

None applicable

## **23. LIST OF APPENDICES**

Appendix 1: Barnsley Safeguarding Adults Report 2019/2020

## 24. BACKGROUND PAPERS

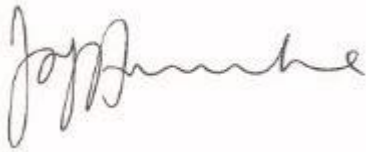
Background papers used in producing this report are available to view by contacting the BSAB manager – [CathErine@barnsley.gov.uk](mailto:CathErine@barnsley.gov.uk)

Officer contact – Julie Chapman (Service Director: Adult Social Care and Health)

If you would like to inspect background papers for this report, please email [governance@barnsley.gov.uk](mailto:governance@barnsley.gov.uk) so that appropriate arrangements can be made

**Report author:** Cath Erine

Financial Implications/Consultation



Joshua Amahwe (06/08/2020)

.....  
*(To be signed by senior Financial Services officer  
where there are no financial implications)*

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# BARNSELY SAFEGUARDING ADULTS BOARD

## ANNUAL REPORT

2019 – 2020

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1	INDEPENDENT CHAIR'S FOREWORD
2	DEFINITIONS
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11	SAFEGUARDING ADULTS REVIEWS
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13	CASE STUDY
14	STRUCTURE OF THE BOARD
15	STRATEGIC PLAN – PLANS FOR 2020/21
16	OUR PARTNERS



**BARNSELY**  
Metropolitan Borough Council

## Welcome to the annual report of the Barnsley Safeguarding Adults Board (BSAB).

I would like to thank you for taking an interest in the work of Barnsley's Safeguarding Adult Board. As the Independent Chair, I am pleased to report that there has been progress against the board's objectives. Partner agencies continue to show their commitment to working together to keep vulnerable adults safe.

Examples of positive work undertaken by the board include the public awareness raising, particularly during the Safeguarding Awareness Week, which is considered to have contributed to the increase in safeguarding referrals coming from members of the public and by individuals themselves; case audits leading to changes in policies including 'Self Neglect and Hoarding' and 'People in Positions of Trust'; and the creation of a multi-agency panel to look at high risk cases including young adults with more work planned with the Barnsley Safeguarding Children Partnership.

During the year that this report covers, there was one Safeguarding Adult Review, more details of which can be found on page 12. The review confirmed to me that the partnership is keen to learn from cases and wants to improve the services that it provides to vulnerable people. I am confident that the learning points will be actioned. It also confirmed to me that front line workers do face challenges when working with people who face difficulties in their lives.

Perhaps the issue that has most concerned the board during the year is the difficulty in ensuring that safeguarding training is delivered to all staff who work with vulnerable adults. The larger organisations, such as the Local Authority, Health and the Police, have their own training programmes that they can deliver to their staff but we have lacked a multi-agency training offer that we can deliver to a much wider group of staff. We have also struggled to get reassurance that all staff have received the level of training appropriate to the role that they have. I am pleased to say that there is progress on this issue and I am quite confident that we will be able to employ a Safeguarding Trainer in the coming year that will go a long way to addressing those concerns.

The lockdown, triggered by the COVID-19 (Coronavirus) crisis, came into effect just as the year being reported upon was coming to an end. It is more appropriate to comment more on that situation in the next annual report but, for the purpose of this report, I can say, as an Independent person, that the agencies which work with vulnerable adults have shown considerable resolve in their determination to provide support to those in need.

Members of the public have a key role to play in keeping people safe. Communities can assist in identifying those in need of help and alerting the relevant agencies. Those who live alone, who perhaps have limited or no family support, can sometimes struggle. More information on how to report a Safeguarding Concern can be found on page 4. **Please remember, Safeguarding is Everyone's Business.**

Bob Dyson QPM,DL  
Independent Chair Barnsley Safeguarding Adult Board

## WHAT IS ABUSE?

Abuse is any action, deliberate or unintentional, or a failure to take action or provide care that results in harm to the adult (this is called neglect).

[There are many different types of abuse; more details about abuse can be found on the council website by clicking here.](#)

The website tells you how you can tell us if you, or someone you know, is being harmed or abused.

## WHO DO WE HELP KEEP SAFE? (ADULT SAFEGUARDING)

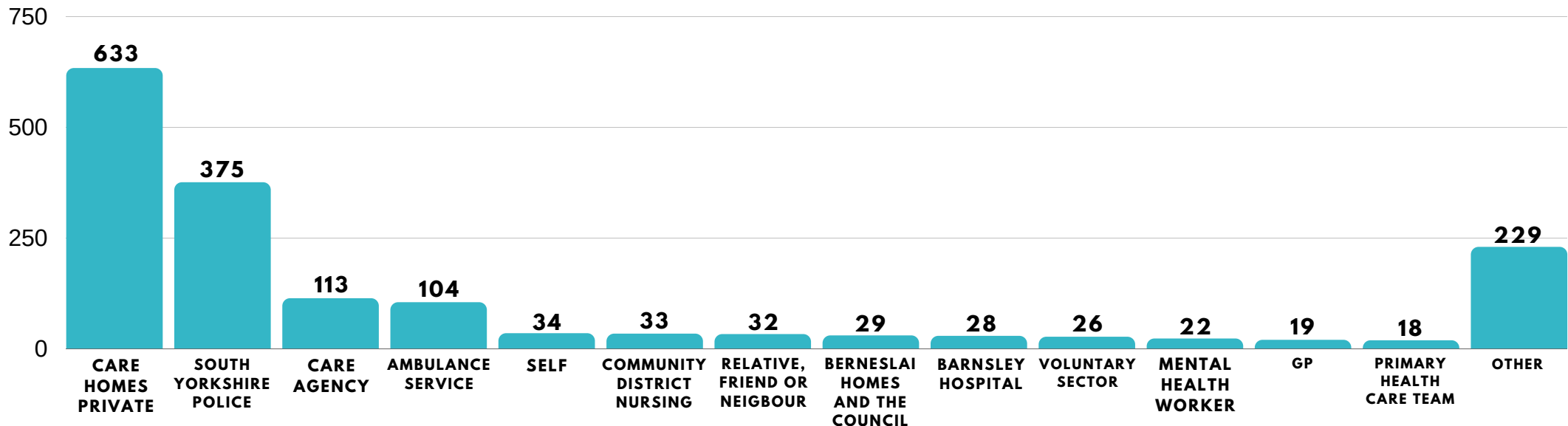
We help to keep all adults aged 18 and over safe who:

- need care and support, even if they are not getting care or support now
- are experiencing, or at risk of, abuse or neglect
- as a result of their care and support needs is unable to protect themselves from either the risk of abuse or the experience of abuse or neglect

Adults who are not able to speak up for themselves are particularly vulnerable and we all need to speak up to keep them safe.

## SAFEGUARDING DATA

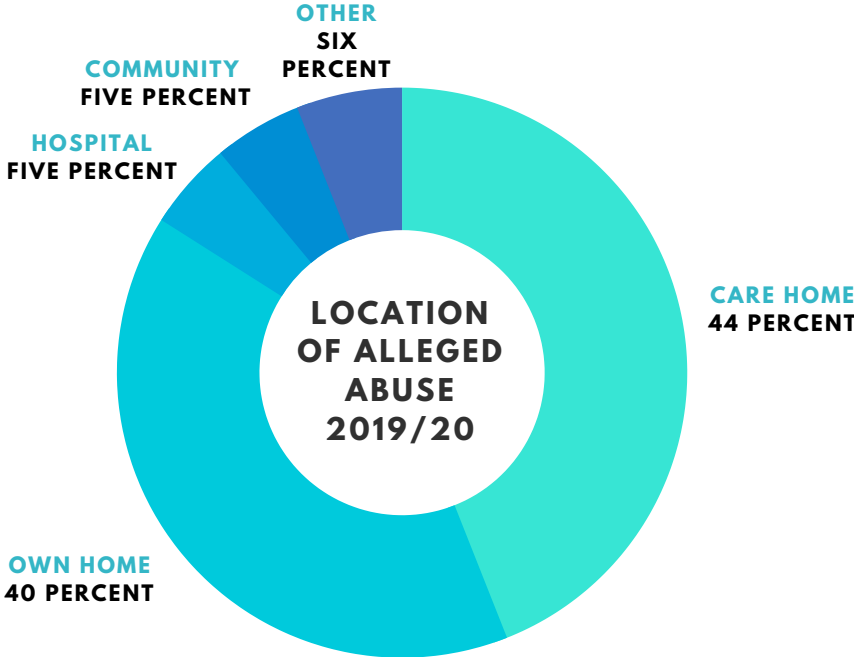
Who told us they had concerns an adult was being hurt?



**SOURCE OF SAFEGUARDING CONTACTS  
2019/20**

# LOCATION OF ABUSE

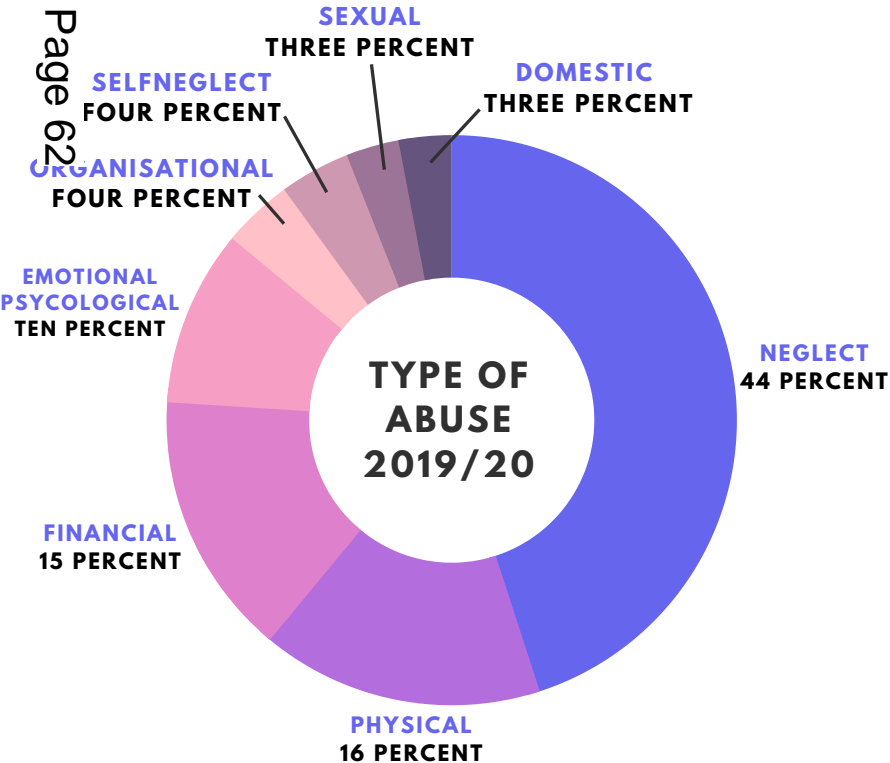
The number of concerns related to abuse taking place in care homes dropped from 52 percent to 44 percent of the total number of concerns received, due to the increase in concerns received from other organisations. We are pleased to report a significant increase in reporting of abuse in the community, which rose from one percent to five percent. There has also been an increase of concerns about harm in the adult's home, up from 36 percent to 40 percent. This is a testament to the work throughout the year to raise awareness of abuse in the community. This increase is comparable with both national and local data, but is still lower than many other areas.



# TYPES OF ABUSE

The significant reduction in the number of organisational abuse cases from 10.7 percent in 2018/2019 to four percent in 2019/2020. This reduction is reflective of the increased role of joint commissioning and the creation of a specialist adult social care team working with care homes to provide high-quality care. The doubling of reports of financial abuse to 15 percent during the year reflects the training and media campaign completed to help staff and volunteers identify and report it. We are still below national averages but we are confident that the reports will continue to rise in 2020 – 2021, as we continue to raise awareness of the issue.

Self-neglect and hoarding concerns have also increased from 2.3 percent in the previous year to four percent this year. Research suggests that two to four percent of adults self neglect and/or hoard. Whilst not all of these require any intervention, it does suggest that the numbers reported should be higher.



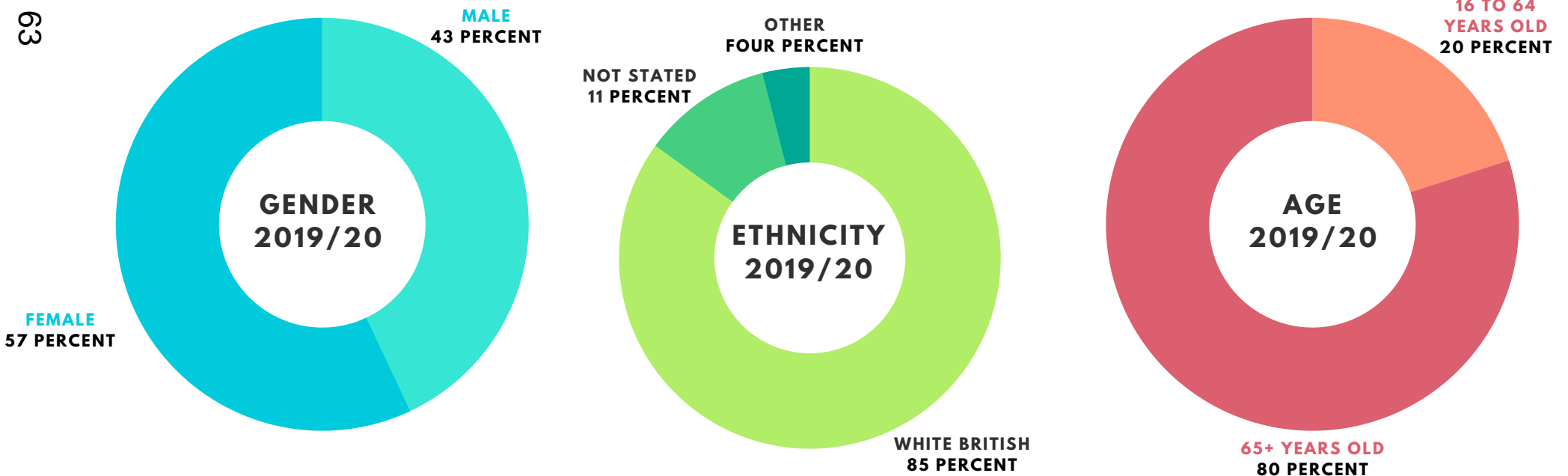
# SAFEGUARDING ADULTS – S42 ENQUIRIES

A Section 42 enquiry begins when an adult meets the three stage test (see page 4) and they agree they want help to stop the harm. This enquiry can also be made if it is in the persons “best interests” as they are unable to make this decision for themselves (they lack capacity to make this decision due to dementia etc). In 2019/20, 26 percent of concerns met this criteria in the year overall, a reduction from 38 percent in the previous year. The introduction of a new recording system in August 2019 provides more robust data – see page 8). The conversion rate of concerns meeting the threshold for a Section 42 enquiries varies from 22 percent to 54 percent, this will be addressed in the coming year to improve the quality of concerns received and to provide assurance of the consistency of decision making within adult social care. The remaining 74 percent of cases that did not meet the safeguarding threshold will have been offered support through one of the following:

- An assessment or review of care by Adult Social Care
- Signposting information to specialist services
- No further action as the adult declined any help at this time

The adults we supported to stop harm and abuse through a S42 enquiry are illustrated below:

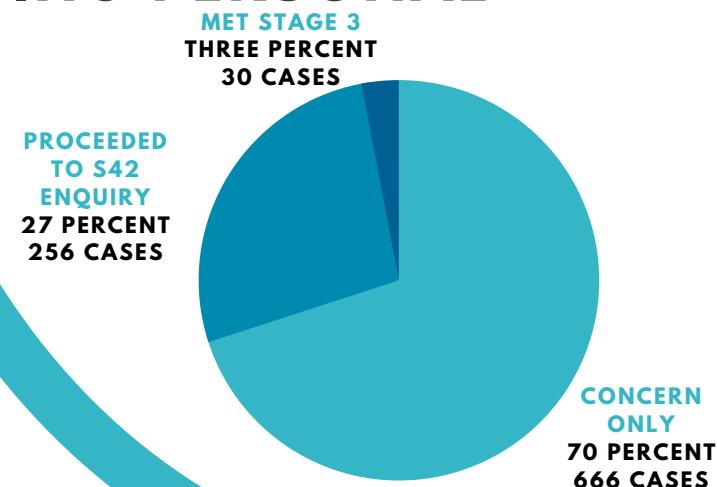
Page 63



The increase in reporting of abuse involving men is positive, this has risen from 30 percent to 43 percent) as they are often under-represented in the data as they more likely to decline support. The rise in the number of adults aged over 65 (up from 70 percent in the previous year, to 80 percent this year) is in line with national data and reflects their increased reliance on services or family support. The proportion of black and minority ethnic adults referred in for safeguarding support was four percent, which is in line with our demographic data.

## CONCERNS, S42 AND MAKING SAFEGUARDING PERSONAL – QUARTER 3 AND 4 - 2019/20

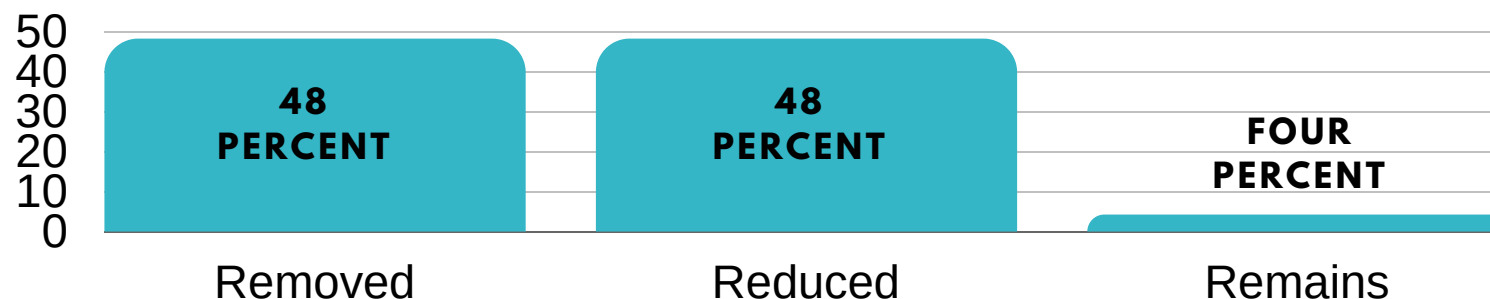
The 30 cases that met the three stage test that did not progress to a S42 enquiry were safeguarded by other assessments.



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## DID ADULTS FEEL THAT WE REMOVED THEIR RISKS BY WORKING WITH THEM IN SAFEGUARDING?

The data shown below relates to the 256 (S42) cases, in which the majority of adults report that safeguarding helped them feel safer by reducing or removing risks (96 percent). The Making Safeguarding Personal principles, which supports adults to make their own choices, may result in them continuing to live with or maintain a relationship with the alleged source of harm. If other adults are at risk we will take action to protect them, this may include use of the People in Positions of Trust policy if a worker or volunteer is involved in the harm.



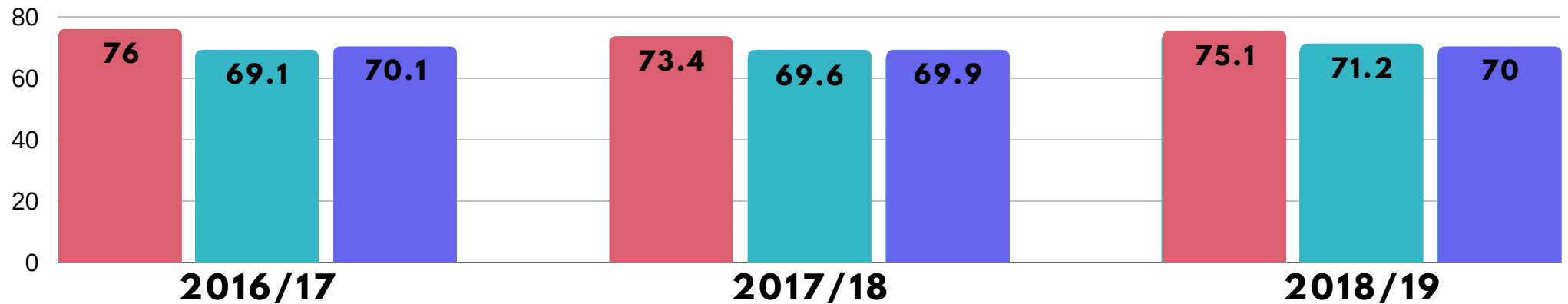
**RISKS  
2019/2020**

# ADULTS WHO ARE SUPPORTED BY SOCIAL CARE SERVICES WHO TELL US THEY FEEL SAFE

## KEY

- Barnsley
- Yorkshire and Humber
- National

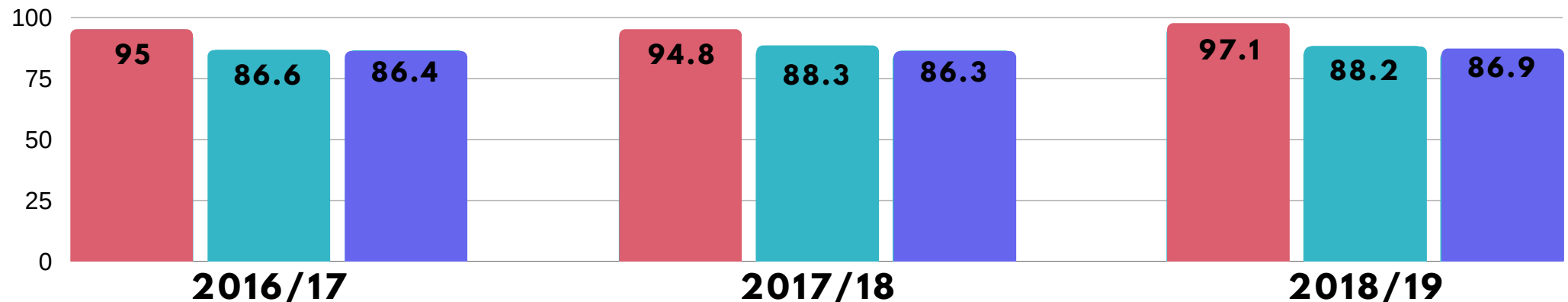
The proportion of people who use services who feel safe:



Page 65

Adults in Barnsley report feeling safer than adults in all areas of the country, despite a small drop in 2017/18. Barnsley continues to exceed both National and Yorkshire and Humber statistics. \*

The proportion of people who use services who say that those services have made them feel safe and secure:



Adults in Barnsley continue to report that the services provided made them feel safe and the rates of satisfaction reported is higher than all other areas of the country. \* (\* Data for 2019/20 is not available until October 2020)

## CASE STUDIES

### “CUCKOOING” SAFEGUARDING CASE

South Yorkshire Police and Barnsley Council’s Shared Accommodation Team worked with Marie (49), who struggled with alcohol misuse, aggravated by the recent death of her husband. A man named Harry, who was well known for dealing class A drugs and violent offences moved into her property and very quickly began to deal drugs from the house, with a group of knife carrying enforcers.

Page 66 Harry took over the bedroom and controlled who entered the property leaving Marie frightened and often limited to the floor or sofa to sleep. Marie and her neighbours contacted the police in August and they quickly acted, raising a safeguarding concern, securing and executing a search warrant based on the information provided.

Following the search, Harry left the property and moved to another address in Barnsley. The police asked the courts for a civil injunction to ban Harry from Barnsley due to the level of risk he posed to Marie and other vulnerable adults. This was granted and no further issues have been reported.

Marie was supported by the council’s Housing Options to secure alternative accommodation, Marie has had no contact with Harry since the search warrant and reports feeling much safer in her new home.

### MAKING SAFEGUARDING PERSONAL (ADULT SOCIAL CARE)

Jason is a man in his 30s, he is terminally ill and receives support from a domiciliary care and District Nurses to manage his personal care needs. He has developed a number of pressure ulcers due to his limited mobility. One of the pressure ulcers progressed rapidly and resulted in a 12 week hospital admission. During this period he was admitted to intensive care.

Jason and his wife raised concerns that neither the District Nursing service and the Domiciliary Care service had picked up on the pressure ulcer and a safeguarding enquiry commenced. Adult Social Care worked closely with Jason and his family. Jason was involved in the planning meeting that tasked the Domiciliary Care service and District Nursing to review how they missed the new pressure ulcer and their conflicting policies. Learning was identified for both organisations and action plans were agreed. Jason stated that he felt that lessons had been learnt to protect him and others from similar circumstances. Jason noted that he wouldn’t want a decision to impact on the level of care he would receive in the future. He was reassured that this would not be the case and both organisations were deemed to have neglected Jason. Jason’s health improved to a level that he could return home with the same providers and no further issues have been identified. Jason was part of his planning meeting and due to not being able to sit for long periods was contacted through video call for his outcomes meeting where he and his wife were supported by an advocate..

# PROGRESS ON ACTION 2019/20 STRATEGIC PLAN

PAGE 8

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## Priority 1 – Making Safeguarding Personal (MSP)

### Action

Embed MSP into all safeguarding practice and seek feedback from adults about their experience and provide this data to the Board.

Safeguarding Adults Forum by Experience (SAFE) have designed a leaflet for use by workers and volunteers to help adults understand the safeguarding journey and who to contact with any concerns. It will be reviewed in the coming year to make sure it is helpful to adults.

Work with SAFE to increase their involvement in the production of the Board's plans to keep adults safe.

SAFE have worked with Sheffield Safeguarding customer group to share ideas and have suggested the creation of a universal health passport for any adult who may need support to access health care. In addition to the sub-group, they have been an active voice in board meetings.

Review the impact of our publicity campaigns and whether it increases the number of referrals from them.

The regular campaigns around safety have been well received and the number of referrals received from adults, relatives and neighbours has increased in the last year.

Work in partnership with Barnsley Safer Partnership and Health and Wellbeing Boards to address issues that affect all adults.

Joint work has been started around the increased risk of abuse faced by adults who are lonely and/or socially isolated. Areas for joint work around the learning disability strategy commenced and BSAB received updates on LeDeR reviews into the deaths of adults with learning disabilities.

## Priority 2 – prevention of abuse and neglect

### Action

Deliver multi-agency training to support the use of the decision support guidance.

Training has been delivered to over 120 workers, the guidance is available on the website, however additional work will be needed in 2020/21 as too many concerns do not meet the threshold for a safeguarding enquiry.

Increase our contact with the voluntary and independent sectors.

Barnsley Council for Voluntary Services (BCVS) now sit on the Board and sub-groups. BCVS have agreed to complete a training needs analysis in the voluntary sector. The Board Manager regularly attends the provider forums. A member of the voluntary sector chairs one of the sub groups.

Seek assurance that all care provision in Barnsley is safe for adults who use them.

Representatives from joint commissioning provide data to the Board quarterly and attend meetings to answer questions. We also have an annual attendance by a representative from the Care Quality Commission (CQC) to share their findings about local care providers.

Review data from all partners to provide evidence that services are safe.

All partners produce data covering training, recruitment and safeguarding activity every quarter.

### Priority 3 – making sure safeguarding arrangement work effectively

#### Action

Deliver learning events to share the findings from Safeguarding Adults Reviews (SAR) and audits.

140 staff attended two self-neglect learning events to explore how to work with adults who self-neglect and/or hoard. Presentations from a specialist barrister and a researcher were well received. Specialist training was provided to adult social care staff, BIADS Dementia service and to South West Yorkshire Partnership Trust (SWYPFT).

Receive regional and national safeguarding data to help us evaluate how well we are doing to keep people safe.

Data from both regional and national sources are used to evaluate performance at least twice a year. The learning informs the contents of the performance dashboard produced by all partners every three months.

Receive assurances that staff are appropriately trained to recognise and respond to abuse.

We are satisfied that all staff have access to basic information, we are aware that staff who require more specialist training need to receive this. This will be carried over to 2020/2021.

Continue to complete quarterly audits to improve policies and practice.

Audits have been completed into self-neglect and hoarding, management of People in Positions of Trust (PIPOT) cases this year. Both audits resulted in changes to the policies which have been re-issued. An audit into the interface between safeguarding and homeless was started but not completed due to COVID-19.

Implement robust, open and honest challenge processes at the board and its sub-groups.

All partners contribute data every quarter which is examined by the Board. All organisations are required to share information about risks to their ability to keep adults safe and annual development is held.

#### Priority 4 – Transitions. Making sure all young people who need safeguarding into adulthood have support

#### Action

Work with the Barnsley Safeguarding Children's partnership (BSCP) to reduce the risks of young people being harmed as they become adults.

Audits, completed by BSCP, have provided assurance about young adults with disabilities, those who are "looked after". However, young adults have been identified and work has taken place to create a multi-agency panel to address the safety concerns of 17 to 25 year-olds.

Facilitate with Barnsley Safeguarding Children's Partnership (BSCP) a public facing Safeguarding Awareness week.

A highly successful week took place in July and involved schools, colleges, health, Police and other partners to highlight support available to all residents of Barnsley to prevent and stop harm and abuse.

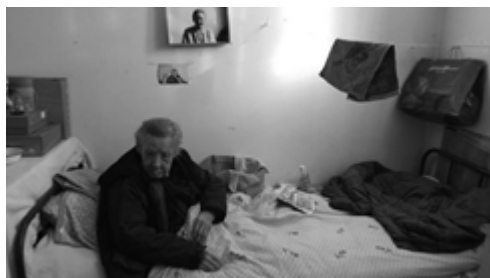
	Income	Expenditure
Employee costs	-	43,327
Public transport	-	290
Supplies and services	-	19,746
Business support	-	25,000
NHS Barnsley CCG	26,648	-
Miscellaneous Contributions	3,115	-
Police and Crime Commissioner	5,595	-
Barnsley Council	53,005	-
<b>Total</b>	<b>88,363</b>	<b>88,363</b>

## BUDGET – YEAR END 2019/2020

# SAFEGUARDING ADULTS REVIEWS AND LEARNING LESSONS

We worked with the family of “Clive” to complete a Safeguarding Adults review into his death as a result of self-neglect. Clive lived alone, following the death of his parents, he became increasingly isolated partly due to his anxiety about leaving the property and his obsessive hand washing and fear of germs. He was often discharged from services as he did not respond or failed to attend appointments, this included access to Department of Work and Pensions benefits. Several actions have been identified to increase our ability to work with adults like Clive in the coming year. The full report will be published on the safeguarding adults’ website. The Coroner referred Mrs H, as a possible Safeguarding Adults Review, due to his concerns about self-neglect and hoarding. The board have agreed that a review is required into the circumstance of her and her husband’s living conditions and contact with services. An external author has been appointed, however as this was received in 2019, it will not be completed until the summer of 2020.

## KEY ACHIEVEMENTS



### Policy update

Following an audit into self-neglect and hoarding cases and the review of Clive’s death, the self-neglect and hoarding policy was updated. A new risk tool has also been developed to help workers assess the risks faced by people who hoard and a list of key contacts was developed. (This is not a photo of Clive)

The **SAFE group** have produced a leaflet for workers and volunteers to leave with an adult who has been harmed or abused to explain the safeguarding journey and who they can contact for help. Links have been made with the Sheffield Safeguarding Customer Forum and it is hoped that joint work can be completed in coming year. Unfortunately, due to COVID-19, members of the group were not able to attend a regional event on customer groups, it is hoped that this will take place in 2021. The group have started working with Public Health to create a universal health passport for all adults to use to help them get health services when they will struggle to communicate their needs, due to learning disabilities, dementia etc.

The Board keeps in touch with colleagues in Yorkshire and Humberside and was involved in a Local Government Association led event into decision making about which safeguarding concerns are screened into safeguarding (three stage test).

- Community volunteers and their managers were provided with safeguarding training to support them to keep adults safe during lockdown.
- Safeguarding champions were identified and given training and resources to help them support staff and volunteers to respond to harm and abuse promptly and appropriately.
- A specialist conference into self-neglect and hoarding was held with input from a specialist barrister and a leading researcher.
- To respond to the low numbers of financial abuse cases reported locally, over 160 staff and volunteers attended four sessions run by the Police and the Board Manager to learn about scams, cyber-crime, financial abuse and what can be done to help adults stop and ideally prevent financial abuse and scams.
- A session to learn from Safeguarding Adults' reviews (local and national cases) was held to develop and improve practice and the way we work together.
- Barnsley struggles to deliver the multi-agency training needed as the Board does not have access to a training post.

The People in Positions of Trust policy has been updated following audits to include workers and volunteers who are alleged to have harmed adults at risk outside of Barnsley. The new policy is on the website.

### **South Yorkshire Safeguarding Awareness Week July 2019**

Another packed week of training for staff, volunteers and the public were held, including coffee mornings in all the Area Councils. 379 members of the public engaged with the 19 organisations at an all-day public event at the transport interchange. 36 adults were referred for additional support and 50 workers and volunteers used the opportunity to update their knowledge. A South Yorkshire training event was held to support the management of workers and volunteers who harm adults they work with or know (PIPOT). The Clinical Commissioning Group (CCG) helped us produce a short animation explaining self-neglect and hoarding.

Pathways and Partnerships have produced guidance and policies to support safeguarding practice. These include – sexual safety, how to complete a section 42 enquiry, how to recognise wilful neglect, React to Red (tissue viability) and financial abuse and scams. We have worked with our Local Domestic Violence service to receive assurance that we are protecting older adults who are victims of domestic violence. (see website for copies of the guidance).

Our active media programme has helped the public in Barnsley stay safe and to look out for more vulnerable neighbours and friends. The work to highlight scams and bogus callers, particularly since COVID-19, has been well received and have prevented the increase in scams seen in other parts of the country. Thanks to our communications colleagues for their help with this.

We have said goodbye to some longstanding members of the Board and the sub-group. We want to thank them for their work to help keep adults safe and welcome the new member to Barnsley Safeguarding Adults Board.

The board has contributed to a national SAR library and a research project to identify trends from SARs and lessons learned. We have agreed to look at how we safeguarding adults who are homeless or insecurely housed and started an audit of four cases of adults who sadly died this winter. We have updated our “risk” register to help us prioritise the work we do and will continue to develop this in the coming year. If you have any suggestions about work the board should be considering please email the Board Manager at CathErine@barnsley.gov.uk.

## SAFEGUARDING CASE STUDY – BERNESLAI HOMES AND PARTNERS

Ryan is a 26 year old single male. He has significant learning difficulties, but had not been formally diagnosed. Ryan had maintained his own flat for a two year period, with support from his mother. At the end of November 2019, Ryan’s mum contacted the Housing Management Officer to inform them that Ryan was too afraid to return to his flat as he was being financially abused and threatened with violence by people in the community. To protect Ryan the information was shared with both South Yorkshire Police and a safeguarding referral made to Adult Social Care. Contact was made with Homeless Housing Advice to explore alternative housing options which resulted in a move to an alternative (safe) temporary accommodation. Ryan was assessed by adult social care and safeguarded. Berneslai Homes and partners completed a risk assessment that resulted in a Band 1 priority (top priority) being awarded to support a move to a new permanent home. Due to Ryan’s vulnerabilities he was added to the Berneslai Homes vulnerable list to help him to bid for a new home. Ryan and his mum (with his consent) had regular contact with the Housing Management Officer, the Police, adult social care and the homeless team. This had a positive impact on Ryan’s physical and emotional wellbeing. Ryan was successfully rehoused in March 2020 where he remains with ongoing support.



# BARNSLEY SAFEGUARDING ADULTS BOARD STRUCTURE

**INDEPENDENT CHAIR: BOB DYSON**

**BARNSLEY SAFEGUARDING ADULTS BOARD**

**PERFORMANCE  
MANAGEMENT AND  
QUALITY ASSURANCE  
SUB-GROUP**

**CHAIR: SYP**

**SAFEGUARDING ADULTS  
FORUM BY EXPERIENCE**

**CHAIR:  
MARGARET BAKER  
(MEMBER OF SAFE)**

**PATHWAYS AND  
PARTNERSHIP SUB  
GROUP**

**CHAIR: CCG AND  
INDEPENDENT SECTOR**

**LEARNING AND  
DEVELOPMENT SUB GROUP**

**CHAIR: BARNSLEY COUNCIL**

**SAR AND DHR SUB  
COMMITTEE**

**CHAIR:  
BOB DYSON. INDEPENDENT  
CHAIR OF BSAB**

# BARNSLEY SAFEGUARDING ADULTS BOARD (BSAB) VISION PAGE 15

## “KEEPING PEOPLE SAFE IN BARNSLEY”

### Statutory Responsibilities of BSAB :

- Publish a Strategic Plan – what we will do
- Publish an Annual Report – detailing what we have done to keep people safe.
- Complete Safeguarding Adults Reviews when adults die or are seriously injured as a result of abuse/neglect.

### BSAB Role is to:

- Put the adult who has been harmed or at risk of harm at the centre of everything we do, listen to their views about how we can help keep adults safe.
- Hold board members to account – are we/they doing enough to keep adults safe
- Collect and share information about how well we are keeping adults safe and what more we could do
- Make sure our workers and volunteers get the training they need to provide safe services and to share concerns if they think an adult is being hurt or abused
- Review our policies and guidance to make sure we are constantly improving.

### BSAB Structure:

- Board with Independent Chair.
- Performance Management & Quality Assurance
- Sub-Group.
- Pathways and Partnership Sub Group.
- Domestic Homicide Review (DHR)/Safeguarding
- Adult Review (SAR) executive group
- Safeguarding Adults Forum(by) Experience
- Learning and Development Sub Group

**Strategic Priority 1 - Making safeguarding personal**  
Support adults who have been harmed to stop the harm and feel safe

**Strategic Priority 2 - Prevention**  
Preventing abuse and neglect from taking place and supporting people to feel safer.

**Strategic Priority 3 - Accountability**  
Making sure safeguarding arrangements work effectively.

**Strategic Priority 4 - Transitions**  
Working with young people to reduce the risk of abuse as they become adults

## BARNSLEY SAFEGUARDING ADULTS BOARD STRATEGIC PLAN 2020 - 2021 – WHAT WE WILL DO

Use data from adults who have been safeguarded to improve practice.

Work in partnership with the Community Safety, Health and Wellbeing Boards on issues that affect all groups. Safeguarding and homelessness, cuckooing etc

Embed Making Safeguarding Personal (MSP) by use of the new leaflet and collecting data from adults about their experience of Safeguarding

Review impact of publicity on public awareness and the number of concerns raised by them

Employ a multi- agency trainer to coordinate and deliver high-quality education to all workers and volunteers

Increase our contact with the voluntary and independent groups in Barnsley to help them keep adults safe

Receive data that helps us to drive up the quality of all care providers locally.

Deliver learning events to share learning from Safeguarding Adults Reviews, jointly with the other Boards

Hold all partners to account by robust challenge at Board and via quarterly dashboard.

Receive regional and national safeguarding data and information to help us evaluate how well we are doing compared with other Local Authorities.

Receive data from the sub-groups to confirm that adults are safe, by use of audits and sharing of good practice

Embed the learning from Safeguarding Adults Reviews to improve practice and keep adults safe

Continue to improve the quality of safeguarding concerns received from all organisations.

Hold an annual safeguarding awareness week with the Children's partnership

Work with the Children's Board and the Safer Barnsley Partnership Board to reduce the risks of vulnerable young adults being harmed or abused as they become adults.

Use the learning from Safeguarding Adults Reviews and other sources to deliver a high-quality service to young adults.

# OUR PARTNERS



**BARNLSLEY**  
Metropolitan Borough Council



South Yorkshire  
**POLICE**



**Barnsley**

Clinical Commissioning Group



**England**



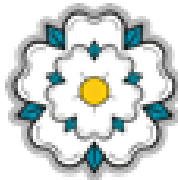
South West  
Yorkshire Partnership  
NHS Foundation Trust



**Barnsley Hospital**  
NHS Foundation Trust



**Care Quality  
Commission**



South  
Yorkshire  
**Police and Crime  
Commissioner**

Your Voice



**South Yorkshire  
FIRE & RESCUE**



**healthwatch**  
Barnsley

National  
Probation  
Service



**humankind**®



**NORTHERN  
COLLEGE**



South Yorkshire  
Community Rehabilitation Company



**give homeless  
young people  
a future**

Thanks to all our partners who have worked with us to demonstrate what they are doing to prevent harm and abuse every day.

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**BARNSELY METROPOLITAN BOROUGH COUNCIL**

**This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan.**

**REPORT OF THE  
EXECUTIVE DIRECTOR OF ADULTS  
AND COMMUNITIES  
TO CABINET**

**Safer Barnsley Partnership Annual plan 2020 – 2021.**

**1. PURPOSE OF REPORT**

- 1.1 The purpose of this report is to share the refreshed Safer Barnsley Partnership Annual plan for *2020-21*.

**2. RECOMMENDATIONS**

- 2.1 To note the Safer Barnsley Partnership Annual plan for 2020-21.**

**3. INTRODUCTION**

- 3.1 Under the Crime and Disorder Act 1998, Community Safety Partnership's (CSP's) are required to produce a Community Safety Plan, setting out the strategic crime and harm reduction priorities for the partnership.
- 3.2 In 2016, the CSP for Barnsley known as the 'Safer Barnsley Partnership' produced its four-year plan for the period, *2016-2020*. Going forward the intention is to align our future ambition and vision statement to the broader Barnsley 2030 plan.
- 3.3 The SBP plan is refreshed annually to ensure that the partnership's priorities reflect the Joint Strategic Intelligence Assessment (JSIA) findings and that actions are aligned to emerging priorities.
- 3.4 The revision of the plan enables the SBP Board to review and reset its priorities whilst maintaining focus on its original ambition which is to assure community safety for the borough. In doing so the board:
- a) Considers all feedback captured from consultations/engagement events which is a part of the JSIA work and the overall priority setting process. This ensures that public voice and views remain an integral part of informing the year ahead priorities.
  - b) Reflects on achievements and performance in the last financial year (*April 2019 to March 2020*) in comparison to the previous year.
  - c) Sets out new priorities for the next year and realigns its sub-groups commitments and performance to ensure implementation.

3.5 The SBP annual plan 2020-21, is a statutory requirement for Community Safety Partnership's. It is the strategic community safety plan for Barnsley and sets out the priorities for the community which is based on the Joint Strategic Intelligence Assessment and consultation carried out every year. It is important that Cabinet receives this plan and is sighted on its content with a view to support its implementation and delivery through the SBP board.

### 3.6 **Joint Strategic Intelligence Assessment (JSIA) priorities**

The annual review of the JSIA takes account of data from Police, Council and partner agencies to identify existing and emerging issues. This information is considered alongside feedback from consultations with the public. Key findings suggest that:

- All crime has decreased by 1% (-252 offences). This appears to show that crime types are stabilising across Barnsley, following years of notable crime recording changes.
- With regards to the Environmental Crime theme, South Yorkshire Police recorded 'Criminal Damage' and 'Arson' has reduced however South Yorkshire Fire & Rescue service recorded 'Deliberate Fires' have increased. The additional number of fires may be due to increased reports of fly-tipping and littering.

Fly-tipping and graffiti is monitored as a KPI by the Anti-Social Behaviour (ASB) sub-group, one of the four sub-groups of the SBP Board.

- In relation to the 'Substance Abuse and Drug Offences' theme, there has been an increase in both South Yorkshire Police recorded 'Drug Offences' and 'Stop & Search' numbers in Barnsley. This is alongside several seizures of Cannabis plants and an increase in arrests for possession or trafficking Spice, Cannabis and Cocaine.

Public Health data shows that a higher than average cohort of Barnsley adults are either alcohol or opiate and crack cocaine dependent, which subsequently leads to increased hospital admissions and mental health conditions. Substance Misuse data is currently monitored as a Key Performance Indicator under the Protecting Vulnerable People (PVP) sub-group, one of the four sub-groups of the SBP Board.

- The Vulnerability and Safeguarding theme show a slight increase in Domestic Abuse, a decrease in Child Abuse and static low levels of Child Sexual Exploitation (CSE). In terms of mental health, Barnsley has a high rate of adult depression, high numbers of hospital admissions due to self-harm and 13.8% of the missing persons stated that they were suicidal whilst missing.
- CSE and Child Abuse are currently managed via the Barnsley Safeguarding Children Board. Domestic Abuse is managed via the Protecting Vulnerable People sub-group.

- There are two new theme areas for consideration; Child Criminal Exploitation (CCE) and Organised Acquisitive Crime (OAC) for the next period.
- Acquisitive Crime, Child Abuse & CSE, Substance Misuse and Environmental Crime **remain** as the top four most commonly chosen priorities in the public consultation survey.
- The public had a better understanding of most crime types however there was little change in terms of crime and ASB perceptions.

3.7 The priorities that have been identified within the JSIA (2019) requiring focus over the coming year are:

- **Acquisitive Crime.**
- **Environmental Crime.**
- **Substance misuse and Drug offences.**
- **Vulnerability and Safeguarding** (*this include Vulnerable Adults, Domestic Abuse and Child Abuse*)

Note: 'Child Abuse' and 'Child Sexual Exploitation' were previously part of the SBP plan and are now linked to the most appropriate Safeguarding Boards to reduce duplications and improve management processes.

### 3.8 Delivery against the SBP Board priorities during 2020-21

The priorities will be delivered through four sub-groups, which are as follows:

- Crime
- Protecting Vulnerable People
- Tackling Anti-Social Behaviour
- Promoting Community Tolerance and Respect

All four groups are supported by named priority leads with responsibility for co-ordination and delivery. Strategic support in respect of performance is provided through the Performance and Development Group. This ensures impacts against commitments made by each sub-group are evidenced throughout the year.

## 4. PROPOSAL AND JUSTIFICATION

4.1 For Information and confirmation.

## 5. CONSIDERATION OF ALTERNATIVE APPROACHES

5.1 Not applicable.

## **6. IMPLICATIONS FOR LOCAL PEOPLE/SERVICE USERS**

- 6.1 The SBP Annual plan provides a summary of key achievements and the four priority areas for the Barnsley for the period 2020-21 in respect of community safety.

## **7. FINANCIAL IMPLICATIONS**

- 7.1 Consultations have taken place with representatives of the Service Director – Finance (S151 Officer).
- 7.2 The purpose of the report is to share the refreshed Safer Barnsley Partnership Annual Plan for 2020-21, which sets out the strategic crime and harm reduction priorities for the partnership.
- 7.3 There are no financial implications associated with this report.

## **8. EMPLOYEE IMPLICATIONS**

- 8.1 None

## **9. LEGAL IMPLICATIONS**

- 9.1 Safer Barnsley Partnership Board has met its legal duty by co-producing and publishing its annual plan with key partners.
- 9.2 It must be noted that many processes which may include court proceedings have been impacted upon due to prioritising response to the current pandemic. This may impact on delivery timeline against the commitments set pre Covid-19 pandemic within the annual plan.

## **10. CUSTOMER AND DIGITAL IMPLICATIONS**

- 10.1 Access to the annual plan will be primarily through a wide range of social media platform due to the impact of the Covid-19 pandemic.

## **11. COMMUNICATIONS IMPLICATIONS**

- 11.1 The Safer Barnsley Strategy is published under the following weblink:  
<https://www.barnsley.gov.uk/media/14284/barnsley-safer-strategy-new.pdf>
- 11.2 The Annual plan has been designed and uploaded to the council website.
- 11.3 Press release will be created to accompany the 2020-21 Annual plan narrative and outcomes alongside promotion through media and social media acknowledging the slight delay to the release date due to the Coronavirus pandemic.

## **12. CONSULTATIONS**

- 12.1 Community feedback has been captured through the JSIA work to inform analysis.
- 12.2 This included engagement with the community through various platforms.

*Note: Future engagement and consultation will be undertaken in accordance to all guidance pertinent to the current risk posed by Covid-19.*

- 12.3 The refreshed SBP plan has been considered and endorsed by individual partners and Board members.

### **13. THE CORPORATE PLAN AND THE COUNCIL'S PERFORMANCE MANAGEMENT FRAMEWORK**

- 13.1 People achieving their potential:

- People are healthier, happier, independent and active.
- Reducing demand through improving access to early help.

### **14. PROMOTING EQUALITY, DIVERSITY AND SOCIAL INCLUSION**

- 14.1 Better accessible harm reduction and community services and early intervention for vulnerable people.

- 14.2 Community safety for the whole of the Borough.

### **15. TACKLING THE IMPACT OF POVERTY**

- 15.1 The service addresses financial challenges and access to employment for vulnerable people.

### **16. TACKLING HEALTH INEQUALITIES**

- 16.1 The service addresses several health inequalities linked to people's vulnerabilities, including but not limited to:

Mental health  
Domestic abuse  
Alcohol and Substance misuse  
Reducing crime  
Reducing hospital admissions  
Employment

### **17. REDUCTION OF CRIME AND DISORDER**

- 17.1 Reducing reoffending, violent crime and anti-social behavior.

### **18. RISK MANAGEMENT ISSUES**

- 18.1 None

### **19. HEALTH, SAFETY AND EMERGENCY RESILIENCE ISSUES**

- 19.1 None

**20. COMPATIBILITY WITH THE EUROPEAN CONVENTION ON HUMAN RIGHTS**

20.1 None

**21. CONSERVATION OF BIODIVERSITY**

21.1 None

**22. GLOSSARY**

None

**23. LIST OF APPENDICES**

Appendix 1 - Safer Barnsley Partnership Annual Plan 2020-21

**24. BACKGROUND PAPERS**

None

If you would like to inspect background papers for this report, please email [governance@barnsley.gov.uk](mailto:governance@barnsley.gov.uk) so that appropriate arrangements can be made

**Report author:** Shiv Bhurtun

Financial Implications/Consultation



.....  
*(To be signed by senior Financial Services officer  
where no financial implications)*



**SAFER BARNSELY  
PARTNERSHIP**

# **SAFER BARNSELY PARTNERSHIP ANNUAL PLAN**

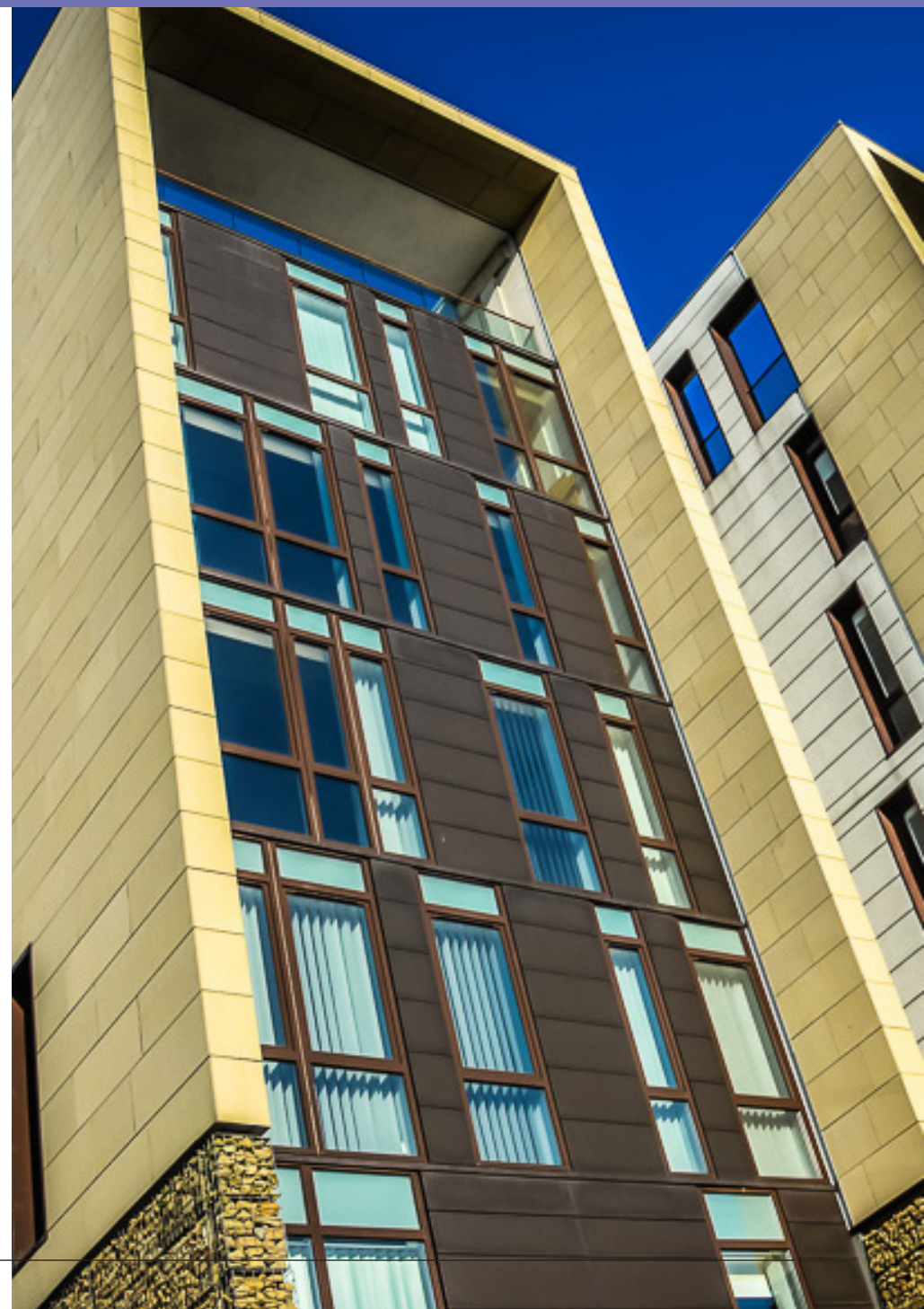
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1 APRIL 2020 – 31 MARCH 2021

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# 1. FOREWORD

Community safety in Barnsley remains at the heart of all our priorities. We are really pleased to introduce our 2020-2021 Safer Barnsley Partnership Plan. The Safer Barnsley Partnership includes statutory agencies and non-statutory organisations as well as the South Yorkshire Office of Police and Crime Commissioner. We meet every quarter to ensure that we are working together effectively to ensure that Barnsley is and feels a safe place for everyone who lives, works and studies here. A full list of the partner organisations is provided in section 2 of this plan.

It is essential that we work together as no agency acting alone can successfully tackle and reduce crime and anti-social behaviour in the long-term. To achieve this requires a multi-agency coordinated approach. In Barnsley we strongly believe that working in partnership with agencies and the community is the best way to deal with crime, anti-social behaviour and disorder. Our approach goes far beyond enforcement actions as we believe in dealing with the root causes. We have a strong focus on prevention and tackling the broader determinants of crime.

Our partnership plan is produced annually so that it is consistent with local needs and circumstances and so that we are able to respond to changes swiftly. It is a live document which tells you how we performed over the last year, what our commitments are for the coming year and how we intend to meet these by working together.

The commitments for the coming year are set and are a real challenge for us all, but we recognise how important they are for the well-being of all of our residents and visitors.

We look forward to engaging with you throughout the next period and continue to make Barnsley a safer place to live, work and socialise. We hope that you will join us in rising to the challenge of continuing to make Barnsley a safer place for all.



**Wendy Lowder**  
Barnsley Council  
Executive Director, Communities  
Co-Chair of Safer Barnsley Partnership



**Sarah Poolman**  
South Yorkshire Police  
Chief Superintendent, District Commander  
Co-Chair of Safer Barnsley Partnership



## 2. BACKGROUND AND CONTEXT

The Barnsley Community Safety Partnership (CSP) is the statutory partnership responsible for tackling crime and disorder, protecting vulnerable people and reducing reoffending.

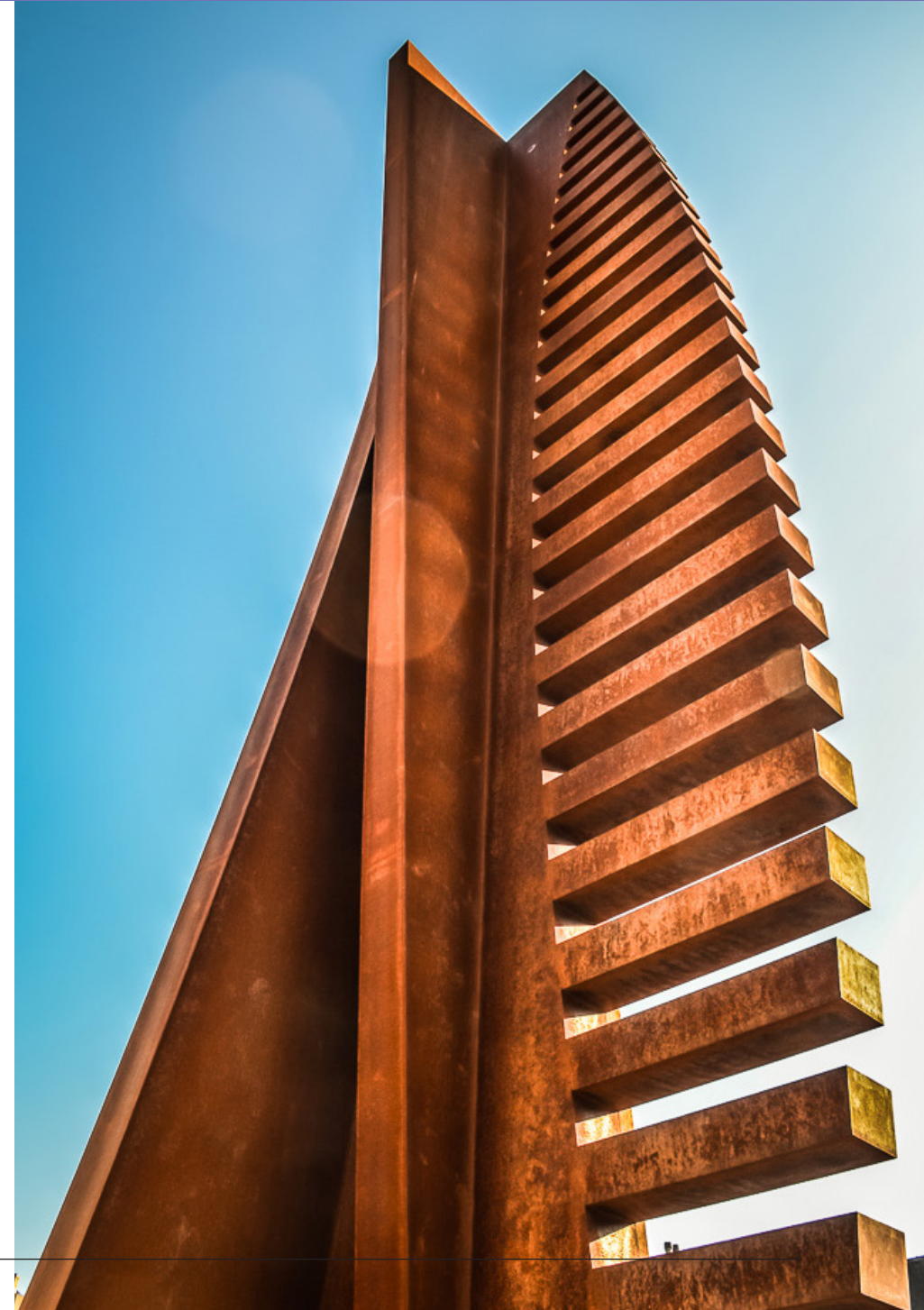
The Crime and Disorder Act 1998 and subsequent legislation place statutory duties on Community Safety Partnerships to:

- *Produce an annual Joint Strategic Intelligence Assessment.*
- *Prepare and implement a Community Safety Plan.*
- *Establish information sharing agreements.*
- *Establish domestic homicide reviews.*
- *Violence reduction.*

Our partnership is known as the 'Safer Barnsley Partnership' (SBP) and consists of representatives from the following agencies:

- *Barnsley Council.*
- *South Yorkshire Police.*
- *South Yorkshire Fire and Rescue.*
- *National Probation Service.*
- *South Yorkshire Community Rehabilitation Company.*
- *Barnsley Clinical Commissioning Group.*
- *Neighbourhood Watch.*
- *Berneslai Homes.*
- *South Yorkshire Criminal Justice Board.*
- *Office of the Police and Crime Commissioner.*
- *South West Yorkshire Partnership NHS Foundation Trust.*
- *South Yorkshire Violence Reduction Unit.*
- *Youth Offending Team.*

This plan aligns with the priorities outlined in the South Yorkshire Police and Crime Plan (2017-2021), which ensures a collective approach to achieving the best possible outcomes for and in partnership with our communities.



### 3. THE PARTNERSHIP AND OUR COMMITMENTS

Our vision for community safety throughout Barnsley, as agreed within the 2016-2020 plan is:

“Barnsley people and communities are safe and feel safe, are able to contribute to community life and take responsibility for their actions and how they affect others.”

Partnership approaches to tackling crime and disorder are built mainly on the principle that no single agency can deal with, or be responsible for dealing with complex community safety and crime problems.

We have developed the following principles to guide us as partners, to achieve our collective vision:

#### One public sector: One borough

Residents want efficient and effective services, no matter who provides them.

We will continue working with our partners to:

- Create joined up approaches that make sense to us all.
- Place the person in need at the centre of our planning.
- Adopt a whole system approach to providing support.

In doing so, we remain committed to Engage, Prevent, Intervene, and Enforce where appropriate to promote a safer Barnsley.

#### A proactive relationship with our residents

We will continue to provide better connected services, that regularly engage with our communities and places our residents at the heart of what we do. In return, we expect residents will do what they can for themselves, their families and their communities, to help us all feel safe and be safe from harm.

Town Spirit is a way of connecting with our communities. We are committed to working together for a better Barnsley. We will continue supporting the most vulnerable in society by focusing our resources on helping people who are most in need. By helping each other, we can achieve much more and make Barnsley a safer place to live and work.

#### The Town Spirit Themes

<b>Loveit</b> Having pride in where you live	<b>Imagineit</b> Creating a brighter future	<b>Liveit</b> Looking after yourself and others	<b>Buildit</b> Building a better Barnsley
<b>Protectit</b> Protecting our wonderful borough	<b>Achieveit</b> Helping you realise your potential	<b>Developit</b> Helping businesses to thrive	<b>Changeit</b> Having your say on things that matter

For more information on Town Spirit visit: [barnsley.gov.uk/town-spirit](https://barnsley.gov.uk/town-spirit)  
in particular **Liveit** and **Protectit**

## Making our town a safer place

As part of our borough-wide initiative to help provide reassurance and keep residents safe, we have developed 'Joining Forces' with our key partners.

Joining Forces brings together key members of staff from the council and South Yorkshire Police. As part of the move, the Safer Neighbourhood Service along with the council's markets and parking services will be based at the Glass Works. This allows the delivery of our partnership approach from a central location at the heart of the town centre redevelopment.

The public will see more uniformed services under the Joining Forces banner, reflecting the joined-up approach to improving security and safety as well as providing reassurance, support and advice.



**JOINING FORCES**  
A SAFER BARNSELY

We're working hard to reduce crime and anti-social behaviour to create safer neighbourhoods in Barnsley.

Help us by reporting your concerns

**CONTACT US**  
Safer Neighbourhood Services  
safer@barnsley.gov.uk

**CALL 999 IN AN EMERGENCY**



## 4. DELIVERING AGAINST OUR STRATEGIC PRIORITIES IN PERIOD 2020-2021

In the plan for 2019-20, we delivered against our key priorities through four sub-groups, each tackling specific areas. These sub-groups included:

- Tackling crime.
- Protecting vulnerable people.
- Tackling anti-social behaviour.
- Promoting community tolerance and respect.

The following section shows the key progress achieved by each sub-group in respect of their specific areas of focus.

## 5. ACHIEVEMENTS OF THE SUB-GROUPS

### Crime sub-group

This group focused on meeting the outcomes: Victims and Communities are protected through a partnership approach to the identification and prevention of crime and targeted offender management.

#### Last year we said we would:

*“Deliver an excellent victim focused service which responds to the needs and wishes of the victims.”*

#### We have:

- ✓ Launched the gateway into the countywide Violence Reduction Unit, offering early intervention and opportunity to our most vulnerable victims.
- ✓ Introduced a partnership district wide approach to tackling child exploitation through a dedicated team.
- ✓ Increased community and partnership feedback through both the Crime sub-group and the newly established scrutiny panel, ensuring we get wider learning.

### Case study:

In May 2019, an individual received life-changing injuries as a result of an unprovoked attack in Cudworth whilst on a night out. Working directly with the community and direct appeals supported by our partnership, the offender was ultimately traced and arrested. He was charged with the offence and received 11 years imprisonment.

#### Last year we said we would:

*“Develop our multi-agency response to those victims of domestic violence by providing appropriate support / ensuring the proactive management of offenders and understand the causes to prevent individuals from becoming victims.”*

#### We have:

- ✓ Introduced a multi-agency domestic violence scrutiny panel, bringing together a range of different data sets to improve our wider understanding and establish best practice.
- ✓ Significantly increased the cohort of managed offenders with diversionary interventions to prevent re-offending.
- ✓ Introduced a dedicated investigation team with daily risk and opportunity assessments through our partners to achieve the best possible outcome.

### Case study:

In September 2019, an individual was arrested for attempted murder after his partner claimed that he had deliberately crashed their car in an attempt to cause her serious harm. The offender was ultimately arrested and dealt with for the offences and remanded in custody with significant support and safeguarding given throughout to the victim.

### Last year we said we would:

“Ensure effective multi-agency oversight of prolific offenders and management of organised crime groups that are causing the most harm in our communities.”

### We have:

- ✓ Set up team “Fortify” that is the dedicated multi-agency approach to organised crime and the causes of organised crime.
- ✓ Introduced dedicated days of action across all local Neighbourhood teams with collaborative enforcement from both Police and partners, ensuring the most appropriate response.
- ✓ Increased our offender management capability by integrating the team into team “Fortify”.
- ✓ Barnsley has continued to see a decline in year on year reductions in residential burglaries with increased effective offender management and targeted police activity in areas of vulnerability and those locations where offences of burglary were increasing.
- ✓ The Fortify approach to our organised groups that cause the most harm has increased our activity and enforcement around drugs. The continuing impact activity of both Fortify and the longer term sustainability through Neighbourhood problem orientated policing continues to offer reassurance and positive activity to our most vulnerable communities.

### Last year we said we would:

“Ensure effective understanding and subsequent management of children’s vulnerabilities emerging from issues around knife crime and exploitation by criminal gangs, i.e. “county lines.”

### We have:

- ✓ Successfully delivered the joint ‘Sceptre’ campaigns across Barnsley, reaching more young people than ever before around the dangers of knife crime.
- ✓ Introduced the multi-agency criminal exploitation tracker that offers early intervention pathways for those identified at risk.
- ✓ Delivered bespoke education and training packages across Barnsley around the dangers and vulnerabilities of child exploitation.

### Last year we said we would:

“Work with our communities to identify emerging themes and crime trends that cause the most harm and respond.”

### We have:

- ✓ Increased membership and broadened our partnership approach through the crime and organised crime sub-groups. This includes direction and action management of the group.
- ✓ Launched the ‘Violence Reduction Unit’ that maps all our partnership data and identifies key themes / trends / locations to ensure a more cohesive response.

## Preventing and reducing violence in Barnsley

The Safer Barnsley Partnership is working closely with the South Yorkshire Violence Reduction Unit (SYVRU) to prevent and reduce violence in Barnsley. The SYVRU takes a public health approach to preventing and reducing violence. This means considering the needs of the whole population, using the available data and evidence, looking at the causes of the causes of violence, and working in partnership to prevent and reduce violence.

Find out more information at [www.southyorkshireviolencereductionunit.com](http://www.southyorkshireviolencereductionunit.com)

The Violence Reduction Unit has produced an area profile that details the current situation in South Yorkshire. It is working in partnership with organisations and communities from across South Yorkshire to produce a Violence Reduction Strategy.

The SYVRU will then work closely with communities in Barnsley and the Safer Barnsley Partnership to produce a delivery plan against the Response Strategy.

## Protecting Vulnerable People sub-group:

This group focussed on meeting the following outcome: The threat, risk and harm to vulnerable people, families and communities are minimised.

### A picture of our achievements

#### Last year we said we would be committed to:

- Promoting Domestic Violence service and reducing risk to Vulnerable People.
- Developing a Women's Centre and a gender specific female offender accommodation.

#### We have:

- ✓ Raised awareness of domestic abuse across the borough and are promoting a zero-tolerance approach.
- ✓ Worked with partners across the region and published guidance, some of which have been specific to particular groups such as professionals and the general public.
- ✓ Offered a comprehensive package of training for professionals across South Yorkshire about the impact of domestic abuse on Lesbian, Gay, Bi-sexual and Transgender plus (LGBT+) groups.
- ✓ Progressed the development of the 'Women Centre' project by securing a suitable property in the Dearne. The Centre will have public access, a café (Snap Tin) and offices for Domestic Violence support services.
- ✓ Identified housing for female offenders which is awaiting refurbishment.

#### Last year we said we would be committed to:

During 2019 we will undertake a strategic review of domestic

#### We have:

- ✓ Completed the review of our Domestic Violence contract to ensure service users continue to receive high standards of support.

violence services to check and challenge our priorities.

- ✓ Worked in partnership with a range of key stakeholders and the Providers of the services to carry out the review. This has enabled us to ensure that our priorities are in line with what victims need.
- ✓ Extended the provision of services for domestic violence until 2022 to ensure continuity of provision.



#### Last year we said we would be committed to:

Raise awareness of Cuckooing through a campaign in 2019 and develop pathways of support for those at risk or involved in Cuckooing.

#### We have:

- ✓ Supported implementation of the Safer Neighbourhood Service Cuckooing process and are helping develop awareness of pathways which will help better deal with cases and find solutions.
- ✓ As part of the pathway development we will support the provision of emergency temporary accommodation for victims of Cuckooing known as the 'Crash Pad' facilities. Victims can access 'Crash Pad' facility through two services. People age 25 and over are supported through the 'Thrive Multiple Needs Service' offer and those aged between 18 - 24 years, through the 'Quarry View Multiple Needs Service'.

### Last year we said we would be committed to:

Ensure that our substance misuse and domestic violence services are meeting the communities needs.

### We have:

- ✓ Completed the review of our Substance Misuse and Domestic Violence services. Our services meet needs to a high standard.
- ✓ Extended the provision of services for substance misuse and domestic violence until 2022.
- ✓ The offer of structured treatment programme is helping more people to exit the service with more confidence in abstaining from alcohol and substances.

Below are key achievements that highlighted successes of the Substance misuse services:

#### Successful completion of treatment programmes for opiate use (i.e. heroin)

<b>BARNSELY</b>	<b>NATIONAL AVERAGE</b>
<b>6.3%</b>	<b>5.9%</b>

#### Successful completion of treatment programmes for non-opiate use (i.e. cannabis, cocaine)

<b>BARNSELY</b>	<b>NATIONAL AVERAGE</b>
<b>56%</b>	<b>36.9%</b>

#### Adults who are released from Prison with a substance misuse need who engaged in community based treatment programmes.

<b>BARNSELY</b>	<b>NATIONAL AVERAGE</b>
<b>56.7%</b>	<b>34.5%</b>

#### Successful completion of treatment programmes for alcohol use

<b>BARNSELY</b>	<b>NATIONAL AVERAGE</b>
<b>51.3%</b>	<b>39%</b>

### Case study:

A person in their early twenties with a long history of substance misuse including alcohol abuse was supported through the substance misuse service and mental health support services.

#### This co-ordinated approach has helped the person to:

- Stop using substances and access appropriate mental health services.
- Become much stronger physically through adopting a healthier lifestyle.
- Engage more with family and home life.
- Have more control of budget matters and reduce household debts.
- Become stronger in coping with day to day challenges.

The person was discharged from support services following successful completion of the programme, with the confidence and skills to lead a drug and alcohol-free lifestyle.

### Last year we said we would be committed to:

Develop and implement a multi-agency strategic approach to address substance misuse across the borough.

### We have:

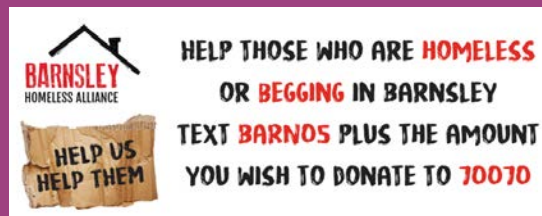
- ✓ Worked in partnership with a range of stakeholders to better understand what is required within Barnsley to support people with substance misuse problems. This work involved bringing together information from various agencies to identify needs and gaps. This will further help co-ordinate our approach to reducing harm caused by substance misuse.

## Last year we said we would be committed to:

Maximise homeless prevention options, activities and outcomes, through early identification of problems, the provision of high-quality advice and assistance, increased homeless prevention and accommodation options. We will embed our priorities in a new supported housing strategy 2019.

## We have:

- ✓ We have produced a five year “Housing and Support Commissioning Plan 2019-2024” to set out how we deliver support to people who become homeless and ultimately to reduce and prevent homelessness.
- ✓ Successfully bid for national funding which has financed two additional workers to engage with our rough sleepers, focussing on early intervention and prevention.
- ✓ Held events to consult with landlords and registered housing providers, at which we developed closer working relations and established a tenant information pack. This will increase access to accommodation for homeless households and those at risk of homelessness.



## Case study:

John\* has been living in a tent following eviction from his tenancy. John was unsure of his next step, but after speaking to an outreach worker (Support Navigator) from the Council he was referred to the ‘Thrive Barnsley’ supported housing service. John’s assessment suggested that he has low support requirements and was ex-armed forces. The outreach worker explored a range of options for John with a view to find a longer term accommodation. The service was initially able to secure short term accommodation out of the borough. Following further exploration of options with a range of providers the

‘Thrive’ service, was able to find suitable availability at another site, a self-contained flat, which is set up for individuals with lower support needs. John accepted this and was supported to move in into his new tenancy.

## Outcome

John is now settled in supported accommodation and looking to move into his own flat. Support will be provided around budgeting and ensuring he has access to any benefits he is entitled to and food. The key, in this case, was the ongoing support of the Navigator in ensuring they maintained contact, and the engagement from John, which lead to a successful outcome in a relatively short period, minimising the amount of time he spent on the streets.

\*Note: John is not his real name.

## Last year we said we would be committed to:

Undertake a strategic review of multiple and complex needs to ensure commissioned services continue to deliver innovative solutions to facilitate sustained independence.

## We have:

- ✓ Completed the review of our ‘Multiple Needs Services’ for (16-24 years old) to ensure service users continue to receive high standards of support.
- ✓ Worked in partnership with a range of key stakeholders and the Providers of the services to carry out the review. This has enabled us to ensure that our priorities are shaped by the needs of our communities.
- ✓ Extended the provision of services for Multiple Needs service until 2022 to assure continuity of provision.
- ✓ Started the development of a Business Case to support future options for delivering a service for people with Multiple Needs over the age of 25.

## Last year we said we would be committed to:

Implement the remodelling of services for individuals aged twenty-five and over with multiple support needs, to ensure they continue to deliver the most effective support and accommodation solutions.

## We have:

- ✓ Continued to develop the 'Thrive Barnsley' Multiple Needs service with a new provider, Humankind: <https://humankindcharity.org.uk/service/thrive-barnsley-complex-needs-service>
- ✓ Established 'Beevor Court Assessment Unit', William Street Move-on accommodation and the Community Intervention Team.
- ✓ Reviewed service provisions and operational processes to ensure they meet the needs and demand of people with multiple and complex needs.
- ✓ Supported the provision of a 'crash pad' facility in the 'Beevor Court Assessment Unit' to provide emergency short term placements including for those fleeing various types of crime.
- ✓ Developed new units of supported accommodation, and move-on accommodation, for people with ongoing multiple and complex support needs.
- ✓ Developed an additional six units of supported accommodation within the 'Thrive' contract to improve throughput within the 'Beevor Court Assessment Unit' which became available in January 2020.

## Case study:

Alan\* who has a history of long term rough sleeping, has physical and mental health issues, drug addiction and an anxiety of sleeping indoors. He has been supported by 'Beevor Court Assessment Unit' and 'Housing Options Support Navigator'. Through these support services and ongoing help, Alan has been provided with secure accommodation for the first time.

He is receiving continued support to maintain this tenancy through the service and is now registered with a GP. The service has supported Alan to attend his first appointment to help him manage his health situation. Alongside encouraging Alan to manage his health, he has been further supported to manage his general well-being e.g. washing, cleaning and accessing welfare benefit entitlements. This is promoting Alan's resilience and independence within his newly secured tenancy.

Alan is now connected with 'Thrive Barnsley', a service for people with multiple needs, and will continue to access support independently to self-manage any future challenges.

**Note:** \*Alan is not his real name.



## Anti-Social Behaviour sub-group:

This group focussed on meeting the following outcome:

The impact of anti-social behaviour on residents and visitors to Barnsley is reduced.

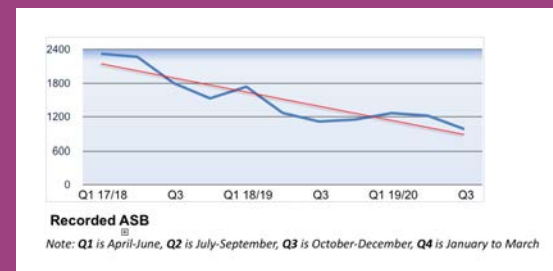
### A picture of our achievements

#### Last year we said we would be committed to:

*Deliver an outstanding service to the residents of Barnsley, particularly with regards to neighbourhood policing and intensive case management.*

#### We have:

- ✓ Continued to see overall reductions in the numbers of recorded anti-social behaviour (ASB) incidents, as illustrated in the graph below:



- ✓ Increased the numbers of police officers and council staff attached to the local Safer Neighbourhood Services teams.
- ✓ Created a further locality Safer Neighbourhood Service team to be based in Hoyland serving the communities of Hoyland, Rockingham, Darfield and Wombwell.

#### Last year we said we would be committed to:

*Ensure vulnerable communities and individuals in Barnsley are protected and supported.*

#### We have:

- ✓ Focused proactive operational activity on identifying those most vulnerable to the impacts of anti-social behaviour.
- ✓ Further enhanced capacity to provide outreach support to members of the public finding themselves homeless and/or rough sleeping.
- ✓ Developed police and council teams to work directly with vulnerable residents in poorer quality private sector housing.

### Case study: (Recognising Housing Related Vulnerability)

The Central Area housing and environment officer identified a potential problem with a tenancy by the condition of the garden and general upkeep of the property. A neighbour complained about waste in the garden and a constant stream of water pouring from the rear elevation of the property.

On visiting the property, the Case Management Officer (CMO) observed that there was no running hot water or any heating, the house was in a bad state of disrepair to the extent that the structure of the property was compromised. Also apparent was the level of hoarding inside the property.

Initially the occupier would not engage. Upon further investigation, it was identified that the property was part of a shared ownership property with a local provider, the CMO arranged a joint visit with their Housing Officer and Department of Work and Pensions. Immediate repairs were carried out to stop the flow of water where it had been leaking from the cistern for over 18 months. South Yorkshire Fire and Rescue Service fitted smoke alarms and heat detectors throughout the property and cleared an exit point. The CMO also arranged referrals to DIAL and Citizen's Advice Barnsley (CAB) due to the occupier's debt problem and arranged for the gas supply to be reinstated with metered supply.

*The CMO continues to work with the occupier who is now engaging well and their debt and hoarding issues have being resolved.*

#### Results:

- *The property has been brought back into habitable condition.*
- *A vulnerable adult is being offered appropriate support for debt and mental health issues and his individual quality of life has improved significantly.*
- *Complaints from neighbours have reduced to none since the initial intervention.*

#### Last year we said we would be committed to:

*Ensure the public is reassured that their concerns are listened to and acted upon.*

#### We have:

- ✓ *Continued to engage communities through a range of forums and worked with communities to identify problems of greatest concern to residents.*
- ✓ *Prioritised interventions against issues identified through our community driven 'Partners and Communities Together' process.*
- ✓ *Targeted resources on individuals, locations and problems causing the greatest negative concern to perceptions of safety such as the Town Centre.*

#### Last year we said we would be committed to:

*Work in partnership to deliver a problem-solving approach to tackle crime and ASB.*

#### We have:

- ✓ *Embedded problem oriented policing approaches across the Safer Neighbourhoods Services to ensure ASB issues are thoroughly considered, managed, monitored and resolved.*
- ✓ *Broadened the scope of ASB related activity for the Safer Neighbourhoods Service by introducing such as Mental Health professionals, custody support, and private sector housing and offender management colleagues into the teams.*
- ✓ *Launched the "Joining Forces Brand" to demonstrate to residents our joint commitment to ensuring their safety and the safety of the borough.*



## Case Study: Operation Voyager, Goldthorpe

A multi-agency operation took place on the 4th December 2019, targeting anti-social behaviour and criminality across the Dearne and South Area Wards in Barnsley. Intelligence was gathered before the operation. On the day of enforcement, officers from across the Barnsley Neighbourhood Teams, Mounted officers, Barnsley council, Environment Agency, Driver and Vehicle Standards Agency and HMRC took part in the day. The operation was extremely successful and some of the results are shown below:

- A warrant was executed in Bolton-Upon-Deane, where 12 mature cannabis plants were found at an address, along with a quantity of white powder. A large knife was also recovered from the address and the male occupant was arrested.
- A warrant was executed in Goldthorpe. Approximately 12 plants were seized from an address and the male occupant was arrested. A warrant was also executed in Darfield.
- A small amount of crack cocaine was located. The male occupant was arrested and two females at the address were arrested for several offences, including possession of drugs and suspicion of money laundering.
- A second warrant was executed in Goldthorpe. A small amount of cannabis was located. The female occupant received a cannabis caution. A Police style baton was found during the search, which has been removed and destroyed.
- In Hoyland, PCSO's located an abandoned vehicle as the occupants of the vehicle were seen running away. In the vehicle, a large quantity of what is believed to be crack cocaine was located, along with a large hunting style knife and a quantity of cash. Enquiries are ongoing in relation to the owner of the vehicle involved.
- Colleagues in the Road Policing Team recovered two stolen vehicles in the Goldthorpe area. Enquiries are ongoing.

- Two members from Barnsley Council and the Homeless and Rough Sleeping Team visited the High Street in Wombwell and made three referrals for rough sleepers.
- Traffic wardens were also in attendance and issued several parking tickets in relation to illegal parking on Wombwell High Street.

Feedback from the public during the operation and on Social Media has been positive.



## Last year we said we would be committed to:

*Identify key risks and vulnerabilities to facilitate early intervention and prevention activity.*

## We have:

- ✓ Undertaken twice weekly outreach assessments of rough sleeping across the borough, helping many into appropriate accommodation and support.
- ✓ Developed detailed profiles of individuals and locations most prone to the causes and effects of anti-social behaviour, to ensure tailored intervention plans can be implemented to prevent problems later down the line.



- ✓ Significant financial investment into programmes to help prevent crime and anti-social behaviour, including the purchasing of a new CCTV vehicle and renewal of the public realm CCTV system.

## Last year we said we would be committed to:

*Build public confidence and improve perceptions of safety.*

## We have:

- ✓ Invested in wardens to further increase the highly visible uniformed presence in our town centre.
- ✓ Conducted high visibility operations including Operation Duxford, Dark Nights and Operation Barossa. These were in response to the challenges highlighted by the communities, and were conducted by a maximum deployment of uniformed staff.



- ✓ Developed successful campaigns such as Dumpit and Scarper to address issues affecting the public and tackle environmental crime.



## Case study: Operation Duxford

Operation Duxford is a force-wide Police led operation that includes multiple partner agencies. In its third year, it rotates round the four districts in South Yorkshire on a rolling basis. The Operation was brought in following the cuts to Police numbers and its intention was to bring visible and overt Policing back to neighbourhood areas.

There are two aspects to the operation, **Crime and Community**.

- **The Crime** aspect looks at enforcement, Arrest Warrants, Wanted People and Search Warrants.
- **The Community** aspect looks to the neighbourhood teams to conduct high visibility actions and engagements, with partners, to ensure our local communities see active Policing taking place in areas identified through the communities themselves.

As a force-wide operation, this enables resources to be deployed into a single district, resulting in large increases in deployable staff, particularly specialist resources, including traffic, mounted, firearms and the off-road bike team.

On Thursday 26 September 2019, Operation Duxford returned to Barnsley with over 152 staff deployed across the district:

- Seventeen arrests were made on the day, for offences including possession with intent to supply controlled drugs, burglary, possession of offensive weapons, disqualified driving, drug driving, prison recalls and warrants.



Intelligence information provided by the Safer Neighbourhoods Service supported officers to undertake eight search warrants with seven positive results.

The Community arm of the operation identified areas in each neighbourhood team's patch that required targeted activity. These included a multi-agency street blitz, housing and immigration checks, as well as crime prevention and engagement stalls. Officers had positive engagement with 3600 people in the course of these activities. Staff also visited fourteen repeat and vulnerable victims as part of the operation, promoting safeguarding and reassurance. We also held a recruitment stall in the town centre working with the Police aiming to recruit Barnsley's own residents to help protect and make their town safer. This resulted in over 60 referrals to the recruiting department.

Feedback from the public on the day was overwhelmingly positive, as was the social media reaction.

### Last year we said we would be committed to:

Support the transformation of our town centre by ensuring it is, and feels a safe place to work live and visit.

### We have:

- ✓ Reviewed and reintroduced a town centre Public Spaces Protection Order' which helps partners to enforce certain conditions to keep the town centre safe as agreed through consultation.
- ✓ Targeted support to those most vulnerable in the town centre through the 'Barnsley Homeless Alliance' and the 'Help us Help Them' campaign.



Find out more about Greg's story at:  
[youtu.be/uhzcUD2g03Q](https://youtu.be/uhzcUD2g03Q)

- ✓ Launched the 'Joining Forces' brand by showcasing the alignment and co-location of more than 50 uniformed officers into the Glass Works in the heart of the town centre.

## Promoting Community Tolerance and Respect sub-group:

This group focussed on meeting the following outcome:

Communities are safer,  
cohesive and more resilient.

### A picture of our achievements

#### Last year we said we would:

*“Work in partnership with the public sector, voluntary agencies, communities and individuals to promote a more tolerant and resilient society.”*

#### We have:

- ✓ Revised the membership of the ‘Community Tolerance and Respect’ sub-group to include representatives from all sectors with a view to ensure cross sector involvement in planning.
- ✓ Successfully delivered awareness raising inputs at a variety of high profile events including Barnsley Pride, Destination Barnsley and events throughout Hate Crime Awareness week.
- ✓ Expanded the number of third-party reporting centres to include the Citizens Advice Bureau, the central library and Barnsley MIND.

#### Last year we said we would:

*“Deliver an inclusive and fair service meeting the needs of all individuals and communities allowing people to feel safe, respected and valued.”*

#### We have:

- ✓ Expanded the Safe Places Scheme by recruiting new premises across the district to include Penistone, Cudworth, Thurnscoe, Great Houghton, Wombwell and the town centre, as well as refreshing training to staff at existing venues. The Safe Places Scheme was re-launched formally at Barnsley Town Hall on 17 October 2019.



- ✓ Continued to develop the Community Challenge Board (members of the public who scrutinise reported ASB, hate and vulnerability incidents and monitor use of Stop/Search). The board members have received awareness on cuckooing, modern day slavery and human trafficking.
- ✓ Improved the data sharing from schools across the district which has given us more intelligence on hate crimes/incidents involving school pupils (as victims and/or offenders).

### Case study:

For a period of several months, a person was subjected to daily racial abuse whilst walking past the local school. This was initially reported to the school and the abuse stopped for a while before starting up again. The victim felt that nothing more could be done, so decided to alter his daily routine to avoid walking past the school.

He still experienced abuse from school children in the local area and therefore reported this to the police. The Hate Crime Coordinator (HCC) contacted the victim and agreed to contact the school directly. This led to the identification of the main offender who had also been reported by another for his behaviour from a third-party reporting centre.

The youth was spoken to by a police officer at home in front of his parents. The HCC made contact with the victim to explain what actions had been taken. He was extremely grateful and reported he had been subject of no further abuse.

### Last year we said we would:

“Ensure communities and partners have the strength, capacity and capability to identify and respond to shared issues of concern.”

### We have:

- ✓ Delivered training packages to ESOL (English for Speakers of Other Languages) groups, disability groups, refugees, asylum seekers and migrant groups on what constitutes hate crime and how to report it.
- ✓ Delivered training to South Yorkshire Fire and Rescue Service staff who are responsible for undertaking vulnerable person visits. The aim was to recognise issues relating to hate crime, ‘mate’ crime and cuckooing.
- ✓ Incorporated a new model of community tension reporting for all members of the Promoting Community Tolerance and Respect sub group.

### Case study:

Andrew\*, a 30 year old, unemployed individual was referred into the Channel process<sup>1</sup> following concerns about his behaviour and attitude. Andrew had extreme right wing political, anti-Islamic and anti-Semitic beliefs. He was a solitary person who spent a lot of time watching extreme political videos on YouTube. His vulnerability was made worse because of alcohol dependency which was known to lead him to bouts of violence.

Due to the extensive complex issues affecting Andrew, a collaborative approach by partner agencies was considered essential to help reduce Andrew’s risk to himself and the community. The ‘Channel Panel’ approach to supporting such cases meant that multiple agencies were able to join their expertise to source the most appropriate specialists. The Home Office Intervention provider developed a longer term support package for Andrew.

The Panel worked with the Police Channel Practitioner to help Andrew address his extreme right-wing views. Health service representative was also engaged, and the panel was able to liaise with the Mental Health Liaison and Diversion

Team as well as Andrew's GP. Following various assessments, it was established that Andrew was suffering from depression and anxiety, which was due to rent arrears and poor money management. This in turn fuelled his need to drink excessively.

### Andrew was supported by various services

- Barnsley Recovery Steps played a key role in monitoring and assisting Andrew throughout the Channel Process.
- Safer Neighbourhood Services Housing and Welfare services assisted Andrew throughout the housing application process.
- Rent arrears and money management support was provided by Berneslai Homes, Family Intervention Service/Tenants First.
- Andrew has also been connected with the Council's Adult Skills & Community Learning programs to help him gain further skills.

All the above agencies worked together to help Andrew to manage his multiple problems and concern in a planned way.

The support package developed through the Channel process was able to address the underlying causes that stimulated Andrew's extremist thoughts and subsequently reduce the risk that he might have posed to himself and the public.

**\*Note:** Andrew is not the service user's real name.

<sup>1</sup> **Channel Process:** Channel is a multi-agency approach to safeguarding, supporting and protecting children, young people and vulnerable adults at risk of radicalisation, extremism or terrorist related activity. Barnsley Channel Panel has been set up to support individuals who may fall into one of these areas.

<https://www.barnsley.gov.uk/services/community-safety-and-crime/prevent-and-channel/>

## Child Sexual Exploitation (CSE)

### Linking with the Barnsley Safeguarding Children Partnership

The Safer Barnsley Partnership works with the Barnsley Safeguarding Children Partnership Board.

Child Exploitation (CE) and Child Criminal Exploitation (CCE) are two emerging themes nationally.

The CE work plan sits alongside the Barnsley Safeguarding Children Partnership (BSCP) Strategy. This aims to prevent and protect children and young people from exploitation and help to pursue perpetrators to prosecution. It also provides support for all victims of CE and their families.

The CE work plan is led by the CE sub-group linked to the BSCP. The committee has representation from all key statutory agencies and partners in Barnsley. Regular progress updates on this work plan are reported into the Crime sub-group and the wider Safer Barnsley Partnership Board.



Work around CCE is being coordinated by Police and Local Authorities across Barnsley, Doncaster and Rotherham, to develop local multi-agency strategies to tackle this challenge. A pilot project will inform sub-regional CCE strategies with support from funding by the Police and Crime Commissioners Office.

This will help to develop a cross-boundary agreement to tackle CCE across the three Boroughs, using a common approach to identify and respond to issues.

There are various new initiatives including the “Epic” (encouraging potential inspiring change) programme, being implemented to support our most vulnerable children across Barnsley. These ensure all appropriate support is available for our most vulnerable young people.

‘Doncaster Children’s Trust’ led a successful joint bid to the PCC, to establish a response to tackle Child Criminal Exploitation throughout Doncaster, Barnsley and Rotherham.

The model’s preventative approach coordinates agencies to support young people who may be vulnerable to or experiencing exploitation.

#### In Barnsley we have:

- ✓ *Mapped activity relating to organised criminal gangs, and their linkages and impact on vulnerable young people. This has led to ‘targeted disruption activities’ in the borough.*
- ✓ *Created ‘Positive Activities Teams’ to help and prevent young people becoming involved in CCE. These teams have been deployed directly in high risk areas, based upon Police and local intelligence.*
- ✓ *Established a South Yorkshire wide CCE strategy and intervention offer, supporting identified young people with locally based services, including any therapeutic support they need.*
- ✓ *Developed a CCE/crime prevention offer, to be delivered in schools where CCE issues have been identified.*
- ✓ *Commissioned local voluntary, community and faith groups for ongoing aftercare and support to our young people who have experienced CCE.*

## 6. DELIVERING OUR KEY AREAS OF FOCUS FOR THE NEXT PERIOD (2020-2021)

### BARNSELY JOINT STRATEGIC INTELLIGENCE ASSESSMENT (JSIA)

The JSIA is an annual review of data from the police, council and partner agencies which identifies existing and any emerging issues within the borough.

The production of the JSIA involves the following key steps:

- *Gathering of evidence and information.*
- *Writing and analysing the evidence and information.*
- *Understanding the information to establish the most important aspects and any trends.*
- *Identifying important areas and priorities based on the evidence considered.*
- *Engaging with the wider public and appropriate community groups.*
- *Including public views to help set the priorities.*
- *Making recommendations to the Safer Barnsley Partnership Board on the final key areas of focus for each of the sub-groups for the following year.*

These findings propose priorities to the relevant agencies, with the overall aim of ensuring that we all work together effectively to tackle crime, anti-social behaviour, protect vulnerable people and promote community tolerance and respect.

### Key findings

Responses to our Public Consultation survey have seen an increase year on year.

The majority of the respondents (94.4%) live in Barnsley.

There has been an overall reduction noted in burglary, vehicle offences, robbery, arson and criminal damage offences during 2019 period.

There is more awareness of the impact of drug and substance misuse within the community and multi-agency approaches to tackling this issue is having a positive impact on vulnerable people's lives.

## Our JSIA priorities for 2020-2021

The themes below have been identified as important issues which we need to tackle as a priority. We will also be focussing our resources into wider areas in parallel to the priorities below to ensure our residents are resilient, stronger and safe from harm. Whilst these priorities remain a key focus we have a supporting role with the police, the NHS and other key partners during pandemic virus's and emergency incidents.

### Acquisitive crime

Acquisitive crime is where the offender has a material gain from the offence, for example theft, burglary and robbery offences. It is recognised that these offences have a harmful impact on both individuals as well as businesses; therefore it is a high priority.

### Environmental crime

Environmental crime includes fly-tipping, graffiti, arson, littering, noise complaints and dog fouling. Barnsley Council's '#EverybodyThink' campaign raises awareness about disposing of rubbish responsibly and the "Love Where You Live" campaign seeks to increase pride in our borough and its communities. We will continue to pursue the reduction in harm to our beautiful borough.

### Substance misuse and Drug Offences

Substance abuse and drug dealing are a high priority because of the harm and impact this has on the individuals, organisations and our community as a whole. Within Barnsley, there is an integrated substance misuse service which supports people with drug and alcohol problems. There are also a number of schemes in place to help with alcohol misuse in Barnsley, including the Best Bar None initiative, incorporating licensed premises in the town centre. Barnsley also has a Public Space Protection Order, which forbids drinking in the street and around the town centre.



### Vulnerability and Safeguarding

There is support available across Barnsley, where we have a variety of specialist teams ready to listen, support and provide advice on the steps you can take to get out of an abusive situation. The “Speak Up” campaign raises awareness of domestic abuse. If you’d like to speak to someone, call the domestic abuse charity IDAS (Independent Domestic Abuse Services) on 03000 110110. There will always be someone ready to listen.

The council is working in partnership with IDAS to launch another new campaign, “Speak to me”, based around GP surgeries and establishes a safe environment to discuss domestic abuse, healthy relationships and reducing risk.

### Delivery sub-groups

For the period 2020-2021 the Safer Barnsley Partnership strategic priorities and vision will continue to be delivered through our four sub-groups which are:

- *Tackling Crime.*
- *Protecting Vulnerable People.*
- *Tackling Anti-Social Behaviour.*
- *Promoting Community Tolerance and Respect.*

Our range of actions and interventions will be informed by the JSIA 2020 priorities. This will help us deliver against the Safer Barnsley Partnerships strategic outcomes.

The four sub-groups’ actions continue to promote a holistic and multi-agency approach with a clear focus on harm reduction and prevention. This approach is important because, for example, the harm caused by substance misuse and drug dealing has far reaching consequences. There are also significant implications for health and wellbeing in respect of the individual, families and the wider community, all of which have to be taken into account with equal importance.

## 7. ENGAGEMENT WITH THE COMMUNITY IN 2020

Working together well across the partnerships remains an important aspect of our ambition of delivering against our priorities in an effective way. The Safer Barnsley Partnership is one part of a wider partnership that aims to make Barnsley a great place to live. The diagram in section 11, illustrates this.

During 2020 the partnership will undertake a much broader campaign of public consultation in respect of its Joint Strategic Intelligence Assessment process. This will create wider opportunities to inform our priority setting work for the community.



## 8. KEY OUTCOMES AND COMMITMENTS FOR THE PERIOD 2020-2021

With the exception of child abuse and child sexual exploitation, all priority areas identified within the JSIA will be tackled by each of the four sub-groups as set out for the year 2020-2021. Child abuse and child sexual exploitation are already key priorities for the Barnsley Safeguarding Children's Board.

The Safer Barnsley Partnership Board works collaboratively with other key partnerships such as the 'Children Trust Executive Board', 'Stronger Communities Partnership Board' and both the Children and Adults Safeguarding Boards. This arrangement is reflected and facilitated by the Inter-Partnership Joint Working protocol.

## Page 106 8. KEY OUTCOMES AND COMMITMENTS OF THE SUB-GROUPS.

### Crime sub-group

Outcome to be achieved: Victims and Communities are protected through a partnership approach to the identification and prevention of crime and targeted offender management.

#### We are committed to:

- Improving our partnership response to domestic violence, targeting our offenders and offering an excellent victim's service.
- Developing a consistent community response to the threat from organised crime to lessen the harm caused.
- Assisting our communities in identifying emerging threats and issues that need a response through the crime sub group.
- Increasing our understanding and response to the threat of child exploitation and the threat to our most vulnerable in society through "county lines."

- Engaging with communities and developing a response to the threat from violent and knife enabled crime.
- Work in partnership through our "fortify" approach to tackle those who cause the most harm around serious acquisitive crime, in particular burglary offences. We will take appropriate action against those that choose to both supply and take illegal drugs.

### Protecting Vulnerable People sub-group

Outcome to be achieved: The threat, risk and harm to vulnerable people, families and communities is minimised.

#### We are committed to:

- Developing domestic abuse services that will meet the needs of the community.
- Enabling victims of cuckooing to seek and access help, and enable other professionals to refer victims for the appropriate advice and guidance.
- Continuing to support individuals with multiple support needs who are aged 25 years and over to access accommodation and support that are appropriate to their needs.
- Co-ordinate a multi-agency response across the Safer Barnsley Partnership to tackle substance misuse across the borough by implementing a substance misuse plan.
- Continue to develop the current substance misuse service to help those with drug and alcohol problems to access the most suitable treatment and support that is appropriate to their needs.
- Continuing to strategically align the work to deliver Troubled Families/ Think Family programme objectives working with our partners.
- Addressing the challenge of people with complex needs to help their recovery and resettlement.

## Anti-Social Behaviour sub-group

Outcome to be achieved: The impact of anti-social behaviour on our town and residents is reduced.

### We are committed to:

- *The further enhancement of the local Safer Neighbourhood Services to better tackle local crime and anti-social behaviour.*
- *Improved approaches to and opportunities for engagement to identify priorities, improve perceptions and help to strengthen communities.*
- *Focussing on those problems identified as causing most concern including antisocial behaviour associated with substance misuse, environmental crime and housing related nuisance to tackle antisocial behaviour most impacting communities.*
- *Provide tailored interventions to those most susceptible to causing or being a victim of persistent anti-social behaviour to protect and support those most vulnerable to the impacts of anti-social behaviour.*
- *Develop and improve our analytical capabilities across the partnership to be better informed in achieving our aim of tackling anti-social behaviour.*
- *Continue to work towards improving perceptions of safety in our town centre and other principal towns to help build tolerant and respectful communities.*

## Promoting Community Tolerance and Respect sub-group

Outcome to be achieved: Communities are safer, cohesive and more resilient.

### We are committed to:

- *Improving our service delivery to the public by developing our understanding of the make-up and needs of our communities.*
- *Increasing our engagement with the 'hard to reach' communities to build trust and confidence in service providers.*
- *Increasing the delivery of hate crime-related training to key stakeholders.*
- *Increasing the provision of 'Safe Places' and third-party reporting centres.*
- *Providing an early intervention approach to raising awareness amongst young people of hate crime and its impact.*

## 10. RIGHT SUPPORT, RIGHT TIME AND AT THE RIGHT PLACE

Working well together across the Partnership Boards is important in delivering our strategic priorities and reducing harm throughout our borough in an effective way.

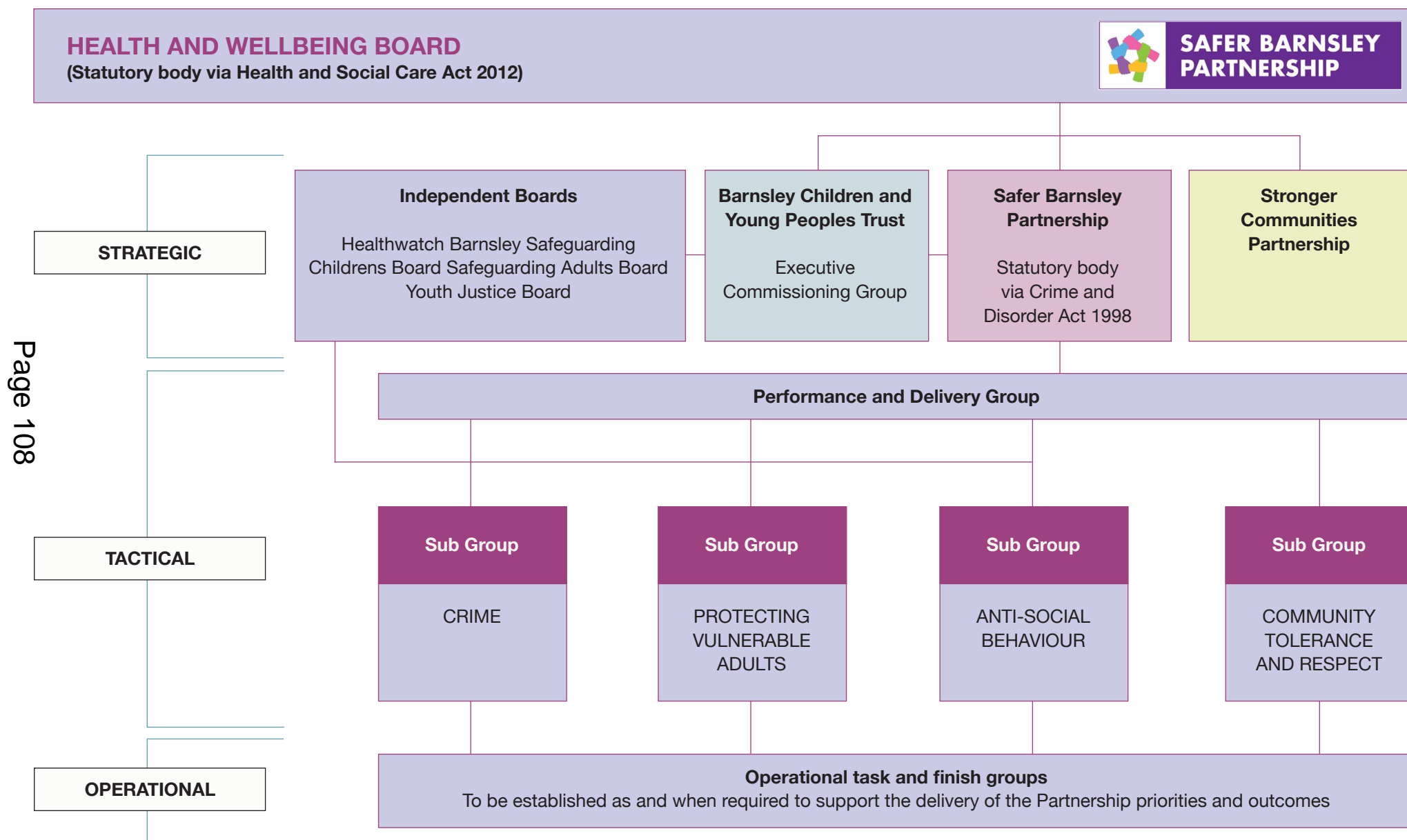
The Safer Barnsley Partnership Board is one part of a wider partnership that aims to make Barnsley a great place to live, work, invest and visit.

This Partnership links closely with the Stronger Communities Partnership Board and Safeguarding Boards. This close relationship enhances an integrated approach in supporting vulnerable people. In doing so, it helps partners to focus on enabling early help for adults, children and families and making our communities safer, stronger and resilient.

Actions are taken across many partnerships and its sub-groups. The Safer Barnsley Partnership Board ensures that progress and key issues linked to community safety are reported into the Safer Barnsley Partnership Board. This approach is assured through the 'Inter-Partnership Joint Working Protocol' which ensures the Stronger Communities, Safeguarding Boards and the TEG work closely to support people holistically.



## 11. MONITORING THE DELIVERY OF OUR PLAN



## 12. DELIVERING OUR PRIORITIES

The Safer Barnsley Partnership has overall responsibility for making sure that we deliver the priorities set out in this plan. Helping people to be safe in the community and protected from harm is everyone's responsibility. Working together with various organisations and community groups will help deliver against our priorities.

Key officers will be responsible to deliver against commitments made in this plan in the period 2020 - 2021. The results of their actions will be monitored and supported through a performance and development group. The focus will be to demonstrate how the community is benefiting from our actions.

## 13. REVIEW

This partnership plan covers the period 2020-2021 and will be reviewed annually to ensure any emerging trends from the JSIA are factored into future years' delivery.



## 14. PLAN ON PAGE

### Strategic vision

Our strategic vision for Barnsley people and communities is to be:

- *Safe.*
- *Able to contribute to community life.*
- *Able to take responsibility for their own actions and how they affect others.*

### Priorities for the period between 1 april 2020 and 30 march 2021

Our main priorities for this period, as recommended by the JSIA findings are:

- *Acquisitive Crime.*
- *Environmental Crime.*
- *Substance Misuse and Drug Offences.*
- *Vulnerability and Safeguarding*

### Delivering against the priorities

Our priorities will be delivered by four sub-groups, which are:

- *Crime.*
- *Protecting Vulnerable People.*
- *Anti-social Behaviour.*
- *Promoting Community Tolerance and Respect.*

### Outcomes to be achieved by each sub-group

Each sub-group will achieve the following outcomes by the year end:

- *Crime - "Victims and communities are protected through a partnership approach to the identification and prevention of crime and targeted offender management".*
- *Protecting Vulnerable People - "The threat, harm and risk to vulnerable people, families and communities are minimised".*
- *Anti-social Behaviour - "The impact of anti-social behaviour on residents and visitors to Barnsley is reduced".*
- *Promoting Community Tolerance and Respect - "Communities are safer, cohesive and more resilient".*

### How we will measure our achievements

We will measure our achievements through key performance indicators and case studies that demonstrate:

- *The impact of joined-up approach with all our partners.*
- *That the person in need is placed at the centre of their support planning process.*
- *An increase in user satisfaction with the support they have received.*
- *A reduction in the level of crime and anti-social behaviour compared to previous periods.*

## SAFER BARNSELY PARTNERSHIP ANNUAL PLAN

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1 APRIL 2020 – 31 MARCH 2021

### CONTACTING US

If you need help understanding this document e-mail us at:  
**[safer@barnsley.gov.uk](mailto:safer@barnsley.gov.uk)**

If you need to report instances of anti-social behaviour or crime call 101 or 999 in an emergency.

If you need to report environmental crime such as graffiti, fly tipping, or un-authorised encampments visit:  
**[www.barnsley.gov.uk/tell-us-about-it](http://www.barnsley.gov.uk/tell-us-about-it)**



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**BARNSELEY METROPOLITAN BOROUGH COUNCIL**

**This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan**

**REPORT OF THE EXECUTIVE DIRECTOR  
OF ADULTS & COMMUNITIES  
TO CABINET**

**PUBLIC SPACE PROTECTION ORDER FOR DOG CONTROL**

**1. PURPOSE OF REPORT**

- 1.1 This report is to provide Cabinet with an overview of the proposal to implement a boroughwide Public Space Protection Order (PSPO) for the purposes of controlling dogs and promoting a clean and safe environment.

**2. RECOMMENDATIONS**

- 2.1 **It is recommended that Cabinet review this document and understand the principles of the boroughwide PSPO for the purposes of controlling dogs and the behaviour of their owners.**
- 2.2 **It is recommended that Cabinet agree to the Safer Neighbourhood Service starting the consultation process in relation to a boroughwide PSPO for dog control.**

**3. INTRODUCTION**

- 3.1 Since the development of the Anti-Social Behaviour, Crime and Policing Act 2014 previous legislation for the control of dogs has been removed and replaced with the ability for Local Authorities to apply a boroughwide PSPO. The development of a boroughwide PSPO for this matter is the new way of dealing with offences such as dog-fouling and other topics which are covered in more detail within this report.
- 3.2 Currently, within Barnsley Metropolitan Borough Council there are no controls placed on the owners of dogs and the only enforcement action available is to issue a Fixed Penalty Notice (FPN) for dogs fouling on land under the Dog Fouling on Land Act 1996 which has since been repealed. Local Authorities can use this legislation until any point where they move to a new method of enforcement such as a Public Space Protection Order.
- 3.3 The Dog Fouling on Land Act 1996 currently used within Barnsley Metropolitan Borough Council has further limitations in addition to the fact it has been repealed such as the fine levels are a maximum of £50 and any offences committed on highways with a speed limit exceeding 40MPH cannot be dealt with.
- 3.4 Many Local Authorities across England and Wales have now taken advantage of the Anti-Social Behaviour, Crime and Policing Act 2014 for dealing with dog related issues by the introduction of boroughwide PSPO's with a range of conditions. It is

these conditions where consideration needs to be applied in-line with appropriate governing bodies and legislation such as The Kennel Club and the Animal Welfare Act 2006.

- 3.5 Currently, the enforcement in relation to Dog Fouling is the responsibility of the Safer Neighbourhood Service (SNS) however it is currently discharged by third party contractors working on behalf of the Local Authority to deal with environmental offences that can be dealt with by way of Fixed Penalty Notices in the first instance.

#### **4. PROPOSAL AND JUSTIFICATION**

- 4.1 The Safer Neighbourhood Service proposes that consideration is given by Cabinet to the development of a boroughwide PSPO for dog control. The process for developing this order is as follows:
- Public Consultation to understand views on the particular topic by way of a publicly available survey.
  - Development of a draft order based on the feedback from the public consultation.
  - Discussion with key stakeholders such as South Yorkshire Police.
  - Development of a further Cabinet report in order to seek final Cabinet approval for the order to be put in place
  - If the order is granted by Cabinet then there will be a requirement for the installation of signs detailing the order in all key areas where enforcement action is likely to occur.
- 4.2 Given the PSPO would be a boroughwide approach to dealing with dog control related matters it is important to ensure the conditions set out in the order are fair, proportionate and focussed around the problems related to the local community.
- 4.3 The boroughwide PSPO may contain some of the following conditions:
- Failure to clear up any faeces after your dog
  - The requirement to keep dogs on leads in specified areas
  - Leads by order of an authorised officer.
  - Exclusion of dogs in specified areas, for example enclosed children's play areas.
  - For dog owners to carry suitable means to remove any dog fouling.
  - A specific number of dogs to be walked by a single owner at any one time.

It is important to note, as part of this initial Cabinet report the final conditions will be developed based on the results of the public consultation, statistical data and discussions with key stakeholders. The above conditions are to provide an example to Members for the purpose of this report.

- 4.4 Non-compliance with the conditions set out by the order will result in an offence being committed. This offence will initially be dealt with by the issuing of a Fixed Penalty Notice. The initial penalty notice is £100 and failure to comply with this penalty notice could result in a maximum penalty of £1000 being imposed by the Courts.
- 4.5 It is important to note that an there would be an exemption applied to the above prohibitions based on the following:

- Where a person is registered as blind in a register compiled under section 29 of the National Assistance Act 1948 ; or

Where a person with a disability affecting their mobility, manual dexterity or ability to lift, carry or move everyday objects and who relies upon a dog trained by a prescribed charity for assistance

- 4.6 On agreement of this report and the planned approach it will likely take approximately 3 months to bring in the appropriate public space protection order.

## **5. CONSIDERATION OF ALTERNATIVE APPROACHES**

- 5.1 One alternative approach in relation to a boroughwide PSPO is that dog fouling enforcement continues under the current, repealed legislation. This is not recommended however due its limitations and the fact it has been repealed pending Local Authorities adopting new processes.
- 5.2 The secondary alternative approach is that the Council do nothing however this is not recommended as there would be no enforcement available for those individuals who fail to manage and control their dog appropriately.

## **6. IMPLICATIONS FOR LOCAL PEOPLE/SERVICE USERS**

- 6.1 For the vast majority of local people across Barnsley this will not affect them and the implications against law abiding citizens across Barnsley will be limited. Those intent on breaking current legislation and/or causing nuisance behavior with their dogs would have implications due to the additional ability to deal with them for breaking conditions within the relevant order.

## **7. FINANCIAL IMPLICATIONS**

- 7.1 Consultations have taken place with representatives of the Service Director Finance (S151 Officer)
- 7.2 There is limited costings involved with the development of the order for the creation and development of signage to be installed at key locations across the Borough
- 7.3 These signs will be developed in conjunction with internal departments within the Council, and the costs will be contained within the service's current budget
- 7.4 Safer Neighbourhood Services would be responsible for the proposed PSPO, however, a third party contractor may be commissioned on behalf of the Local Authority to deal with offences through FPNs in the first instance. The income generated through FPNs would be used to commission the third party contractor.

## **8. EMPLOYEE IMPLICATIONS**

- 8.1 The policing of any orders across the Borough requires resource and there are currently limited resources available within the Safer Neighbourhood Service to deal with these additional breaches.
- 8.2 It is proposed that this type of enforcement may be dealt with on behalf of the Council by a commissioned contractor in order to allow limited Council employed

resource to deal with the subsequent higher-level enforcement action required should any initial Fixed Penalty Notice remain unpaid.

- 8.3 Whilst it is proposed the day to day enforcement of the order would sit with a potential commissioned contractor all front-line staff within the Safer Neighbourhood Service and other relevant services would have the ability to deal with the offences when witnessed.

## **9. LEGAL IMPLICATIONS**

- 9.1 In the development of any order associated with dog control, consideration needs to be applied to existing legislation and governance around the welfare of animals. As part of the initial consultation and survey, the Safer Neighbourhood Service will liaise closely with Legal Services.
- 9.2 There will be consideration applied in relation to ensuring the order remains proportionate and legitimate in-line with Environmental Enforcement Policies.

## **10. CUSTOMER AND DIGITAL IMPLICATIONS**

- 10.1 The customer implications associated with this is that Local Communities will see that the Local Authority are taking positive action in dealing with environmental blight and nuisance caused by dogs.

## **11. COMMUNICATIONS IMPLICATIONS**

- 11.1 There will be some key communication messages to be delivered as part of the development and any subsequent implementations of an order.
- The consultation with residents will need to be publicised. Dependent upon Covid-19 restrictions at the time of the consultation; a variety of consultation and communications methods will need to be applied. Working with teams across the council and partners to reach different areas of the borough.
  - Communication material to be created to inform residents of any changes, delivered with a multi-channel approach.
  - Clear guidance for residents with dogs, to be provided on the council and partner websites.
  - Council and partnership communications to be delivered around what the expected behaviours of dog owners in Barnsley should be.

## **12. CONSULTATIONS**

- 12.1 At the time of developing this early notification Cabinet report, consultation has not yet begun. Following approval of the planned approach to implementing a boroughwide PSPO then the formal consultation process will begin.
- 12.2 As part of the consultation there will be wider consultation required along with other stakeholders such as Adult Social Care due to the duty of care for pets under the Care Act and more.

### **13. REDUCTION OF CRIME AND DISORDER**

- 13.1 Environmental Crime Is a blight on local communities whether this is in the form of dog fouling, fly-tipping or littering. With all other offences such as littering and fly-tipping there is current, suitable legislation available for the enforcement however there is no current legislation for dog fouling without the development of a PSPO.
- 13.2 It is important to note as part of this report that enforcement for dog fouling has taken place and still does however the legislation for it is now old and no longer suitable due to being repealed. Even on this basis enforcement staff have issued a high number of Fixed Penalties for dog fouling offences across the borough.

### **14. RISK MANAGEMENT ISSUES**

- 14.1 A highlighted risk is the enforcement of the order, as highlighted in section 8 above. The current resources available in-house to enforce the order are limited however by opting to utilise the current commissioned environmental enforcement contractor, and any others in future to enforce the order this mitigates the associated risk.
- 14.2 An additional risk associated with the development of a PSPO is legal challenge against the conditions. As part of the consultation into the development of a boroughwide order best practice will be considered in conjunction with key organisations associated to animal welfare.

### **15. HEALTH, SAFETY AND EMERGENCY RESILIENCE ISSUES**

- 15.1 In relation to Health, dog fouling can be a major concern to many people, not just because of the mess it causes, but because it can be a health risk. Dogs may deposit roundworm eggs (*toxocara canis*) in their faeces, which become infections after about three weeks and can remain so for up to two years.

Anyone, but particularly children playing near to the ground, can run the risk of picking up and swallowing the eggs. The eggs can then pass into the blood stream into the body creating a range of symptoms related to toxocaral infection.

### **16. LIST OF APPENDICES**

None


### **17. BACKGROUND PAPERS**

None

If you would like to inspect background papers for this report, please email [governance@barnsley.gov.uk](mailto:governance@barnsley.gov.uk) so that appropriate arrangements can be made

**Report author:** Mark Giles

Financial Implications/Consultation



14.07.20

.....  
*(To be signed by senior Financial Services officer  
where no financial implications)*

BARNSELEY METROPOLITAN BOROUGH COUNCIL

This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan.

REPORT OF THE DIRECTOR OF CORE SERVICES  
TO CABINET

**CORPORATE PLAN PERFORMANCE REPORT**  
**QUARTER 1 APRIL TO JUNE 2020**

**1. PURPOSE OF REPORT**

- 1.1 The purpose of this report is to introduce the council's latest Corporate Plan Performance Report, drawing upon information available for Quarter 1 (Q1), and to provide an overview of progress achieved in delivering the priorities and outcomes of the Corporate Plan 2017-2020.

**2. RECOMMENDATIONS**

It is recommended that:

- 2.1 Cabinet review, challenge and scrutinise the contents of the Corporate Performance Report in relation to the delivery of the Corporate Plan priorities and outcomes.
- 2.2 The Performance Report is shared with the Overview and Scrutiny Committee to inform and support their ongoing work programme.

**3. INTRODUCTION/BACKGROUND**

- 3.1 The Corporate Plan contains three priorities, supported by 12 outcomes. These are reflected in the 2020 Outcomes Framework and outline what the council has committed to undertake in order to deliver the priorities. It is also recognised that the council is not solely accountable for delivering these outcomes, as it works in partnership with other organisations. The year-end position against these outcomes is summarised in the Scorecard below.

**4. Corporate Plan Scorecard**

THRIVING & VIBRANT ECONOMY	PEOPLE ACHIEVING THEIR POTENTIAL	STRONG & RESILIENT COMMUNITIES
1. Create more and better jobs and good business growth	6. Every child attends a good school and is successful in learning and work	10. People volunteering and contributing towards stronger communities
2. Increase skills to get more people working	7. Reducing demand through improving access to early help	11. Protecting the borough for future generations
3. Develop a vibrant town centre	8. Children and adults are safe from harm	12. Customers can contact us easily and use more services online
4. Strengthen our visitor economy	9. People are healthier, happier, independent and active	
5. Create more and better housing		

**Key** – The ratings are based upon the performance indicators that relate to each Corporate Plan outcome and 2020 Outcome Framework achievement to provide a rounded picture of performance, including financial performance.

<b>R</b>	Performance against majority of indicators is below target for this point of the year
<b>A</b>	Performance is mixed, some indicators will be on track to achieve targets and others will require improvement to achieve targets
<b>G</b>	Performance against majority of indicators is in line with targets for this point of the year

## **5. Progress against Priorities and Performance Measures**

- 5.1 The Q1 position for each priority area is detailed in the Corporate Performance Report, which includes both the data and supporting narrative. The Q1 Corporate Performance Dashboard can be accessed via this link:  
<https://app.powerbi.com/view?r=eyJrljoiNjA1ZTJkZTctZDNjMS00NmJlLWlzMjAtZTVjMjg2YTl5MmZmliwidCI6ImJhNmEyNDcxLTZmZDAtNDMxNC1hOTY5LTQ4ZDhjZGM0YzRmOCIsImMiOjh9>

## **6. Consultations**

- 6.1 Consultations have taken place with a number of officers from all Directorates within the council who have contributed to the report and its content.
- 6.2 Consultation has also taken place with all members of the Senior Management Team who have collectively reviewed the report.

## **7. Risk Management Issues**

- 7.1 The report identifies a number of performance issues and risks as an underlying consideration throughout the report under each of the outcomes.

If you would like to inspect background papers for this report, please email [governance@barnsley.gov.uk](mailto:governance@barnsley.gov.uk) so that appropriate arrangements can be made.

# Corporate Plan Performance Report

Page 121



2020 - 2021 Quarter 1 Apr-Jun

## Welcome to Our Corporate Plan Performance Report

The council’s Corporate Plan for 2017-20 sets out what we aim to achieve over the next three years to improve outcomes for our customers and the community. It explains what we want to do, how we plan to do it, and how we’ll measure whether we’re on track to achieve it. We have extended the plan through to April 2021. We feel that specific areas warrant greater attention, emphasis, and possibly resources, to influence other areas of activity and make the greatest impact overall, so this is where we’ll focus our performance management and reporting arrangements to keep a closer eye on how well we’re doing.

Our three main priorities are:






Each priority is broken down into outcomes, which are long term and sustainable benefits that support the overall success of the priority. For each outcome there are performance indicators (PIs) which are the activities that we measure to understand whether we’re on track to achieve it.

This report provides an overview on how we are performing for the quarter. It should be read in partnership with the accompanying performance Data table (a link to which is available on the last page of this report).

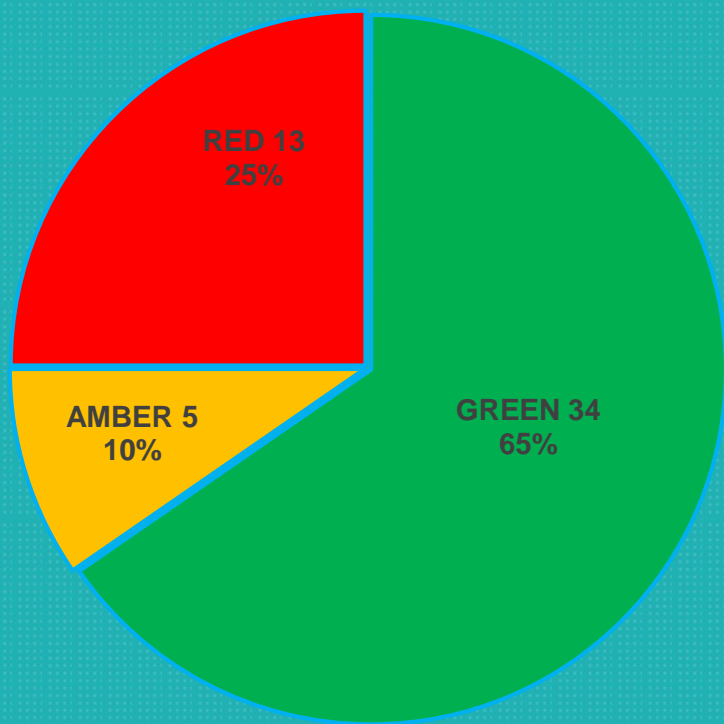
Throughout the document you will see that some of the figures are coloured differently. This “RAG (Red, Amber or Green) Rating” indicates how we are performing against our targets and is explained below, where figures are not coloured, there are no targets set but we still want to monitor our performance.

We have highlighted the PIs that are RAG rated as red throughout the report.

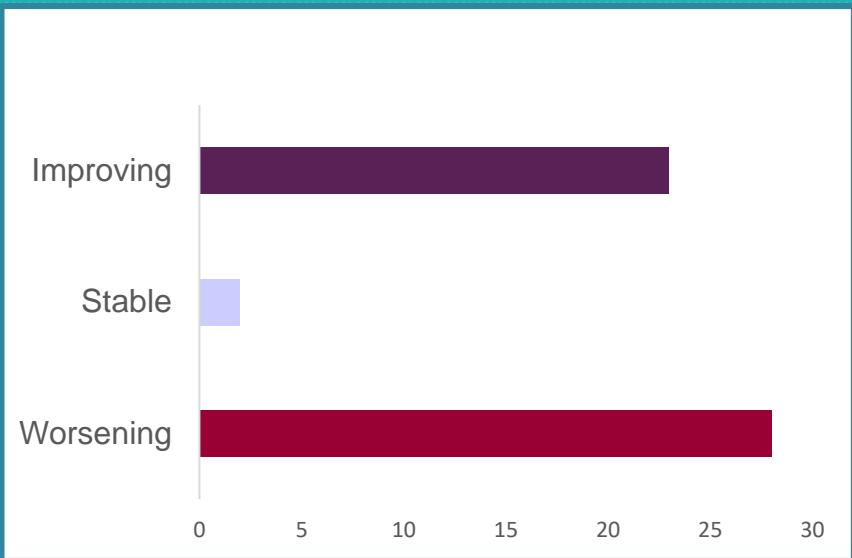
	Performance is more than 10% below target for this point of the year
	Performance has been satisfactory and within 10% of the target for this point of the year
	Performance against indicator is in line with targets or better for this point of the year

# Performance Summary

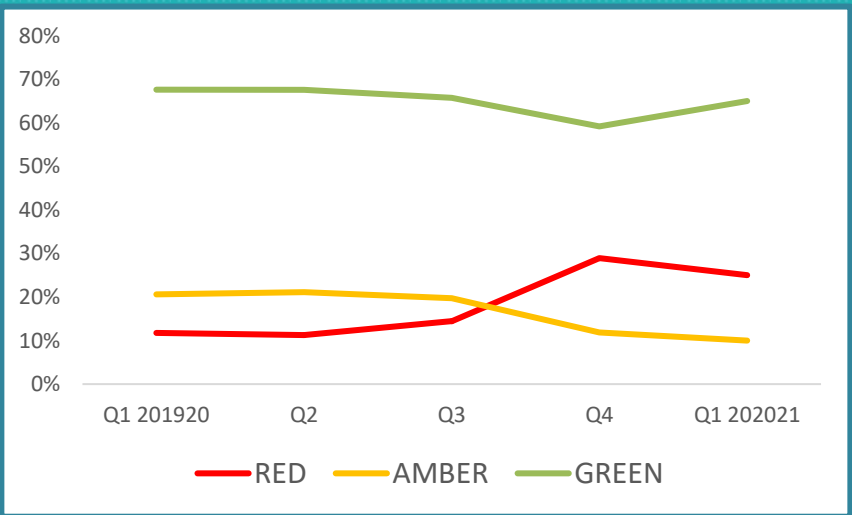
Q1 RAG Ratings



Q1 Direction of Travel



Overall Status Trend



# Performance by Priority

**THRIVING &**  
VIBRANT ECONOMY

8

0

6

**PEOPLE** ACHIEVING  
THEIR  
**POTENTIAL**

2

2

17

**STRONG &**  
RESILIENT COMMUNITIES

2

0

10

**ONE COUNCIL**

1

3

1

# Corporate Plan Score Card



The ratings are based upon the performance indicators that relate to each Corporate Plan outcome to provide a rounded picture of performance, including financial performance. At year end, individual indicators are mostly given either a red or green RAG dependent upon targets being met or not. In exceptional cases we may assign an amber rating where the target is missed by a narrow margin.

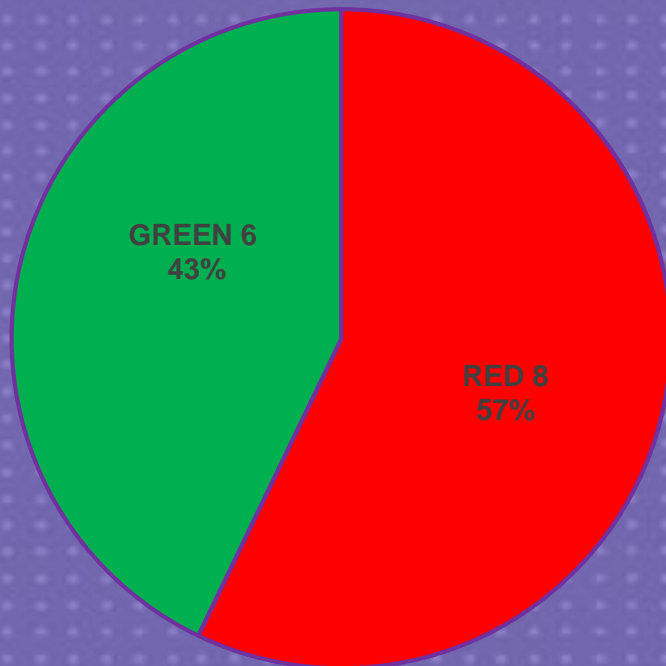
Page 125

1. Create more and better jobs and good business growth	6. Every child attends a good school and is successful in learning and work	10. People volunteering and contributing towards stronger communities
2. Increase skills to get more people working	7. Reducing demand through improving access to early help	11. Protecting the borough for future generations
3. Develop a vibrant Town Centre	8. Children and adults are safe from harm	12. Customers can contact us easily and use more services online
4. Strengthen our visitor economy	9. People are healthier, happier, independent and active	
5. Create more and better housing		

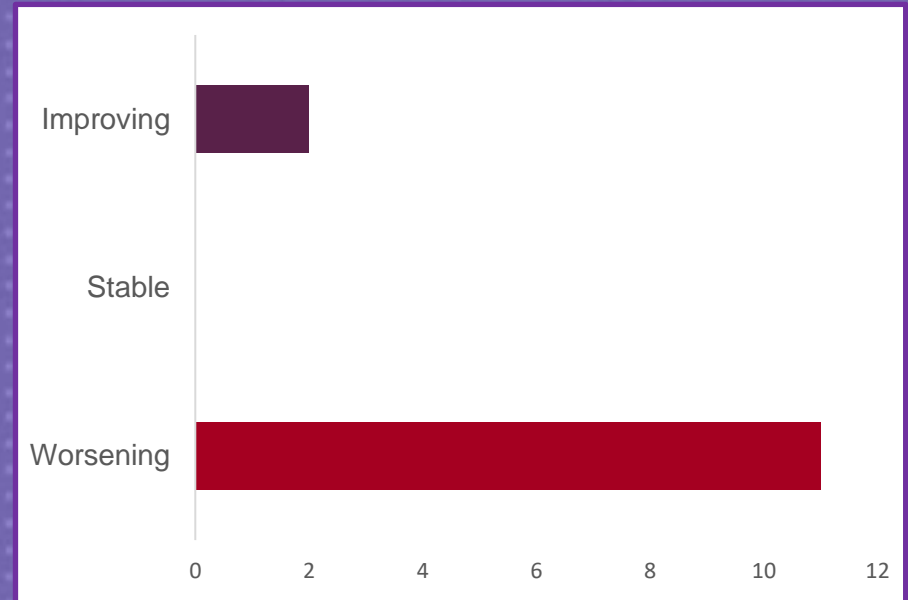
R	Performance against majority of indicators is below target for this point of the year
A	Performance is mixed, some indicators will be on track to achieve targets and others will require improvement to achieve targets
G	Performance against majority of indicators is in line with targets for this point of the year

# Performance Summary

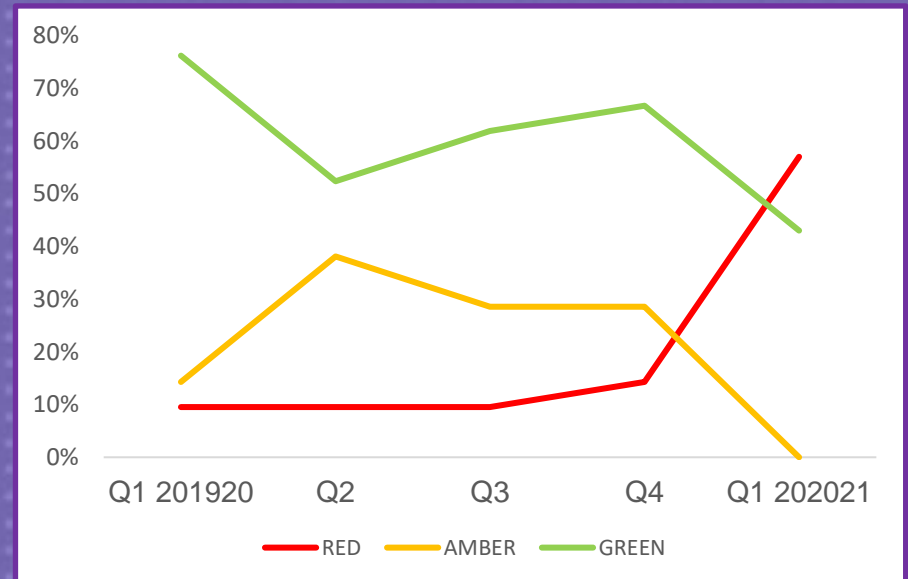
**Q1 RAG Ratings**



**Q1 Direction of Travel**



**Overall Status Trend**





**Matt Gladstone, Executive Director, Place**

The economic forecast for the UK is challenging, and Barnsley even more so. The country is about to enter into a recession after 2 periods of negative growth. We're feeling the effects in Barnsley despite our best efforts, with unemployment rising and business incomes reduced due to the impact of lock down. Our performance targets for jobs and town centre footfall have proved a step too far given the circumstances. Thankfully we've got brilliant teams and partners who don't accept the hand they're dealt. Our timely support measures have focussed on people, employment and place. I'm pleased to report improvements in our performance for key groups so they don't bear the brunt of recession. Performance improvements are recorded for services that impact on care leavers, young people and extending the reach of our museums and galleries during lock down. We're working hard with partners across Barnsley and Sheffield City Region to ensure residents and businesses are well equipped to face the road to economic recovery.

## Areas of Good Performance



- **Care Leavers into Employment, Education or Training**  
We have seen unprecedented exceptional performance in Q1 with 88.2% of care leavers in employment, education or training. (compared to 50% in Q1 19/20).
- **Number of 16 and 17-year-old Apprenticeships** - In Barnsley, 8.2% of 16/17 year-olds are on an apprenticeship compared with a regional average of 6.9% and a national average of 5.1%
- **Visitor numbers at Museums** – despite the COVID-19 lockdown we are on target, with over 171,000 visitors in Q1. This is due to the parkland and green spaces that remained open, accounting for 97% of visitors.

## Areas for Improvement



- **Private Sector Jobs** - 88 private sector jobs were created in Q1 against a target of 750. In this first quarter 90 job losses have been announced and we anticipate further losses in Q2 and Q3.
- **Apprentice Starts** - 4 employees started in on the programme in Q1. This equates to 0.09% of our annual target of 2.3%.
- **Town Centre Footfall** has been significantly affected by the Covid-19 lockdown and the Q1 figure is at 11% of the annual target.
- **Number of New Build Homes Completions** is at 8% of target with 52 new homes built in Q1.

## Museums Digital Engagement



As the museum buildings were closed the service developed a comprehensive online offer. The programme included virtual gallery tours and online exhibitions, virtual trips to the pub and back in time to Barnsley Markets, story times and children's activities, including "backyard forest schools" educating our online audience with basic bush craft skills and wildlife knowledge. One of the more popular

activities was the Cooper Gallery's daily digital jigsaw challenge which has been played by over 250,000 people. The programme was incredibly well received; Barnsley Museums Facebook alone had a reach of over 5 million people. Around 500 people a day took part in online daily challenges created under the banner of "Beat the Boredom". The programme not only engaged and entertained our local residents, it involved people from around the world, received national and international media coverage and was recognised as a best practice example by the Arts Council and the Local Government Association.

## Leading German tile manufacturer establishes UK headquarters in Barnsley



A leading tile profile manufacturer based in Germany, alferpro, has expanded its business into the UK and has set up a new sales headquarters in Barnsley as they look to make their mark on the UK market. Despite the current pandemic, the supplier of premium tile profiles has safely moved into a 5000sq ft warehouse at Carlton Industrial Estate and quickly record their first sale. Juan Sánchez from alferpro UK Ltd said:

"We're excited to be setup in Barnsley. It has fantastic links geographically and will allow us to establish our business across the whole of the UK."

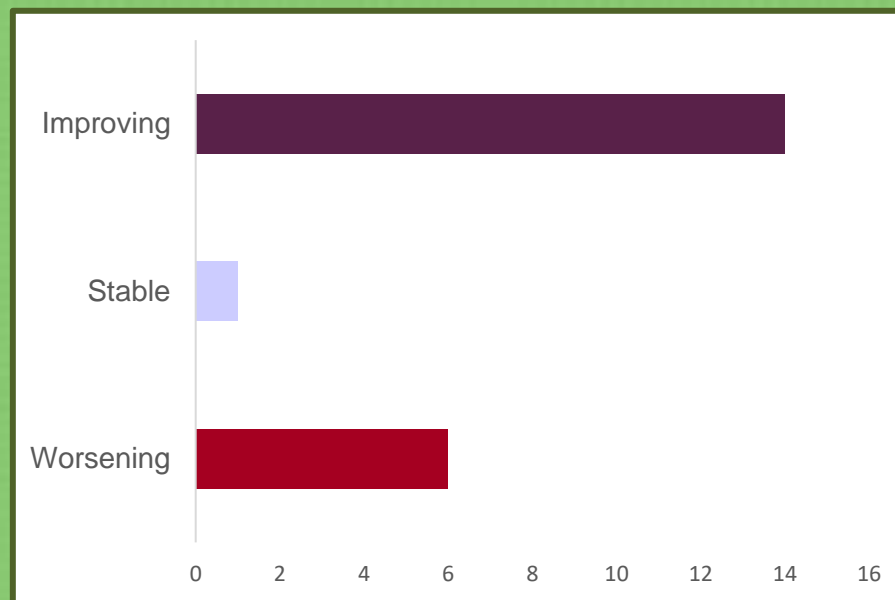
## The Music Service goes Digital

Our Music Service continues to support children/young people through a newly developed 'online learning' offer. This includes a brand-new section on the music hub website and a new YouTube Channel organised in playlists with over 700 free access tutorials and inspiring videos, as well as weekly challenges. We have had contact from across the country to ask if our model can be shared and learn from the technology we have used. Music tutors have made good contact and support with schools and many have been promoting our online offer to children and including in home learning packs. Social Media Engagement has been exceptional.

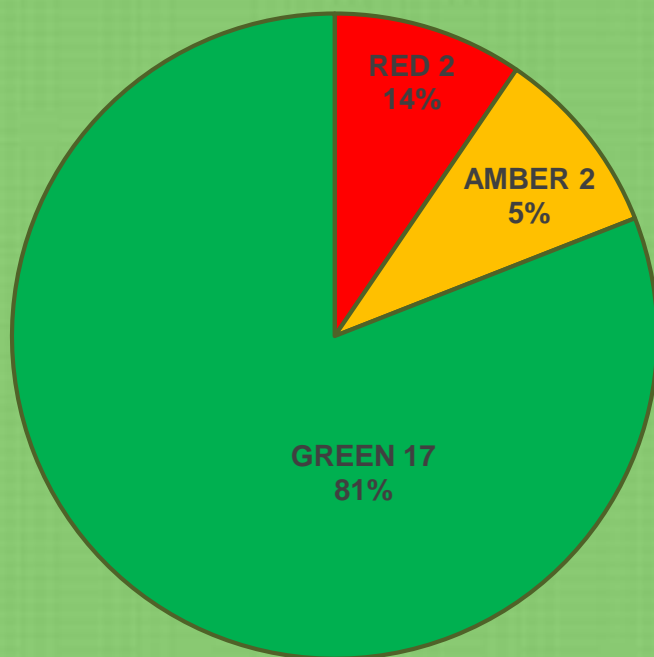


# Performance Summary

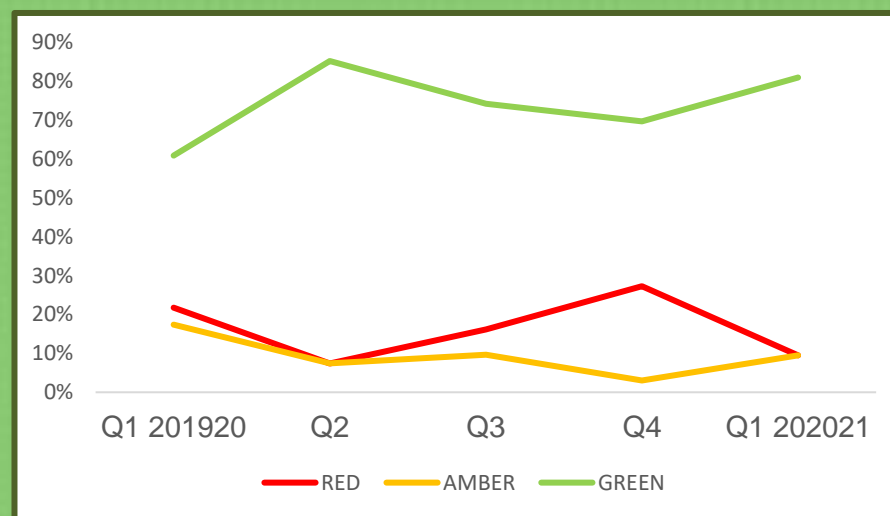
## Q1 Direction of Travel



## Q1 RAG Ratings



## Overall Status Trend



## Mel John-Ross, Executive Director, Children's Services



We have seen outstanding performance for Assessments for Children's Social Care completed within the national timescale of 45 days at 99.5% . As of

March 2020, 99.5% of Early Years and Child Care Settings in Barnsley were rated as good or outstanding by Ofsted, above both national and regional benchmarks. COVID-19 has impacted upon the take up of the 2 year old childcare funding, with settings having been forced to temporarily close. Q1 performance has dropped to 34% below the 74% target. A plan is in place for September.

## Wendy Lowder, Executive Director, Adults & Communities



We have seen Strong performance on adult social care reviews and timeliness of adult safeguarding responses.

This quarter has seen a significant reduction in admissions to residential care for over 65's as a consequence of Covid with the reablement target also significantly affected as a consequence of the delivery of the Discharge to Assess pathway. Further work on both areas is to take place during 2020. ASB incidents whilst higher are in the main related to COVID-19. Neighbourhood disputes are still lowest across South Yorkshire.

## Julia Burrows, Director of Public Health



It's pleasing to see that we achieved our locally set target to reduce the proportion of women who are smokers at the time their baby is delivered.

The latest data for Barnsley shows that 16% of new mothers are smokers. Whilst our rate remains higher than the figures for Yorkshire and Humber (14.4%) and the national figure (10.6%), there is a time lag on the Public Health Outcomes Framework data, and local intelligence suggests that the current rate in Barnsley is lower than 16%. Due to the decreasing trend observed locally, we will be looking to reduce the target by 1% in the second year with a stretch target of 2%, which will bring us in line with the regional average.

## Areas of Good Performance



- **Education, Health and Care Plans** – in Q1, 87.5% were issued in 20 weeks without exception.
- **Assessments for Children's Social Care** - timeliness has improved significantly with 48.5% of assessments for children's social care carried out within 20 days of referral in Q1.
- **Timeliness of Adult Social Care Reviews** – the Adult Social Care Service continues to perform well with 87.9% of reviews completed in a timely manner.
- **Smoking Status at Time of Delivery** - We achieved our locally set target to reduce the proportion of women who are smokers at the time their baby is delivered. The latest data for Barnsley (2018/19) shows that 16% of new mothers are smokers.

## Areas for Improvement



- **Reablement** – 28.3% of clients completed reablement episodes with no long-term needs. Due to COVID-19, the number of routine operations within Barnsley Hospital has been minimal, therefore the cohort of clients being discharged did not meet the criteria/pathway that the reablement services could assist.
- **Anti-Social Behaviour Incidents** - There were a total of 1815 ASB incidents this quarter. This is 33% higher than the same time last year. A high number of the ASB cases have directly been linked to the COVID-19 crisis, where residents have reported others for breaching lockdown restrictions by having visitors at a property that do not make up a regular household.

**16.9%** of referrals into children's social care were repeat referrals in Q1.

Assessment timeliness has improved significantly with **48.5%** of assessments for children's social care carried out within 20 days of referral in Q1.

Excellent performance on S47 investigations continues into 2020/21. 85 of 93 child protection conferences were held within 15 days, giving a performance figure of **91.4%**.

At least 5 children (**5.8 %**) were subject to a child protection plan for a second time in Q1.

## Smoking Status at Time of Delivery

The latest Public Health Outcomes Framework data for Barnsley (2018/19) shows that **16%** of new mothers are smokers. Whilst we have met our local target, this remains higher than the Yorkshire and Humber rate (14.4%) and the national rate (10.6%) and local intelligence suggests that the current rate in Barnsley is actually lower than 16%.

## Timeliness of Adult Social Care Reviews

The Adult Social Care Service continues to perform well with **87.9%** of reviews completed in a timely manner. Covid-19 does not appear to have had any effect on this indicator.

## Prosecution for Breach of Community Protection Notice



A full case file has been completed for the Council legal team to submit to Court for prosecution due to a breach of a Community Protection Notice. A number of officers with the SNS Team have worked on this case over a long period of time and have given the landlord every opportunity to clear the waste in and around this property. There are a high number of incidents reported about this property including

Anti-Social Behaviour and drug dealing over a considerable length of time. Funding was sourced to provide a skip and the Environmental Task Force provided additional support to clear the area.

## What's Your Move? Campaign



In May, the Active in Barnsley Partnership launched the 'What's Your Move' campaign, to encourage residents to move more and incorporate regular exercise and activity into their daily lives. The campaign, which will showcase a variety of resources on social media, aims to raise the importance of moving more for good mental and physical health. The partnership hopes that this will encourage Other

organisations in the Active in Barnsley Partnership who will also be sharing ideas and inspiring people to move more. These partners include Barnsley Premier Leisure, Reds in the Community, and Barnsley Football Club.

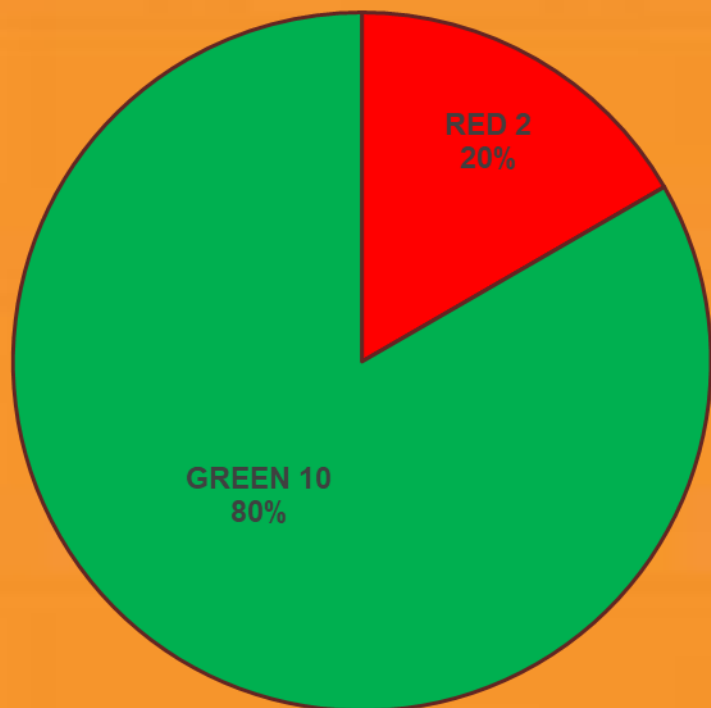


## Dementia support helpline

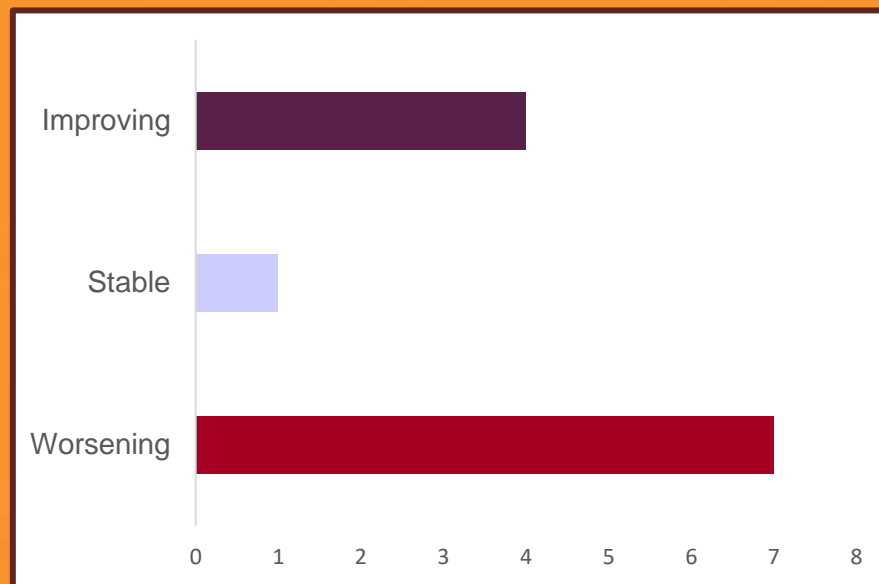
A new Barnsley dementia support helpline has been set up to provide support to people living with or affected by dementia in Barnsley. During the Coronavirus (COVID-19) pandemic, social gatherings, activity groups, singing groups and day centres have had to stop their services for the time being. Although lots of virtual and digital support groups have been set up, there may still be families affected by dementia who are struggling. The helpline is available seven days a week, from 8pm to midnight. It's made up of senior, experienced staff from five local dementia support organisations.

# Performance Summary

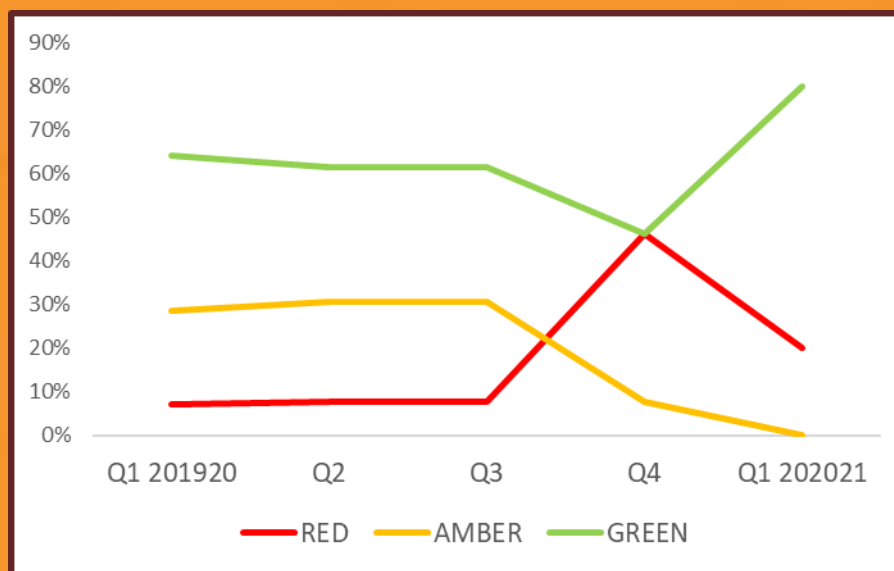
Q1 RAG Ratings



Q1 Direction of Travel



Overall Status Trend



## Wendy Lowder, Executive Director, Adults and Communities



Whilst volunteering was impacted during Covid we have still seen great examples of volunteering for example 271 Community Responders and 99 sewers in the Borough who have all been doing some fantastic work to support their local communities with for example shopping, befriending calls and making face coverings.



## Matt Gladstone, Executive Director, Place

Lockdown has had a significant impact on environmental & transport services. At one point over 25% of the workforce were unavailable for duties and many services had to be paused to support category 1 critical front line services. During this time employee and resident safety has been the most important aspect to consider. Services have adapted and have been delivered safely. The lock down period has also witnessed a real appreciation for our front line workers with considerable acts of kindness being shown towards our staff. All services are now back up and running and incorporating the required safe systems of work aligning to the latest government advice.

## Areas of Good Performance



- **Take up of Volunteering Opportunities** - over 1,000 people volunteered in their communities in Q1 despite COVID-19 impacting on the number of opportunities. The Area Team worked with 271 Community Responders and 99 sewing volunteers.
- **Fly Tipping** – in Q1 we have cleared 100% of fly tipping from public land within 5 days.
- **Repairing of signal faults** – we are back on track with this indicator with 98.3% of faults fixed within 24 hours.
- **Air quality monitoring** – a significant reduction in road traffic during lockdown means that we have seen a 34% reduction in nitrogen dioxide levels at the Pogmoor air quality monitoring station.

## Areas for Improvement



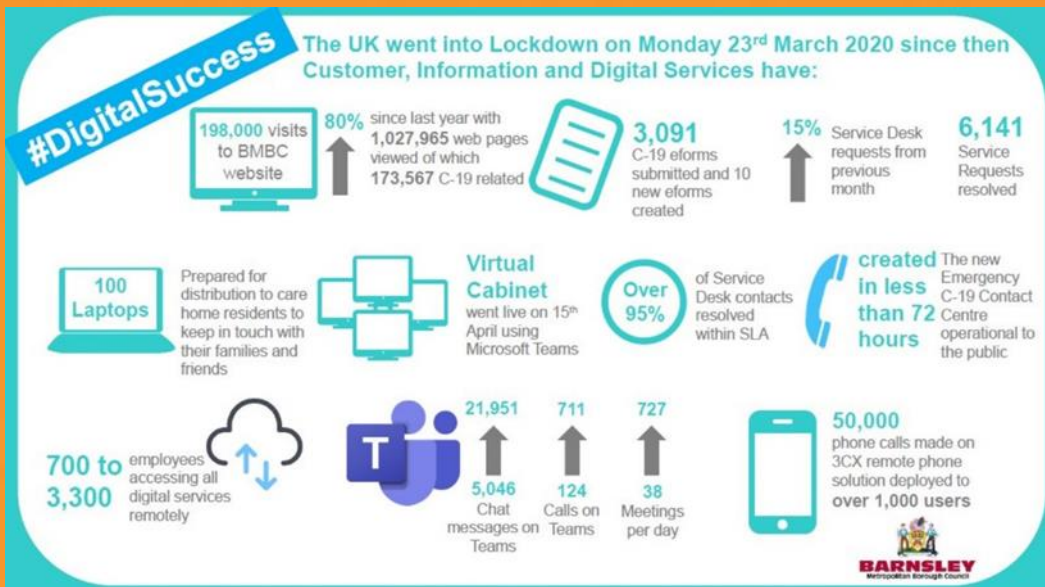
- **Percentage of household waste successfully recycled** - The suspension of the green waste collection service has had a significant impact on our recycling rate, and we have fallen below target at 33.9%.
- **Ultra Low Emission Vehicles (ULEVs)** – we are still waiting for charging points to be installed for these vehicles and so we have been unable to upgrade any of our fleet at this stage.

## COVID-19 Contact Centre

In response to the Coronavirus crisis, we were one of the first Local Authorities to set up a dedicated customer contact centre, which was created and operational to the public within 72 hours. Overall, 12 new customer processes (end to end service delivery) were launched including new eforms to sign up for the community responders scheme, to request emergency essential food, prescription support, befriending services and emergency PPE.

Since going live stats for calls taken on COVID lines are:

- 4824 calls offered
- 4721 calls handled
- Average queue time is 11 seconds
- 92% of calls answered in less than 30 seconds.



## Community Responder Scheme



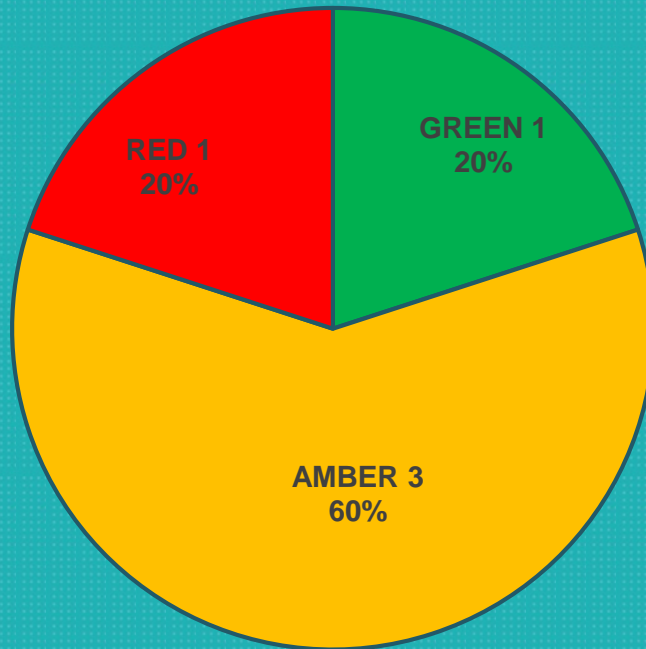
To ensure that communities and people are supported across the Borough, BMBC set up a COVID-19 contact centre for those who don't have any support networks to help them

through the Coronavirus period. Part of this support includes help with essential shopping and befriending. To support the shopping and befriending, BMBC in partnership with Barnsley CVS launched the Barnsley Community Responders – local people volunteering their time to support people during COVID-19. We received a number of comments from volunteers regarding their experiences including this one: “As soon as we went into lockdown and I was furloughed, I immediately thought I need to help my local community and the vulnerable people within it. I've loved speaking to people on the phone and going out delivering parcels etc. It's given me a sense of community spirit and real gratification that I haven't wasted time Doing nothing. I would do it all over again and I'm grateful for the opportunity to volunteer Thank you!”

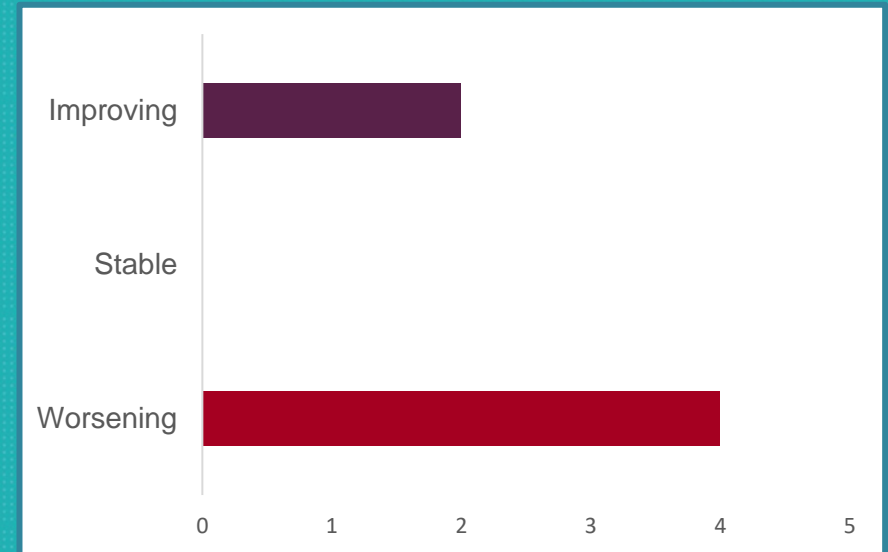


With roads quieter during lockdown, our Highways and Engineering team were able to bring forward and complete several key projects which would usually cause disruption and service delays at a cost to the Council and residents.

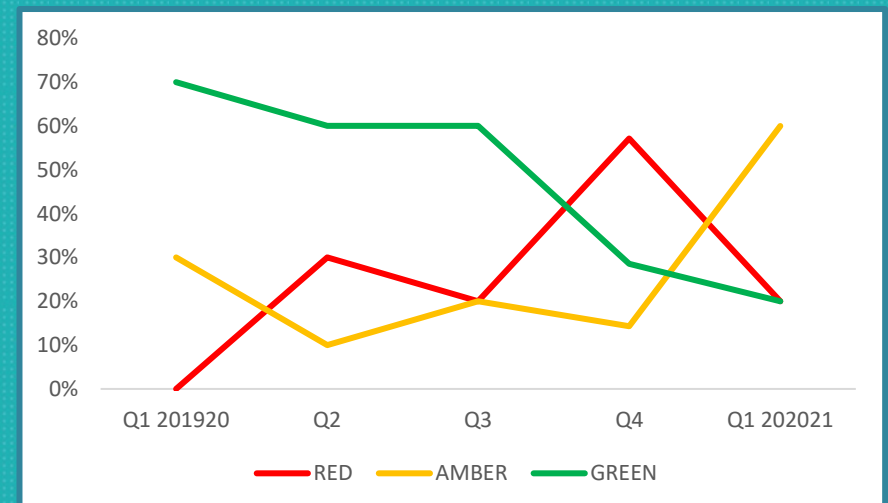
## Q1 RAG Status



## Q1 Direction of Travel



## Overall Status Trend



*Our “One Council” Priority includes the things that we want to achieve to ensure that we are running our council as efficiently as we can, enabling us to provide the best possible outcomes for our district and its residents.*



**Shokat Lal, Executive Director, Core Services**

In this first quarter we are seeing the knock-on effects of the COVID-19 pandemic on our collections activity with Council Tax and Business rates collections falling short of target. Whilst collection activity has been resumed, we are currently unable to take any cases to court which has greatly reduced our powers of collection. We have also seen a slight reduction in efficiency savings reported by Directorates. Moving forward, the delivery plans and expected outcomes will be reviewed with departments on a monthly basis. Whilst our sickness absence rate remains off-target, it is encouraging to see that the rate is lower than that observed at Q1 last year and COVID-19 has not significantly impacted our overall sickness absence rate. Within this quarter we have also seen some incredible achievements that are a testament to the way our staff have pulled together and continued to deliver an excellent service during these challenging times. We have seen staff redeployed into new roles, supporting the emergency contact centre, distributing PPE and supporting waste services and many others. There have also been significant achievements in I.T and meeting our Digital First agenda, with the enablement of mass home-working and the creation of the new emergency contact centre within 72 hours. We were also one of the first councils nationally to stream our council cabinet meetings to the public, allowing us to continue our democratic processes.

## Finance

A total of £7.448M of efficiency savings are to be delivered in 2020/21. Directorates are reporting a **96%** delivery against this target.

The Council Tax collection rate in Q1 was **94.52%** falling short of target by 1.48%.

The Business Rates collection rate was **94.19%** and has fallen short of target by 3.31%.

## GOVERNANCE

Using technology to allow public council meetings to stream online

"We were one of the 'digitally-first' councils nationally to stream our council cabinet meetings to the public and had 41 and 56 live viewers respectively for our first 2 meetings..."

#Digitalfirst



## Sickness Absence

Total FTE days lost to sickness absence per employee in Q1 is **1.82** days. This is slightly lower than Q1 2019/20 (1.85 days lost)

Long-term sickness absence is 1.21 days and short-term sickness absence is 0.61 days.

## BETTER FOR BARNSELEY

- Job role:**  
Travel enabler
- New role:**  
Support worker for the reablement team
- Responsibilities:**  
Carrying out various tasks to support people living in their own homes and maintain their independence and quality of life
- Experience so far:**  
Enjoys the appreciation and thank you from the clients after every visit



#BarnsleySpirit

Working together to provide critical services to our communities

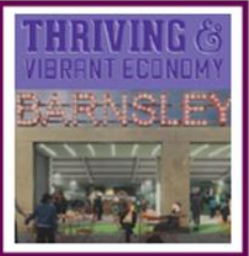
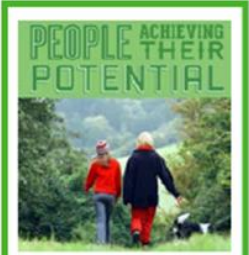




## Redeployment During Covid-19

Our flexible and determined workforce embraced a different way of working, with staff pulling together and working hard to make sure residents and businesses in Barnsley were given full support during these challenging times. This included fulfilling tasks in the emergency contact centre, distributing PPE, supporting our waste workers and joining the Enterprising Barnsley contact centre to name a few. By pulling together, it has shown what a remarkable and truly resilient workforce we are proud to offer to the people of Barnsley.

# KEY ACHIEVEMENTS AND ACTIVITIES

THE TIMELINE BELOW SHOWS SOME OF THE KEY ACHIEVEMENTS AND ACTIVITIES THAT TOOK PLACE DURING QUARTER 1 (APRIL-JUNE 2020).

PRIORITY	APRIL	MAY	JUNE
	Over £19m provided to 1762 Barnsley businesses in grants during COVID-19 crisis, ahead of receiving money from central government	The Glass Works is shortlisted for a Planning Award in the category 'Best use of publicly-owned land and/or property in placemaking'	The Council celebrated the amazing response from 1,251 residents of the borough who volunteered for the Community Responder scheme
	94% of Barnsley children get their first choice of Primary School this year, an improvement on the previous year's figure of 90%	Barnsley Council joins the Relationship Matters partnership between 15 local authorities to help families who might be having relationship difficulties	Annual report shows progress and achievements made in supporting children and young people in care and care leavers
	'Barnsley in Bloom' poster competition goes digital after schools close due to COVID-19, encouraging Barnsley's budding artists to get involved	Barnsley's Household Waste Recycling Centres re-open with significant restrictions to protect the public and staff from the risk of COVID-19	The Council proposes to install a Coronavirus memorial in the town centre, in tribute to those who lost their lives and in recognition of the Boroughs key workers and volunteers.
	Cabinet members approved the council's new Cyber Security Strategy.	Over 160 council staff are redeployed to provide front-line support to Barnsley's residents and businesses during the coronavirus pandemic.	Barnsley Town Hall lights up blue as part of the weekly show of appreciation for key workers
			The Council publishes an Outbreak Control Plan outlining its approach to prevent, detect, respond to, and reduce the impact of Coronavirus among the borough's population.

## Finance Data - Spend Per Outcome

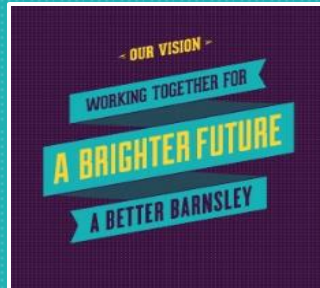
Outcome	Budget	Out-turn	Variance	% variance	Commentary
Outcome 1	1,837,695	2,058,590	220,894	12%	Shortfall in income due to COVID-19
Outcome 2	1,627,550	1,630,697	3,147	0%	Balanced position as per Q1
Outcome 3	(345,140)	340,369	685,509	199%	Shortfall in markets and town centre income due to COVID-19
Outcome 4	1,987,113	2,071,580	84,467	4%	Shortfall in income and extra costs due to COVID-19
Outcome 5	1,632,614	1,747,314	114,700	7%	Shortfall in income due to COVID-19
Outcome 6	5,090,407	6,289,230	1,198,732	24%	Additional costs for Home to School Transport due to higher than anticipated demand combined with a shortfall in income due to COVID-19
Outcome 7	6,139,721	6,779,504	639,783	10%	COVID-19 costs - support to third sector / voluntary organisations including early years settings
Outcome 8	80,828,356	92,056,656	11,228,300	14%	COVID-19 costs - payments to ASC providers; homelessness and rough sleepers; and additional children SW
Outcome 9	2,239,082	4,837,362	2,598,280	116%	Income shortfall against School Catering due to schools closures for COVID-19 combined with increased COVID-19 related Public Health costs
Outcome 10	4,680,862	4,697,385	16,523	0%	Balanced position as per Q1
Outcome 11	27,149,880	32,244,339	5,094,459	19%	Loss of income due to COVID-19 - Car Parks, Highways and Licences combined with the additional cost of maintaining services during the pandemic including the additional cost of waste collection and traffic management at the authority's HWRCs.
Outcome 12	3,103,409	3,321,236	217,828	7%	Increases in staffing costs and standby payments

# Contact us

If you have any additional questions about our corporate performance, please contact us at:  
[BusinessImprovement&Intelligence@barnsley.gov.uk](mailto:BusinessImprovement&Intelligence@barnsley.gov.uk)

In addition to this report, we have published a data table [here](#) which provides the detail around all of our corporate performance indicators. These are the activities that we measure to understand whether we're on track to achieve against our overall outcomes and priorities.

<https://www.barnsley.gov.uk/services/our-council/our-performance/how-we-measure-our-performance/>



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**BARNSELY METROPOLITAN BOROUGH COUNCIL**

**This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan**

**Report of the Executive Director – Core Services &  
Service Director – Finance (Section 151)**

**CORPORATE FINANCE PERFORMANCE QUARTER ENDING 30<sup>th</sup> June 2020**

**1. Purpose of the Report**

- 1.1 To consider the financial performance of the Authority during the first quarter ended June 2020 and assess the implications against the Council's Medium Term Financial Strategy (MTFS).
- 1.2 This report is also the first update presented which reflects the impact of COVID-19 on the Council's financial position.

**2. Recommendations**

- 2.1 It is recommended that Cabinet:

**CORPORATE FINANCE PERFORMANCE**

- Note the current forecast General Fund Revenue operational overspend in 2020/21 of £33.5M which includes the impact of COVID-19 on the Councils' financial position.
- Note the impact of COVID-19 on the Housing Revenue Account (HRA) which shows an operational overspend of £4.8M.
- Note the overall net impact (after Government funding) of £15.7M.
- Request that SMT identify potential key lines of enquiry emanating from any emerging alternate thinking around future service delivery that could deliver service improvement and cashable efficiencies to mitigate future year budget gaps; and
- Approve the write off of historic bad debts totalling £0.279M.

**CAPITAL PROGRAMME PERFORMANCE**

- Note the forecast position on the approved Capital Programme;
- Note the external funding position highlighted in paragraphs 4.8 .

**TREASURY MANAGEMENT**

- Note the key messages from the Council's Treasury Management activities.

### 3. Overall General Fund Position to the Quarter Ending June 2020

The COVID-19 pandemic has placed a significant strain on the 20/21 revenue budget. The Council is currently reporting an overall projected General Fund revenue overspend for 20/21 of £33.5M. This is comprised of a forecast overspend on Directorate budgets of £26M, and a £7.5M overspend on Corporate budgets.

In addition, there is a projected overspend of £4.8M on the Housing Revenue Account.

#### Key Messages

Directorate	Approved Net Budget 2019/20 £'000	Projected Net Outturn 2020/21 £'000	Covid Costs £'000	Covid Income Lost £'000	Business as Usual £'000	Variance £'000
Children	31,307	32,559	1,016	438	(202)	1,252
Place	44,073	53,359	3,352	5,861	73	9,286
Adults & Communities	62,897	73,888	11,574	22	(605)	10,991
Public Health*	4,515	5,892	1,659	8	(290)	1,377
Core Services	21,082	24,207	1,332	2,255	(462)	3,125
<b>Service Totals</b>	<b>163,874</b>	<b>189,905</b>	<b>18,933</b>	<b>8,584</b>	<b>(1,486)</b>	<b>26,031</b>
Corporate Items**	8,703	16,128	1,070	6,355	0	7,425
<b>Sub Total – Council</b>	<b>172,577</b>	<b>206,033</b>	<b>20,003</b>	<b>14,939</b>	<b>(1,486)</b>	<b>33,456</b>
HRA	0	4,777	1,977	2,800	0	4,777
<b>TOTAL</b>	<b>172,577</b>	<b>210,810</b>	<b>21,980</b>	<b>17,739</b>	<b>(1,486)</b>	<b>38,233</b>
<b>Less Covid 19 funding</b>						<b>(22,571)</b>
<b>NET COST</b>						<b>15,662</b>

\* The Public Health outturn includes the cost of the Council's outbreak control, specific funding for which has been received and included in the total Covid 19 Government funding.

\*\* The Corporate outturn includes a forecast shortfall in CTAX and Business Rate Income

#### Overall Forecast Position

3.1 The General Fund revenue outturn position as at June 2020 is currently reporting a forecast overspend of £33.5M. There is also a forecast overspend on the Housing Revenue Account of £4.8M.

3.2 Currently 96% of the 20/21 efficiency targets are forecast to be delivered (£7.1M against a target of £7.4M).

#### COVID-19

3.3 The COVID-19 pandemic is placing significant financial strain on the authority's 20/21 budget.

### COVID-19 Expenditure

- 3.4 It is currently forecast that leading the COVID-19 emergency response will cost the Council in the region of £22M. This cost includes providing additional support to the Social Care market, supporting the most vulnerable in society, maintaining social distancing, providing personal protective equipment as well as the increased cost of delivering front line services. Further detail is provided in the Directorate updates below.

### COVID-19 Income

- 3.5 A shortfall in income in the region of £18M is expected during 20/21 as a result of COVID-19. This includes lost income from fees and charges totalling £8M, £4M in Council tax, £2M in business rates and £3M in housing rents.
- 3.6 Further details of the income lost through irrecoverable fees and charges is provided in the Directorate updates below. Council tax collection is currently forecast at 94.5%, 1.5% below target. This is due to an increase in the number of residents claiming Local Council Tax Support as well as other residents who have struggled financially during the pandemic. Business Rates collection is forecast to be 94.19%, 3.13% below target largely as a result of the closure of all but essential businesses at the end of March.

### COVID-19 Government Support

- 3.7 Government have provided some financial support to help Council's through the pandemic. To date the Council has received £22.5M in funding. Further support has also been announced for lost income from fees and charges, though full details are yet to be received.
- 3.8 However, at this time it is considered that Government support will be inadequate to cover the full cost of responding to and recovering from the pandemic. To mitigate against this risk Cabinet approved the Barnsley MBC Recovery & Renewal Strategy in June (Cab 10/06/2020/10) together with the COVID-19 Financial Recovery Strategy.

### COVID-19 Financial Recovery

- 3.9 The COVID-19 Financial Recovery Strategy comprises of two phases:
- Phase 1 – Emergency Response & Short-Term Recovery [20/21 financial year];
  - Phase 2 – Longer Term Recovery and Sustainability [21/22 and beyond / MTFS].
- 3.10 Phase 1 of the strategy introduced a moratorium on all non-essential expenditure. This effectively instructs all services to review any planned but as yet uncommitted areas of spend and determine if this is absolutely essential in maintaining business as usual council activity. Any non-essential activity to be suspended until further notice.

- 3.11 This included the immediate postponement of some £43M of new investment [both capital and revenue]. A full review of this investment has subsequently been completed with £14.5M being released to be progressed with immediate effect, largely as a consequence of the positive impact this will have on the recovery of communities and the local economy.
- 3.12 This leaves investment (£28.5M] still on hold to mitigate the 20/21 forecast deficit position should that be required.
- 3.13 In addition, Cabinet have previously approved the earmarking of £1.9M of strategic reserves to support the broader recovery of council services, the organisation and wider place. To date around half of this funding has been committed as shown in the table below:

Recovery Theme	Costs Incurred	£'000
<b>Health &amp; Wellbeing</b>	Nothing to date	-
<b>Business &amp; Economy</b>	Business health checks and developing digital channels, reopening the high street, museums and cultural venues.	496
<b>Community Resilience</b>	Town centre communication (radios), town centre security and night marshals	116
<b>Education &amp; Skills</b>	Post 16 education provision	75
<b>Environment &amp; Infrastructure</b>	Nothing to date	-
<b>Business Continuity</b>	Re-opening office building costs (cleaning security etc), additional homeworking equipment	258
	<b>TOTAL</b>	<b>946</b>

## **DIRECTORATE UPDATES**

- 3.14 Council services are forecasting a significant overspend for 20/21 of £26M. This is made up of £27.5M of costs relating to the impact of COVID-19, offset by operational underspends of (£1.5M). Details of variances have been split between existing business as usual activities and those relating to COVID-19.

### **Children's Services Directorate**

People Directorate	Approved Net Budget 2020/21 £'000	Projected Net Outturn 2020/21 £'000	Variance £'000	Variation Split by:		
				Covid Costs £'000	Covid Income Lost £'000	Business as Usual £'000
Education, Early Start & Prevention	3,466	3,749	282	120	364	(202)
Children Social Care & Safeguarding	25,640	26,610	970	896	74	-
Sub-Total	29,106	30,359	1,252	1,016	438	(202)
Schools	2,201	2,201	0	0	0	0
Total – People	<b>31,307</b>	<b>32,559</b>	<b>1,252</b>	<b>1,016</b>	<b>438</b>	<b>(202)</b>

- 3.15 The Children's Services Directorate is currently forecasting an **overspend of £1.252M**, of which £1.452M is related to COVID-19 pressures, offset by £0.202M operational underspends.

#### COVID-19 Costs

- 3.16 Additional costs of £1.016M are currently forecast. This includes employing additional Social Worker resource to support the increase in children's social care caseloads (£0.506M), an anticipated increase in Looked After Children [LAC] placement numbers / costs and respite care costs (£0.276M), support to early years care providers (£0.120M) and support for care leavers (£0.114M).

#### COVID-19 Income

- 3.17 The Directorate is anticipating income losses of £0.364M due to school closures and a reduction in the demand for Education Psychology, Education Welfare and SEND support services.
- 3.18 The closure of Newsome Avenue for respite care has also resulted in a £0.074M income pressure.

#### Business as Usual

- 3.19 Children in Care remains an area of concern, projecting an overspend of £1.1M. This cost has been fully offset in year by the planned use of one-off Social Care Grant, with the ongoing impact being considered as part of the revised MTFS. Over and above this an underspend of (£0.2M) is anticipated as a result of vacancies across Education, Early Start & Prevention.

#### Place Directorate

Directorate	Approved Net Budget 2020/21 £'000	Projected Net Outturn 2020/21 £'000	Variance £'000	Variation Split by:		
				Covid Costs	Covid Income Lost	Business as Usual
				£'000	£'000	£'000
Regeneration & Culture	14,903	18,251	3,348	669	2,866	(187)
Environment & Transport	29,170	35,108	5,938	2,683	2,995	260
<b>Total Place</b>	<b>44,073</b>	<b>53,359</b>	<b>9,286</b>	<b>3,352</b>	<b>5,861</b>	<b>73</b>

- 3.20 The Place Directorate is forecasting an **overspend of £9.286M**, the majority of which (£9.217M) is COVID 19 related.

#### COVID-19 Costs

- 3.21 Regeneration and Culture have seen additional costs of £0.669M associated with COVID-19. These costs include property related / building adaptations to support strict government guidelines (£0.112M), supplier relief (£0.215M),

delivering cultural services digitally (£0.050M) and conducting a Retail Impact Assessment (£0.018M).

- 3.22 The pandemic has also resulted in a delay to the town centre buildings review and delivery of 20/21 planned efficiency savings (£0.274M).
- 3.23 Environment and Transport have incurred significant additional costs of £2.683M as a result of the pandemic. These costs include; additional waste collection and disposal costs due to general increases in waste combined with the introduction of social distancing measures in operational delivery (£1.690M), additional costs of Home to School Transport to comply with the Government's COVID-19 safety guidelines (£0.867M) and the installation of a refrigeration unit at the crematorium (£0.076M). There will also be a delay in the delivery of planned 20/21 efficiency savings within Commercial Services (£0.050M).

#### COVID-19 Income

- 3.24 Regeneration and Culture forecast a shortfall in income of £2.866M. This relates to the loss of commercial rents (including markets) of £2.407M, as well as a general shortfall in fees and charges of £0.459M within the Employment and Skills service, planning fees and reduced Right to Buy sales.
- 3.25 Environment and Transport are anticipating income losses of £2.995M associated with; a shortfall in highway income as a result of the suspension of highways works in the first quarter (£1.346M), a loss of car parking income (£1.055M), a loss of commercial waste and recycling income (£0.348M), fee income from sports and leisure facilities (£0.138M) and a loss of income from the hire of vehicles to partners (£0.108M).

#### Business as Usual

- 3.26 Regeneration and Culture are reporting an overall underspend on BAU of £0.187M. This is as a result of savings on utility costs due to temporary building closures (£0.125M), vacancy management (£0.262M) and savings on cultural events (£0.038M). These have been partly offset by the running costs of under occupied buildings e.g. LIFT (£0.255M). Environment and Transport is reporting an overspend of £0.260M mainly due to a delay in the delivery of the Transfer Loading Station.

## **Adults & Communities Directorate**

Directorate	Approved Net Budget 2019/20 £'000	Projected Net Outturn 2020/21 £'000	Variance £'000	Variation Split by:		
				Covid Costs £'000	Covid Income Lost £'000	Business as Usual £'000
BU02 – Adult Social Care & Health	53,035	62,464	9,429	10,076	0	(647)
BU08 – Safer, Stronger & Healthier Communities	9,861	11,423	1,562	1,498	22	42
<b>Total Adults &amp; Communities</b>	<b>62,897</b>	<b>73,888</b>	<b>10,991</b>	<b>11,574</b>	<b>22</b>	<b>(605)</b>

3.27 The Adults & Communities Directorate is forecasting an **overspend of £10.991M**, of which £11.596M relates to COVID-19 pressures and £0.605M general underspends within Adults & Communities.

### **COVID-19 Costs**

3.28 Additional costs totalling £10.076M have been incurred to sustain the adult social care service / providers during the lockdown and ongoing recovery. This includes; payments to plan, payment of voids [to the end of September 2020] and payments to introduce infection control measures (£8.492M). The Council has also pooled resources with the CCG to support the cost of hospital discharges (£1.584M). The Directorate has also led the provision of support to the most vulnerable in society by providing financial hardship support, brokered the provision of accommodation for the homeless and rough sleeper's, provided the emergency contact centre and co-ordinated community response, food distribution, provided support to the voluntary sector as well as additional measures to combat an increase in anti-social behaviour (£1.498M).

### **COVID-19 Income**

3.29 Minor income losses [£0.022M] are anticipated as a result of the suspension of fixed penalty notices.

### **Business as Usual**

3.30 The Directorate is forecasting an underspend on its day to day operations of approximately £0.605M. This is due to a one-off underspend on the cost of residential care packages where there have been lower than anticipated placement numbers as a result of the pandemic (£1.255M) and increased clawback from direct payments (£0.407M). Efficiencies planned for 21/22 have also been delivered early (£0.325M) together with other minor underspends across the Directorate (£0.024M). These underspends have been offset by a

reduction in client contributions (£0.793M) and the increasing costs of care packages for Working Age Adults. (£0.613M).

### **Public Health**

3.31 The Public Health Directorate is forecasting an **overspend of £1.377M**.

#### **COVID-19 Costs**

3.32 The Directorate is responsible for delivering the Council's outbreak control plan to support the detection and prevention of coronavirus across the Borough. A specific funding allocation of £1.568M has been allocated via central government to support these costs and is included under the total COVID 19 funding. Further costs (£0.090M) have also been incurred associated with bereavement support.

#### **COVID-19 Income**

3.33 Minor income losses are anticipated associated with the issuing of animal welfare licences.

#### **Business as Usual**

3.34 An operational underspend of £0.3M is forecast by year end, mainly as a result of staffing underspends in the 0-19 service. A detailed review and re-configuration across the Public Health Directorate is currently underway to ensure resources are aligned to priorities in a sustainable way. The outcome of this will be reported in future updates.

### **Core Directorate**

Directorate	Approved Net Budget 2020/21 £'000	Projected Net Outturn 2020/21 £'000	Variance £'000	Variation Split by:		
				Covid Costs	Covid Income Lost	Business as Usual
				£'000	£'000	£'000
IT	6,599	7,138	539	378	149	13
Finance	4,193	5,564	1,371	44	1,564	(237)
Bus Imp, HR & Comms	5,266	6,071	805	911	178	(284)
Legal Services	1,106	1,808	702	-	364	338
Council Governance	3,918	3,626	(292)	-	-	(292)
<b>Total – Core</b>	<b>21,082</b>	<b>24,207</b>	<b>3,125</b>	<b>1,332</b>	<b>2,255</b>	<b>(462)</b>

3.35 The Core Services Directorate is forecasting an **overspend of £3.125M**, of which £3.587M relates to COVID-19 pressures, offset by operational underspends of £0.462M.

### COVID-19 Costs

- 3.36 Additional cost pressures of £1.332M are anticipated including £0.833M relating to the estimated cost of acquiring the necessary PPE for the remainder of the year and £0.378M associated with providing the required IT support / equipment to facilitate home & remote working requirements. The remaining costs have been incurred on staff support and supplier relief payments.

### COVID-19 Income

- 3.37 The Core Directorate is anticipating income losses of £2.255M, predominately due to a fall in the demand for school meals as a result of school closures (£1.284M), this also being a concern when schools reopen in September. Other losses relate to court fee income (£0.416M) following the suspension of court activity particularly related to none payment of Council Tax, external (mainly schools) trading income (£0.309M), a shortfall in license / land charge fee income (£0.247M) and income from registrars (£0.105M).

### Business as Usual

- 3.38 An operational underspend of £0.462M is forecast. This relates to staff turnover and vacancy management (£0.423M), an underspend in the cost of servicing elections (£0.197M) as a consequence of the postponement of this year's election and various other underspends in supplies & services in line with the moratorium (£0.329M). These underspends are offset by overspends in Legal services due to the increased use of locums and loss of external SLA income (£0.487M).

### Corporate Budgets

- 3.39 Corporate budgets are forecasting to be **overspent** by **£7.425M** by the end of 20/21. This is predominantly a result of losses in tax collection. Although the Government has announced that losses may be spread over a 3-year period [rather than the current 1 year period] the detail of that announcement is still awaited.

### COVID-19 Costs

- 3.40 There are COVID related costs of £1.070M mainly related to increased insurance premiums / cover (£0.500M), additional systems costs and resources required to administer the Government's business support grant scheme (£0.170M), additional payments to the Coroner's Office (£0.100M) and other miscellaneous corporate costs (£0.300M).

### COVID-19 Income

- 3.41 As set out at paragraph 3.39 there is an anticipated shortfall in budgeted Council Tax income of approximately £4.2M. This is largely due to the downturn in the economy / job impact and a subsequent increase in the number of new

Universal Credit / Local Council Tax Support claimants (£2.4M). Collection is also less than forecast (£1.8M) at an estimated collection rate of 94.52% (95.85% in 2019/20). This is due to a general increase in financial hardship across the Borough caused by the pandemic, for example, furlough income being significantly less than pre COVID income but not sufficiently low to claim UC / LCTS.

- 3.42 In addition, there is a shortfall in relation to business rate income, with a collection rate of 94.19% (97% in 2019/20) forecast. This is mainly due to the enforced closure of businesses at the end of March & subsequent collapse in business income together with a small number of business closures in recent months (£2.085M).

### **Recovery Costs**

- 3.43 An amount of £1.9M has been set aside from the Council's reserves to support the wider Recovery and Renewal Plan. To date £0.9M has been committed including the implementation of social distancing measures within Council buildings [e.g. reopening libraries, museums and other cultural venues].

### **Housing Revenue Account (HRA)**

- 3.44 The HRA is currently forecasting an operational overspend as at the end of June of £4.8M.

### **COVID-19 Costs**

- 3.45 An additional cost of £1.977M is forecast on the housing repairs contract relating to the payment of supplier relief and the cost of emergency works during the lockdown period. The forecast also includes a provision for the anticipated increased cost of materials together with additional operational costs as a result of limited property access and social distancing arrangements.

### **COVID-19 Income**

- 3.46 Rent income is expected to be £2.8M lower than the budgeted level, again largely due to the downturn in the economy and the subsequent increase in the number of tenants claiming Universal Credit and / or seeing their incomes fall as a result of furlough / redundancy.

### **Business as Usual**

- 3.47 There has been an increased cost associated with the Property Repairs Improvement Programme (PRIP) contract (£0.550M). In addition, there has also

been an increased cost associated with additional statutory compliance issues that were identified during the first quarter (£0.450M). These costs have been fully offset by a one-off rent collection adjustment from 19/20 (i.e. week 49 collection).

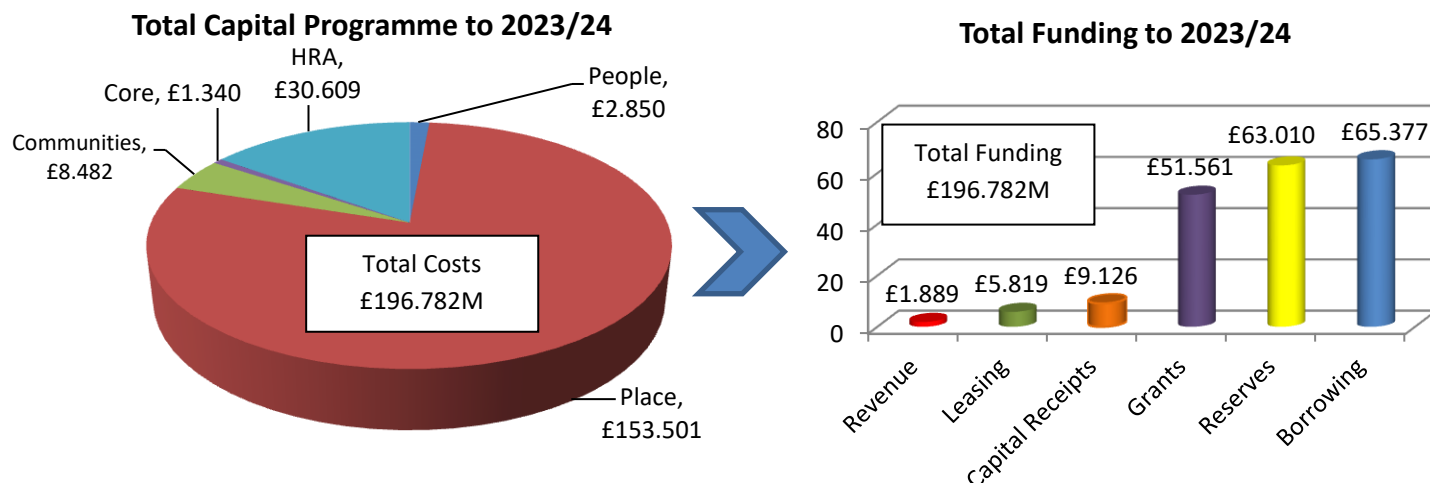
#### 4. Overall Capital Programme Position Q1 Ending June 2020

The position on the Council's Capital Programme for 20/21 is currently projected to be an overall **lower** than anticipated expenditure of £13.4M.

This in the main relates to scheme slippage of £9.2M, though there has also been a reduction in scheme costs totalling £4.4M all relating to schemes with restricted (specific) funding.

As part of the 20/21 budget setting process some £10.4M of new capital investment was provisionally approved. However, due to the COVID-19 pandemic this new investment was suspended pending a review in line with the COVID-19 Financial Recovery Strategy. This review has now been completed with £7.275M of this investment now able to proceed.

4.1 The Council's capital programme is planned over the five-year period 20/21 through 24/25 inclusive and has a total estimated cost of £196.8M. This is distributed across the respective Directorates as shown in the chart below:



#### Key Messages

<u>Directorate</u>	2020/21 Capital Programme £M	2020/21 Projected Outturn £M	2020/21 Variance £M	Total Capital Programme £M	Total Projected Outturn £M	Total Variance £M
Children's Services	2.483	2.457	(0.026)	2.850	2.824	(0.026)
Place	133.840	133.536	(0.304)	153.501	153.497	(0.004)
Adults & Communities	8.482	3.748	(4.734)	8.482	8.482	(0.000)
Core Services	1.340	1.340	-	1.340	1.340	-
Housing Revenue Account	30.209	21.868	(8.342)	30.609	26.260	(4.349)
<b>Total</b>	<b>176.354</b>	<b>162.948</b>	<b>(13.406)</b>	<b>196.782</b>	<b>192.403</b>	<b>(4.379)</b>

	2020/21 £M	Later Years £M	Total £M
<b>Reported Variance as at 30<sup>th</sup> June</b>			
<b>Slippage:</b>			
Place	(0.430)	0.430	-
Adults & Communities	(4.734)	4.734	-
Housing Revenue Account	(3.994)	3.994	-
<b>Sub-Total Slippage</b>	<b>(9.158)</b>	<b>9.158</b>	<b>-</b>
<b>Re-phasing:</b>			
Place	0.131	(0.131)	-
<b>Sub-Total</b>	<b>0.131</b>	<b>(0.131)</b>	<b>-</b>
<b>Funded Increases/(Decreases) in Scheme Costs*:</b>			
Children's Services	(0.026)	-	<b>(0.026)</b>
Place	(0.004)	-	<b>(0.004)</b>
Housing Revenue Account	(4.349)	-	<b>(4.349)</b>
<b>Sub-Total Funded Increases /(Decreases)</b>	<b>(4.379)</b>	<b>-</b>	<b>(4.379)</b>
<b>Total</b>	<b>(13.406)</b>	<b>9.027</b>	<b>(4.379)</b>

### **2020/21 Slippage**

- 4.2 Scheme slippage totaling £9.158M is reported during the quarter. The majority of this relates to a number of housing schemes that have been temporarily suspended in line with the COVID-19 Financial Recovery Strategy (see below) and / or were unable to progress on site as originally planned due to the lockdown. Specific schemes include the planned new build developments at St Michaels (£0.4M) and Billingley View (£1.3M), strategic housing acquisitions (£1.5M) and the Gas Central Heating Replacement programme (£1.2M).
- 4.3 In addition, there is reported slippage on the Disabled Facilities programme of works, mainly due to the service being unable to access individual properties during the quarter (£4.7M). Two new project officers have recently been employed to expedite the programme once post lockdown circumstances allow.

### **2020/21 Variation in scheme costs**

- 4.4 There has been a reduction in scheme costs totaling £4.4M during the quarter, mainly relating to council house improvement schemes [the 'Barnsley Homes Standard'] which are now expected to cost less than originally anticipated.

### **COVID-19 Financial Recovery Strategy**

- 4.5 To counter the expected pressure on the current year budget an element of the Council's Financial Recovery Strategy involved an immediate postponement of all capital schemes originally planned to commence during the financial year [but which had not yet commenced on site].
- 4.6 Following a review of the overall financial position during the latter part of the quarter the S151 Officer advised that it was now prudent to release an element of the paused programme with the Council subsequently identifying the following priority schemes for progression:

Investment Scheme	Value £M
Match Funding Historic High Streets Heritage Action Zone	2.000
Enhanced Highways Maintenance Programme/Gully Works	1.500
Town Centre Parking Strategy – Phase 1	1.184
Penny Pie Park Bridge	1.000
Electrical Vehicle Chargers	0.200
Improve Disabled Facilities in Lifelong Learning Centres	0.106
Eastern Gateway/Purchase of Npower Site	1.035
Courthouse – Further Master planning (scheme In Progress)	0.250
<b>Total Investment</b>	<b>7.275</b>

### **Capital funding available/potentially available moving forward**

- 4.7 Work is currently being undertaken jointly with services and finance colleagues to identify and secure external funding that is being made available by Government. Below is a list of the funding opportunities that are currently being progressed and / or have already been secured.

Investment Scheme	Value £M	Status
<b>Future High Streets Fund</b> Contribution towards the Glassworks, Eldon Street and Active Travel Hub on the Courthouse campus	0.150	Feasibility funding agreed. Final bid submitted on 31.07.20 for £23.3m
<b>High Streets Heritage Action Zone</b> Integrating the cultural offer on Eldon Street with the Glassworks Scheme. Match funding of £2M from Council resources – see above	2.000	Funding confirmed
<b>Transforming Cities</b> Part of £220m bid submitted by SCR. Circa £33m expected to support 15 Barnsley transport improvement projects (BMBC lead on 7/PTE 8). To date £0.2m released to support business case development.	0.200	Funding Confirmed for business case development
<b>Active Travel</b> <i>Tranche 1</i> funds received of £0.241m to support Active Travel projects. <i>Tranche 2</i> schemes to be submitted for consideration by mid-August with an expected value of between £0.8m to £1.1m.	0.241	1 <sup>st</sup> tranche funding confirmed. Currently working up schemes for inclusion in Tranche 2
<b>MHCLG Accelerated Infrastructure Fund</b> Funding secured via MHCLG for 4 schemes inc: Better Barnsley Market Gate Bridge and New Active Travel Foot /Cycle Bridge	5.835	Awaiting final confirmation from MHCLG – subject to business case approval
<b>Stronger Towns Goldthorpe</b> Accelerated funding to support projects in Goldthorpe that are deliverable by 31.03.21 – further £25m potential funding opportunity.	0.500	Funding confirmed to progress wider bid
<b>Pathways to Success</b> SCR has secured “in principle” funding from ESIF totalling £1.958M, of which £0.217M has been set aside for BMBC projects focussing on supporting employment pathways into specific sectors and £0.780M for a Berneslai Homes scheme offering employment support for social housing tenants who are unemployed or inactive.	0.217	Funding confirmed “in principle”
<b>European Structural and Investment Funds</b> £7.4m secured for South Yorkshire-wide Business support activities including advice and grants to increase business productivity. BMBC actively leading across SY.	TBD	Total funding secured. Allocation for Barnsley yet to be confirmed
<b>MHCLG – Housing Fund for Brownfield Sites</b> Funding totalling £40M is to be passed directly to SCR (£8M per year over a 5 year period) to develop housing on brownfield sites. Discussions are currently ongoing with SCR to clarify local criteria to be able to draw down against this funding.	TBD	Exploring schemes in Barnsley that meet the criteria

## 5. Treasury Management update

### **Economic Summary**

There was a slight downward trend in PWLB borrowing rates over the first quarter. The expectation is for little upward movement in interest rates over the next two years and subject to ongoing Government consultation some PWLB borrowing rates could reduce by up to 1%.

### **Borrowing Activity**

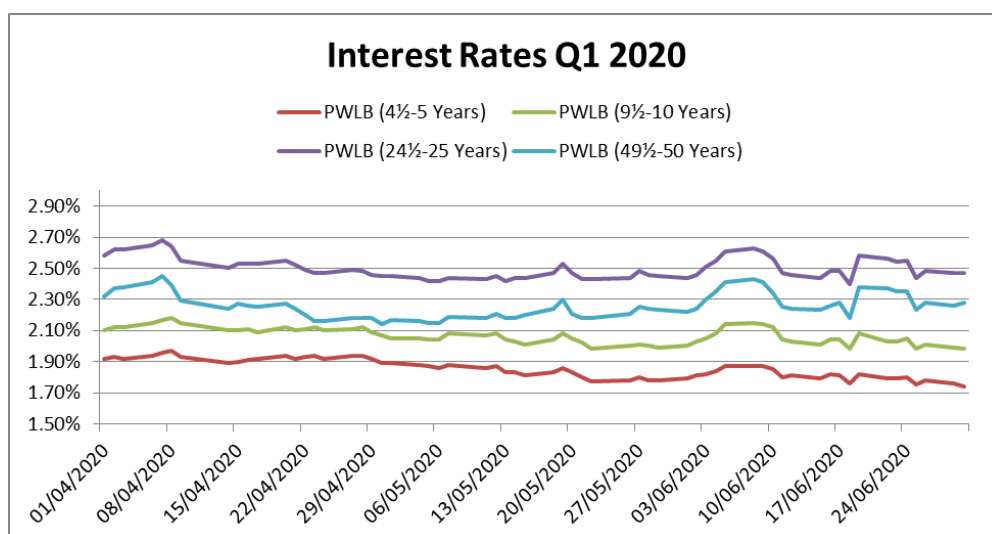
No new borrowing was undertaken during the quarter. Due to the benign interest rate environment it is not anticipated that any material borrowing will take place during the remainder of this financial year. However, it is anticipated that the Council will need to borrow up to £225M over the next 3 years, of which £75M will need to be taken at fixed rates of interest to maintain interest rate risk exposure at 70% of total debt.

### **Investment Activity**

Security and liquidity remain the key investment priorities, with the majority of new investments placed in secure Money Market Funds and instant access accounts.

## **Key Messages – Economic Summary**

- 5.1 Interest rates remain a key driver of the Council's Treasury Management activities. There was a slight downward trend in PWLB borrowing rates throughout the quarter which reflects the current period of economic uncertainty:

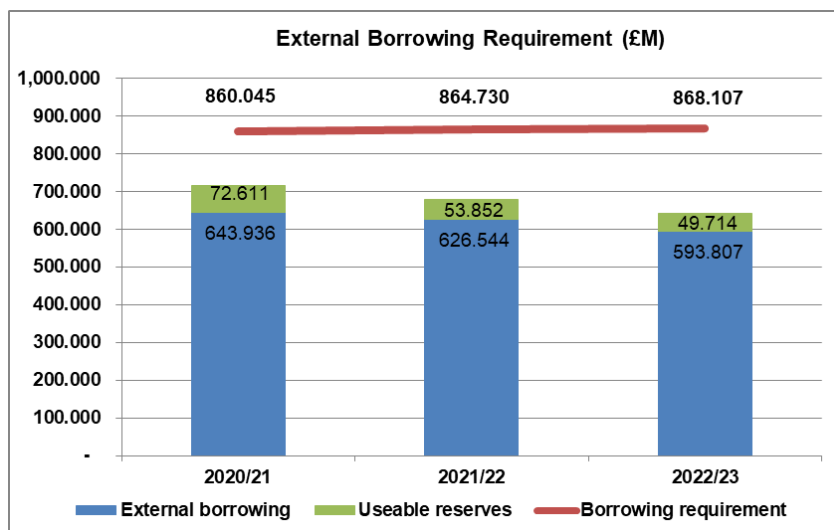


- 5.2 The expectation is for little upward movement in interest rates over the next two years due to a prolonged period of economic recovery. Subject to an ongoing Government consultation some PWLB borrowing rates could be cut by up to 1%:

	Latest Interest Rate Projections (Link Asset Services)				
	Latest	Sep-20	Mar-21	Sep-21	Mar-22
<b>UK Base Rate</b>	0.10%	0.10%	0.10%	0.10%	0.10%
<b>PWLB Certainty (50 Years)</b>	2.30%	2.30%	2.40%	2.40%	2.50%

## **Key Messages – Borrowing Activity**

5.3 No new borrowing was undertaken during the quarter reflecting the latest expectations for interest rates. The Council will need to borrow upwards of £225M over the next 3 years, though due to the benign interest rate environment no further borrowing activity is expected in the remainder of this financial year.



5.4 The Council has committed to maintaining its exposure to interest rate risk to 30% of its borrowing requirement. To deliver against this strategy, the Council will need to address £75M of the £225M through fixed-rate borrowing:

	2020/21 (£M)	2021/22 (£M)	2022/23 (£M)
Fixed Rate Borrowing Requirement (Cumulative)	25.874	45.554	74.639
Temporary Borrowing Requirement (Cumulative)	117.624	138.780	149.947
<b>Total</b>	<b>143.498</b>	<b>184.334</b>	<b>224.586</b>

## **Key Messages - Investments**

5.5 The Council's investment strategy is to minimise credit risk and maintain a suitable balance of liquid funds to ensure that cash is available when needed. To reflect this strategy, the bulk of transactions related to secure Money Market Funds, instant access accounts and short-term local authority deposits.

5.6 It is recommended that the temporary increase in investment limits applied in March 2020 remain in place for the next quarter, to ensure sufficient liquidity during the COVID-19 crisis.

## **Background Information – available on request**

Corporate Finance Performance Q1 – detailed report  
Capital Programme Update Q1 – detailed report  
Treasury Management Update Q1 – detailed report

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